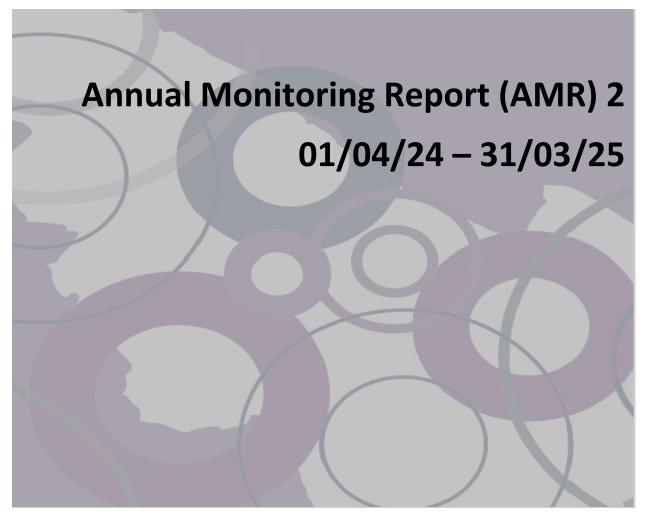
Flintshire Local Development Plan 2015 – 2030 Adopted 24/01/23



Flintshire County Council



October 2025

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Executive Summary

The Flintshire Local Development Plan (LDP) was adopted on 23rd January 2023 and forms the development plan for Flintshire alongside Future Wales: National Plan 2040. The LDP forms the basis for planning decisions for the period 2015 to 2030.

As part of the statutory plan led system in Wales, the Local Planning Authority is required to prepare an Annual Monitoring Report (AMR). Welsh Government publication Development Plans Manual advises that 'Monitoring represents an essential feedback loop within the cyclical process of achieving sustainable development. Monitoring and review should be an ongoing function of the plan led system and is a vital aspect of evidence based policy making'.

This second AMR reflects the second full 12 month period since the Plan was adopted and covers the period 01/04/24 to 31/03/25.

The AMR is based on the Monitoring Framework within Chapter 10 of the adopted LDP. The AMR is organised as follows:

- Introduction
- Contextual Changes
- Core Indicators
- Local Indicators
- Results of Sustainability Appraisal
- Conclusions / recommendations
- Appendices

The Development Plans Manual requires that the Executive Summary identifies the key findings and conclusions in relation to the delivery of the strategy, setting out clear conclusions on whether a plan review is required.

The Development Plans Manual poses the following questions:

What new issues have occurred in the plan area, or changes to local/national policy?

The AMR has demonstrated that there have been no significant contextual changes such as changes to legislation or national guidance within which the Plan operates. There have been no significant changes to the Plan area which affect the delivery of the Plan although the identification of Deeside and Wrexham as a potential Investment Zone represents an opportunity for existing and new businesses to benefit from a range of financial incentives.

How relevant, appropriate and up-to-date is the LDP strategy and its key policies and targets?

The LDP has only recently been adopted and this is the second AMR since adoption. Given the lack of significant contextual changes, it is considered that the LDP Strategy is still relevant, appropriate and up to date and is consistent with guidance in Planning Policy Wales 12. The Plan strategy is consistent with Future Wales: National Plan 2040 and the identification of Wrexham and Deeside as a National

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Growth Area, by seeking to deliver growth. The Plans spatial strategy as expressed through the settlement hierarchy is based on the principles of sustainable development and the suite of strategic and development management policies will work towards achieving sustainable development, placemaking, well-being and environmental protection.

What sites have been developed or delayed in relation to the plan's expectations at both places and in the phasing programme (as set out in the trajectory)

The Plans allocations comprise a strategic mixed use site at Northern Gateway, an employment led strategic site at Warren Hall, 11 non-strategic employment sites and 6 non-strategic employment sites.

Northern Gateway – There are presently 5 developers on site comprising Anwyl, Bellway, Keepmoat, Ashberry and Persimmon. Clwyd Alyn (Castle Green) have recently completed 100 units of affordable housing on their site during 2024/25. The site is large and complex being split into two ownerships and has required substantial public investment in infrastructure to enable the site promoters to create development ready plots. Whilst there have been delays in bringing forward plots, and completions have run behind the Plans trajectory for two years, this has started to shift with completions increasing to 232 units for 2024/25 which is 132 units ahead of the projection in the adopted trajectory. Completions over the remaining years of the plan period are projected to remain high over the next three years due to the significant activity currently taking place across the site. As of April 2025 there were 224 units currently under construction across the majority of phases. In terms of employment development, the site has delivered the Amazon distribution depot, a paper mill is under construction, industrial / storage units are under construction and a new supermarket is nearing completion, as part of the local centre to serve the site. Overall it is considered good progress is being made at Northern Gateway and there is no cause for concern.

Warren Hall – This is a strategic employment led mixed use site being promoted by Welsh Government. Further technical work has been undertaken by Welsh Government in respect of the aeronautical constraint associated with Hawarden Airport. This has involved close liaison with Airbus and will further inform the physical extent of development and the height of built development. Welsh Government is presently working on preparing an outline planning application. Welsh Government remain committed to delivering the site and Ambition North Wales still intend to fund the necessary investment in infrastructure to deliver the site.

Non-strategic housing sites – Of the 11 allocated sites, 3 have been built, 4 are under construction, 1 has planning permission 1 has Planning Committee resolution to grant planning permission and 2 have detailed applications presently under consideration which are due to go to planning committee in the Autumn of 2025. Chapter 3 of the AMR provides reasons behind the lag in delivery on allocated sites, as well as a commentary on each site, but overall the Council is confident that sites will deliver within the Plan period.

Non-strategic employment sites – The Plan makes 6 employment allocations of varying sizes. Good progress in particular has been made at PE1.2 Hawarden Park with the completion of phase 1 and Phase 2 of the Vista Business Park.

• What is the degree of variance from the anticipated annual and cumulative build rate? Is there a two year trend of under delivery (annual completions not number of AMRs submitted)?

The monitoring evidence in Chapter 3 of the AMR shows that delivery of housing is ahead of the Plans annual build requirement of 463 units but has lagged behind the trajectory and the Anticipated Annual Build Rate (AABR) in the adopted Plan. However, the degree of variance is not considered to be significant given the progress being made in bringing allocated sites forward for development and the present development activity at Northern Gateway. This is not a scenario where the Plan will not deliver at all, but a scenario where the Plan will deliver in a different way to that intended in the adopted trajectory. Rather than a peak of completions in 2023/24 (703 units) and then tailing off, the revised trajectory shows a peak of completions in 2026/27 (884) and then completions remaining relatively high for the following year before tailing off over the last two years of the plan period. The revised trajectory shows that the Plan will deliver a surplus of 47 units above the housing requirement of 6,950 dwellings. Although the way in which housing is to be delivered differs from that shown in the adopted trajectory, it is not considered that this is a significant concern, nor points to a Plan Review as the housing requirement will be met.

• What has been the effectiveness of delivering policies and preventing inappropriate development?

The monitoring evidence in Ch4 (local indicators) and Ch5 (sustainability appraisal) clearly demonstrates that the Plans policies are proving effective in preventing inappropriate and harmful development.

In conclusion it is considered that the Plan is still relevant, appropriate and effective in its role in determining planning applications and delivering development over the period 2015 to 2030. Despite there being an initial lag in housing delivery, this is not considered to be significant to the Plan given the positive outlook in terms of allocated sites coming forward. The Plan should continue to be monitored in order to gain the necessary evidence to inform a Plan Review. It is not considered that an immediate Plan Review would achieve anything in terms of bringing forward sites immediately, compared to the allocated sites being allowed to continue to progress.

The Council is aware that there is a requirement to review the Plan 4 years after adoption i.e. 24/01/27. It is considered that, following submission of AMR2, and alongside work on preparing AMR3, work is undertaken in terms of preparing a draft Review Report and draft Delivery Agreement. It is anticipated that a draft Review Report would go out to consultation late 2026, closely followed by consultation on a draft Delivery Agreement in early 2027. This would enable the Council to commence a Plan Review ahead of waiting for the trigger of the 4 year statutory review date. It

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would enable the Council to ensure good progress is made on a Plan Review ahead of the 'drop-dead' date of 31/03/30 for the adopted LDP.

1 Introduction

- 1.1 The Flintshire Local Development Plan (LDP) was adopted on 24th January 2023. The LDP now forms the land use framework, alongside Future Wales: National Plan, and is the basis for land use planning decisions.
- 1.2 As part of the statutory development plan process the Council is required to monitor the Plan and to prepare an Annual Monitoring Report (AMR). The AMR provides the basis for monitoring the effectiveness of the Plans objectives and policies, the Plans sustainability credentials and identifies any significant contextual changes that might influence its implementation.
- 1.3 This is the second full AMR to be prepared for the LDP, covering the period 01/04/24 to 31/03/25.

The format of the AMR

- 1.4 The AMR is in line with the advice in Development Plans Manual Ed3 and comprises the following:
- 1.5 **Executive Summary** This identifies the key findings and conclusions in relation to the delivery of the strategy, setting out clear conclusions on whether a plan review is required. It covers the following matters:
 - What new issues have occurred in the plan area, or changes to local/national policy?
 - How relevant, appropriate and up-to-date is the LDP strategy and its key policies and targets?
 - What sites have been developed or delayed in relation to the plan's expectations at both places and in the phasing programme (as set out in the trajectory)
 - What is the degree of variance from the anticipated annual and cumulative build rate? Is there a two year trend of under delivery (annual completions not number of AMRs submitted)?
 - What has been the effectiveness of delivering policies and preventing inappropriate development?
- 1.6 **Chapter 2 Significant Contextual Change –** this chapter presents a summary of wider significant contextual changes within which the LDP operates. This includes policy changes, key strategies and plans, economic social and environmental changes.
- 1.7 **Chapter 3 Analysis of Core / key indicators** this chapter provides an analysis of the effectiveness of the LDP policy framework in achieving the Plan Strategy. It includes main objectives, and the specified growth levels including housing delivery, affordable housing and infrastructure.
- 1.8 **Chapter 4 Analysis of Local Indicators** this chapter establishes whether or not policies are proving effective and how any issues will be addressed.
- 1.9 **Chapter 5 Sustainability Appraisal Monitoring** This chapter analyses the impact the LDP is having on the social, economic and environmental well-

- being of the County. It reports on the Plans Integrated Impact Assessment which incorporates the sustainability appraisal and strategic environmental assessment.
- 1.10 **Chapter 6 Conclusions and Recommendations** this provides an overview of the findings of the AMR and makes recommendations about issues that require further consideration.

The Plans Monitoring Framework

- 1.11 The Monitoring Framework comprises two key elements which are the monitoring of:
 - The LDP strategy, policies and proposals; and
 - The Sustainability Appraisal (SA) which includes the Strategic Environmental Assessment (SEA).
- 1.12 The LDP monitoring framework is set out in Chapter 10 of the written statement and identifies 66 monitoring indicators. Each indicator is referenced back to the relevant Strategic Objective as well as the relevant strategic policy and / or development management policy. Monitoring of the indicators will therefore also consider the Plans policies and objectives. The monitoring framework was developed in line with the guidance in Welsh Governments Development Plans Manual Ed3.
- 1.13 For each monitoring indicator the framework identifies a target and a trigger point together with an explanation and justification. In each case it will be necessary to monitor the extent to which the policy has either met or deviated from the trigger point. If it is a deviation it will be necessary to determine the level of deviation, the reasons for it and what action needs to be taken.
- 1.14 The Welsh Government Development Plan Manual Ed3 identifies the monitoring actions that can be taken in instances where the LDP is deviating from the target and trigger. The detailed tables of monitoring indicators are set out in Chapter 3 and 4 and for each monitoring indicator there is a 'policy performance' statement alongside the use of the colour coding from the table below.

Monitoring Action	Explanation of Action		
Continue Monitoring	Development plan policies are being implemented effectively		
Training Required	Development plan policies are not being		
	implemented as intended and officer or Member		
	training is required.		
Supplementary Planning	Development plan policies are not being		
Guidance (SPG) Required	implemented as intended and further guidance is		
	required, potentially preparing additional SPG.		
Further Investigation /	Development plan policies are not being		
Research Required	implemented as intended and further research and/or		
	investigation is required.		

Policy Review Required	Development plan policies are not being	
	implemented and are failing to deliver; a review of the	
	specific policy may be required.	
Plan Review	Development plan policies are not being	
	implemented and the plan's strategy is not being	
	delivered, triggering a formal review in advance of	
	the statutory 4-year review.	

Integrated Impact Assessment Objectives and Indicators

- 1.15 The preparation of the Local Development Plan was accompanied by an Integrated Impact Assessment (IIA). This comprised:
 - the more commonly known Sustainability Appraisal (SA)
 - the Strategic Environmental Assessment (SEA)
 - Welsh Language Impact Assessment
 - Health Impact Assessment and (HIA)
 - Equalities Impact Assessment (EqIA)
- 1.16 The LDP was also accompanied by a Habitat Regulations Assessment (HRA) which assesses impacts on European protected sites. However, it should be noted that there is no requirement in the HRA for formal monitoring following adoption of the LDP. The most recent versions of the IIA and HRA were those that accompanied the adopted LDP:

https://www.flintshire.gov.uk/en/PDFFiles/Planning/Examination-Library-Documents/Final-Sustainability-Appraisal-Report.pdf

https://www.flintshire.gov.uk/en/PDFFiles/Planning/Examination-Library-Documents/Final-Habitats-Regulations-Assessment.pdf

1.17 The IIA has assessed the likely significant effects of the Plan and found it to be acceptable. However, the IIA recognises in section 5 the need to monitor significant environmental effects. The SEA Regulations require that potential significant effects which may occur as a result of the implementation of the strategy be monitored. In simple terms the IIA recognises that there is a risk to the sustainability effects of the LDP, including the effects of specific aspects or the cumulative effects of LDP in combination, being different to those anticipated due to unforeseen circumstances. The IIA sets out in Table 5.1 the 17 IIA objectives, the effect to be monitored and some 27 monitoring indicators, and potential sources of data. The table forms the basis of the IIA monitoring and is set out in chapter 5 of this document. The IIA monitoring will include data for each indicator and a commentary as to whether sustainability objectives are being met. It also uses a simple colour coding as suggested in the Development Plans Manual as follows:

Symbol	Predicted effect
++	Very positive effects compared to the current situation
	The Plan is having a very positive impact on the monitoring objective

+	Positive effect compared to the current situation
	The Plan is having a positive impact on the monitoring objective
0	Neutral effect compared to the current situation
	The Plan is not having an impact, or is having a mixed impact on the
	monitoring objective
-	Negative effect compared to the current situation
	The Plan is having a negative impact on the monitoring objective
	Very negative effect compared to the current situation
	The Plan is having a very negative impact on the monitoring
	objective
?	Uncertain effect

2. Significant Contextual Changes

Introduction

2.1 This chapter provides an overview of the relevant significant changes affecting the context in which the LDP operated in the 12 months 2024 – 2025. It includes relevant legislation, national, regional and local policies and strategies and social, economic and environmental factors.

Legislation

2.2 Historic Environment Wales Act and Planning (Wales) Bill – The Historic Environment Wales Act and its suite of supporting secondary legislation came into full effect on 04/11/24. It is the first consolidated legislation in Welsh Government's initial 5 year programme to improve the accessibility of Welsh law. The Draft Planning (Wales) Bill published 18/06/25 will be laid before the Senedd in September 2025 to enable scrutiny by Senedd Members.

National Policy and Guidance

2.3 Revised TAN15 Development, Flooding and Coastal Erosion – This was issued by Welsh Government on 31/03/25. It came into immediate effect on the date of publication, with the exception of planning applications validated before the publication date, which will continue to be determined against the previous version of TAN15. There are not considered to be any overriding issues relating to the delivery of the LDP growth through its allocations.

Regional Context

- 2.4 NRW consultation re National Park Welsh Government commissioned NRW, as the Designating Authority in Wales, to evaluate the case for a new National Park based on the existing Clwydian Range and Dee Valley AONB. An engagement period ran from Monday 9th October to Monday 27th November 2023 and consultation on draft boundaries took place between 07 October and 16 December 2024. A decision to proceed with designation of a National Park, was made by NRW at its Board Meeting on 16th July. Further consultation by NRW will now take place.
- 2.5 Local Development Plans North Wales LPAs are at various stages in the preparation of LDP's. Wrexham CBC adopted their LDP on 20/12/23 but this was quashed by a High Court of Justice Order on 19 May 2025. The Denbighshire Replacement LDP reached Preferred Strategy (pre-Deposit) stage and work is progressing on a Deposit Plan. Conwy undertook Preferred Strategy (pre-Deposit) consultation and are presently working on a Deposit Plan. The Anglesey Replacement LDP and Gwynedd Replacement LDP has reached Call for Sites stage. Consultation on the Powys Replacement LDP Preferred Strategy took place in 2024 with work underway on a Deposit Plan
- 2.6 Strategic Development Plan The North Wales Local Planning Authorities including Eryri National Park Authority, are jointly required to prepare and

adopt a Strategic Development Plan. A Corporate Joint Committee has been established and this has responsibility for delivering economic well-being, a regional transport plan and a strategic development plan. Following the secondment of an Officer to the CJC work is underway on consulting on a draft Delivery Agreement.

Local Context

Economy

- 2.7 The economy of North East Wales, alongside the UK generally, has seen a difficult period with the fallout from Covid and the effects of the Sept 2022 mini budget which has resulted in a significant economic downturn. Pressures include the general cost of living crisis, further controls on public spending and high interest rates that have hit mortgage holders and potential buyers particularly hard.
- 2.8 The Stats Wales Annual Labour Market Summary shows for the period to 31/03/25 that Flintshire is performing relatively well in relation to the UK and Wales:

	UK	Wales	Flintshire
Employment Rate	75.4%	73.4%	80.3%
Economic Inactivity Rate	21.6%	23.9%	18.0%
Economic Inactivity Rate (exc students)	17.7%	19.9%	14.3%

2.9 The Stats Wales Employment in the Public and Private Sector for the period up to 31/03/25 shows that Flintshire has a lower proportion in the public sector than compared with the UK and Wales:

	UK	Wales	Flintshire
Persons employed in public sector	7,762,800	447,700	20,000
Persons employed in private sector	25,182,700	1,019,600	58,300
% in public sector	23.6%	30.5%	25.5%

- 2.10 In terms of average (median) gross weekly earnings for the year to 2024 Stats Wales shows 674.50 for Wales and £747.40 for Flintshire.
- 2.11 Deeside Enterprise Zone Flintshire continues to benefit from the Deeside Enterprise Zone which brings with it a range support measures to existing and new businesses. The Advance Manufacturing Centre is one of the key projects to be delivered by the EZ and this continues to benefit local businesses.
- 2.12 Investment zone status An Investment Zone has been designated for Wrexham and Deeside, bringing with it £160m of investment from UK Government and Welsh Government backed plans to create an £80million Investment Zone in North East Wales. The project is a joint initiative between Flintshire and Wrexham Councils and a wide range of business, educational

- and leisure partners. The Investment Zone will be overseen by the Corporate Joint Committee via Ambition North Wales. It will focus on Advance Manufacturing and seeks to develop a wide portfolio of sites.
- 2.13 One of the key projects is the Warren Hall strategic site which Ambition North Wales are seeking to bring forward with Welsh Government, by funding infrastructure and ground preparations to create development ready plots.

Housing

2.14 Stats Wales produces statistics which show housing starts and housing completions which clearly show the effects of the Covid period and also the more recent cost of living and mortgage conditions. Whilst these statistics provide a useful context, they are based on local authority building control and NHBC returns and differ from the figures within the main body of the AMR which are based on housing land monitoring.

	Housing Starts			Hous	sing Comple	tions
	Wales	N. Wales	Flintshire	Wales	N. Wales	Flintshire
2015-16	6708	1345	554	6900	1261	511
2016-17	6871	1644	619	6833	1300	472
2017-18	6037	920	416	6663	1311	428
2018-19	5974	1165	423	5777	1284	458
2019-20	6224	1263	516	6037	1121	399
2021-21	4314	1066	250	4616	1233	442
2021-22	5659	1211	327	5273	1356	285
2022-23	4556	990	252	5785	1166	270
2023-24	5161	1130	270	4756	1016	250

- 2.15 Savills published an article in Jan 2024 here which confirmed that sharp increases in mortgage rates have constrained affordability and demand resulting in house price falls across Wales. The article noted that Flintshire was the only location in North Wales to show an annual price growth. Savills is forecasting a positive outlook from the second half of 2024 onwards with 21.4% value growth in Wales over the next 5 years to 2028 which represents the strongest potential house price growth in the UK. It noted that new homes completions fell by 7% in the year to Sept 2023 and remain 6% below the 2017-2019 average. Starts and planning consents however, have fallen considerably with starts down by 18% in the year to June and consents down by 31% in the year to September. The article noted continuing viability difficulties relating to construction cost increases.
- 2.16 Savills published an article on the Welsh housing market and supply in April 2025 which shows cautious positivity in the sales market across the Country, but development continues to slump with new home completions in 2024 at their lowest level for nearly a decade. The article can be viewed here. Housing transactions across Wales in 2024 were 7% higher than in 2023, and are showing continued signs of improvement. Whereas completions and new planning consents for housing remain low despite a small increase of 8% for

- 2024. Savills warn that future completions across Wales are unlikely to grow significantly in the near term due to the low level of planning consents.
- 2.17 House prices Land Registry data shows that housing is relatively more affordable in Wales and Flintshire but shows that house prices are rising slightly in Flintshire compared with continuing decreases in Wales and the UK.

	UK	Wales	Flintshire
Average house price for 'all property types' for May 2025	£268,652	£209,580	£217,504
Percentage Change yearly for 'all property types' for April 2024 to May 2025	3.9%	5.1%	8.5%

Population / Households

- 2.18 Stats Wales published mid-year population estimates for Flintshire of 155,334 for 2022 and 155,812 for 2023 compared to 155,000 at the 2021 Census. The latest household projections for Flintshire in 2023 show the following:
 - Principal Variation 67,342
 - Lower variant 66,915
 - Higher Variant 67,615
 - Zero migration variant 67,314
 - 10 year average migration variant 67,492
- 2.19 Welsh Government is intending to publish updated population and household projections for local authorities in the summer of 2025.

Retail

2.20 The Welsh Retail Consortium (WRC) indicates that the vacancy rate has increased from 16.5% to 17% in the second quarter of 2023 making it the second highest rate in the UK

Infrastructure Projects - Energy

- 2.21 The past 12 months has seen the Council working on a number of major energy related infrastructure projects as detailed below:
- 2.22 Hynet –On 20/03/24 the Secretary of State for Energy Security and Net Zero announced that development consent was to be granted here with detailed report here. The Council is involved in further work in connection discharging requirements.
- 2.23 Padeswood Carbon Capture and Storage This Development of National Significance will seek to capture approximately 7,200,000 tonnes of CO2 per year from the cement kiln at Padeswood and feed into the proposed HyNet pipeline. The proposal was granted planning permission on 04/04/25 by PEDW. The Council is also considering a planning application for a new pipeline linking this proposed facility to the HyNet pipeline at Northop Hall.

- 2.24 Point of Ayr, Talacre Detailed planning permission was granted on 23/05/24 for the re-purposing of the current Point of Ayr Gas Terminal to be used to transport CO2 to be stored in depleted under sea gas fields.
- 2.25 Shotton Paper Mill This Development of National Significance involves a combined heat and power plant to provide power to the redevelopment and extension of the Shotton Paper Mill (which was granted planning permission by FCC on 26/10/22). Planning permission was granted by Welsh Government on 18/04/25.
- 2.26 Former Connah's Quay Power Station proposed low carbon energy development to be considered by The Planning Inspectorate presently at Scoping Opinion consultation stage.

Phosphates

- 2.27 Part of the County sits within the catchment for the Bala Lake and R. Dee Special Area of Conservation (SAC). As part of informing the Examination and supporting the enabling the adoption of the LDP, Wrexham and Flintshire Councils produced a joint Dee Catchment Phosphorous Reduction Strategy. During the 12 months following adoption of the Plan considerable work was undertaken between the Council, its consultants, NRW and Dwr Cymru Welsh Water to progress possible mitigation measures in respect of phosphates and also in respect of progressing permit reviews for 3 waste water treatment works. The lack of known mitigation measures in relation to potential discharges held back the delivery of 4 housing allocations totalling 550 units.
- 2.28 In the Autumn of 2023, following work between NRW and DCWW, revised permits were issued by NRW. Mold (CM00031001) was issued on 09/08/23, Buckley (CM00081001) was issued on 10/08/23 and Hope (CM0075801) was issued on 28/09/23. DCWW have established that the performance of the three wwtw is within the phosphate discharge limits and this gives rise to capacity or 'headroom' for the growth within the LDP to be delivered without harm to the SAC. Subsequent windfall sites will need to be considered on a case by case or 'business as usual' basis in terms of whether sufficient headroom still exists.
- 2.29 In relation an appeal for 600 dwellings at Wrexham PEDW have posed a number of questions in terms of whether it is acceptable to continue to discharge phosphate into the river system without causing harm to a failing SAC. NRW and DCWW are presently undertaking further research into why the lower Dee is presently failing and whether scope exists for further development to be accommodated without harming the SAC, but this will take several months. PEDW have set out their precautionary approach by dismissing appeals in relation to a new dwelling in Mynydd Isa and a small gypsy traveller site at Little Mountain, Buckley. Until the position going forward is clarified this will potentially stall further windfall sites within the catchment.
- 2.30 Alongside this work, the Council has also attended early meetings of the Dee Catchment Nutrient Management Board. Wrexham Council have led on the

set up and administration of the Board. The Board is supported by a Technical Advisory Group with consideration being given to the setting up of a wider stakeholder group. The permit reviews have relieved the immediate pressure on the Board in terms of facilitating LDP growth, but the Board will still need to work towards a multi-disciplinary approach to not only dealing with phosphates longer term, but also the need to improve river quality more generally. A River Dee Catchment SAC Nutrient Management Plan (phosphorus) has been agreed by Board Members.

Local Housing Market Assessment (LHMA)

- 2. 31 All Local Authorities in Wales must have a comprehensive understanding of their local housing market and a robust evidence base on which to make informed decisions about future housing provision in terms of both market and affordable housing delivery, therefore PPW12 and TAN2 both require the production of a Local Housing Market Assessment (LHMA) as part of the evidence base to inform the LDP. In 2015 Flintshire Council commissioned independent consultants ARC4 to complete the LHMA for the County which was updated in 2018 and 2020 to inform the preparation and examination of the LDP. This high-level strategic assessment of affordable housing need across the County identified the following:
 - An annual shortfall of 238 affordable homes over the five year period of the LHMA;
 - Over 57% of affordable dwellings need to be 1 or 2 bedroom properties;
 - The tenure split required is 30% social rented, 30% intermediate rented and 40% low-cost home ownership
- 2.32 Flintshire's LDP makes provision for the delivery of 7,870 homes over the plan period (2015-2030) to meet an overall housing requirement of 6,950 dwellings. Of these units 2,265 will be affordable housing. This target for affordable housing delivery has been set using the evidence identified within the LHMA and the viability study at the time of the LDP preparation and examination process. The LHMA showed that Flintshire had a need for 1,190 additional affordable homes (238 per annum) over the lifetime of the LHMA (2018-2023) in order to meet the current and backlog of affordable housing need at that time. The target within the LDP is to deliver 2,265 affordable homes over the plan period (2015-2030), this target meets the need identified within the LHMA over its five year period and also provides for additional need in the long term over the entire LDP period. The development of affordable homes in Flintshire is not limited to this target, and the Local Authority welcomes the development of additional affordable housing which exceeds this overall target.
- 2.33 On the 18th March 2025 a new LHMA was approved for Flintshire, therefore it is important to refer to the findings within the latest LHMA (2025) when

determining planning applications and preparing subsequent AMRs. In 2022 the Welsh Government introduced new guidance on the preparation of LHMAs, including the period of time they project housing need over. The new LHMA covers the period of 2023 to 2038. The affordable housing need identified in the LHMA is split into three parts, the first five years of the LHMA, ten years and then the full fifteen years. The focus of the LHMA is on the first five years as it is difficult to accurately project the affordable housing need and supply beyond this period. The findings of the 2025 LHMA is that 379 additional affordable homes are required per annum over the first five years. This is split into 118 social (30%), 161 (40%) Intermediate Rent and 102 (30%) LCHO. AMR3 (April 2025 to March 2026) will therefore look at the tenure split of affordable housing based upon the latest LHMA. The affordable housing target of the plan will remain unchanged as there is no policy basis by which this can be changed.

3 Core / key Indicators

Introduction

- 3.1 A number of the core indicators in this section of the AMR relate to housing delivery. Site survey work as part of the annual housing land monitoring exercise was conducted from April 2025. Two schedules relating to large sites (10 or more units) were prepared one showing a position statement and commentary on each large site (Appendix A) and the other showing a forecast of completions on each site (Appendix B). The schedules were circulated to the Stakeholder Group for feedback but the response rate was poor (Appendix C), with only a small number of responses and one substantive response which was from a housebuilder who is not presently active in the County and with no involvement in LDP allocated sites. The Council did not consider that there were any grounds for convening a Stakeholder Group meeting. A number of housebuilders had been contacted separately and ahead of the consultations to gather information on their projected timeframe for delivering each of their sites. Housebuilders who are involved in either committed or allocated sites have therefore had the opportunity to provide feedback on the Council's figures and it is therefore assumed that they are comfortable with them.
- 3.2 The following actions, taken from the Development Plans Manual, have been used throughout this chapter.

Continue monitoring (if development plan policies are being implemented effectively)
Training required for Officers / Members (if development plan policies are not being implemented as intended and further training is required)
Further supplementary planning guidance required (if development plan policies are not being implemented as intended and further guidance is required)
Further investigation / research required
Policy Review required (if development plan policies are not being implemented and are failing to deliver)
Plan review required (if development plan policies are not being implemented and the plan's strategy is not being delivered, this could trigger a formal review in advance of the statutory 4-year review).

Indicators required by Legislation

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI2 Num	ber of ne	t additio	nal market and a	ffordable houses				
SO11	STR1 STR11 [HN1] [HN3]	STR1 STR11 [HN1] [HN3]	Total annual build rate of 463 per annum / affordable housing target of 151 units per annum	Delivery below Plan's annual build rate / target for at least two consecutive years	PPW11 LDP Reg 37 To determine whether housing completions are in line with Plan.	FCC / Developers / Infrastructure Providers	Annual Housing Land Monitoring Exercise	Keep monitoring

Policy Performance:

Total completions for the period since the period 2019/20 (which forms the basis for the adopted Plan) are set out in the table below.

Year	Completions	Annual Build Requirement	Performance / Cumulative performance
2015-2020	2609	463x5=2315	+ 294
20/21	582	463	+ 119 (+413)
21/22	400	463	- 63 (+350)
22/23	425	463	- 38 (+312)
23/24	322	463	- 141 (+171)
24/25	378	463	- 85 (+86)

Over the past five years there has a been a slowing down of total completions compared with the annual average build rate of 463 units. However in cumulative terms the Plan is 86 units above the Plans cumulative annual build rate. Compared to the average per annum requirement of 463 units per annum the Plan has delivered an average of 472 units per annum, running slightly ahead of what the Plan seeks to provide. Delivery levels in the early Plan years were buoyed by the 'speculative' housing developments which came forward on the back of the then TAN1 five-year housing land supply measure. As delivery of those sites have tailed off, there have been delays in the allocated sites coming forward which has resulted in completions slowing down.

LDP	Strategic	Policies	Target	Trigger Point	Justification for	Implementation	Source of	Action
Objective	Policy	to			Target and Trigger		Data	
		Monitor						

The Northern Gateway site has involved the creation of 'development ready' plots and significant infrastructure provision but the Countryside Homes development was developed out over a 3 year period 2020/21 – 2022/23 and created confidence in the site as a residential location. All residential phases at Northern Gateway have planning permission. At the base date of this AMR, Clwyd Alyn have completed 100 affordable homes on their site at GAR002G. Anwyl, Bellway Homes, Keepmoat, Ashberry and Persimmon were all constructing dwellings. Northern Gateway strategic site is the subject of a separate monitoring indicator MI16 that shows a total of 232 completions for 2024/25, which significantly exceeds the adopted LDP trajectory for this site of 100 units for 2025.

The Plan makes 11 non – strategic housing sites and these are the subject of a separate monitoring indicator MI5. Of the eleven sites, three are complete (HN1.2, HN1.5 and HN1.11), four are under construction (HN1.1, HN1.6 and HN1.10) and one has recorded completions for this period (HN1.3), one has full planning permission (HN1.9), one has a recent Planning Committee resolution (HN1.8) and two have detailed planning applications presently under consideration (HN1.4 and HN1.7). There is therefore a pipeline of allocated sites ready to start delivering completions. Further commentary is provided in MI5.

Note – affordable housing completions are monitored in MI9.

Key Indicators applicable to all Plans

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI1 Annu	ual level o	of housin	g completions					
SO11	STR1 STR11 [HN1]	STR1 STR11	AABR as specified in adopted housing trajectory	Below AABR for at least two consecutive years.	PPW11 LDP Manual Ed.3 (Table 29)	FCC / Developers / Infrastructure Providers	Annual Housing Land Monitoring Exercise	Keep monitoring

Policy Performance:

The Examination of the LDP focussed on the housing position at April 2020 and this forms the basis for the housing balance sheet and trajectory. The adopted trajectory schedule (Appendix D) and graph (Appendix E) shows the peak in completions starting to come down for the year 2024-2025 with completions gradually trailing off in the remaining Plan period.

Year	AABR (Adopted Plan)	Actual completions	Surplus / Deficit
2021	470	582	+112
2022	485	400	-85
2023	512	425	-87
2024	580	322	-258
2025	508	378	-130
Overall Cumulative	2555	2107	-130 (-17.5%)

The updated trajectory schedule (Appendix F) and graph (Appendix G) shows a peak of completions in the year 2026/27. This later peak in delivery is due to a delay in completions which is largely related to:

- The existing landbank of 'speculative' sites on the back of the then TAN1 has slowed down in recent years in terms of delivery
- Landowners / developers on some allocations holding off from submitting planning applications until the Inspectors Report was received and the Plan was adopted.
- The process of identifying a preferred developer on some allocations taking longer than anticipated
- The scale of infrastructure provision at Northern Gateway and the creation of development ready plots

- The economic downturn, following the effects of Covid, in terms of cost and availability of materials and labor, interest rates, mortgage rates and general cost of living.
- The delays on four allocations (HN1.1, HN1.6, HN1.9 and HN1.10) amounting to 550 units as a result of the phosphates issue.

In respect of the phosphate issue, although initial work was undertaken to identify mitigation measures in the form of wetlands adjacent to three affected waste water treatment works, this was overtaken by the issuing in Autumn 2023 of revised permits for the three affected wwtw's, following collaboration with Dwr Cymru/Welsh Water. On the basis that the three affected wwtw's were operating well within the limit set in the revised permits, as a result of the performance of the phosphate stripping technology at the plants, this created 'headroom' whereby the growth arising from the four allocations could be accommodated without detriment to the Bala Lake and River Dee SAC as a result of discharges. Subsequently all four sites have planning permission with three sites being under construction and one with initial site works underway.

The peak in predicted completions has therefore moved back by some three years for the reasons set out above and is more pronounced whereby allocated sites are coming on stream at more or less the same time. The revised trajectory schedule (Appendix F) shows that at present there is forecast to be a modest oversupply at the end of the Plan period in meeting the Plan's housing requirement figure of 6950 units by 47 units which represents an 0.7% surplus. Therefore, this is broadly in line with the Plan strategy, objectives and aims and is therefore considered acceptable.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action	
MI3 Spat	MI3 Spatial Distribution of Housing								
SO12	STR2	STR2	Spatial Distribution to settlement tiers as set out in explanation to STR2	Variation of +/- 10% from the expected distribution for at least two consecutive years	PPW11 The Plan Strategy sets out an apportionment of growth to each tier in the settlement hierarchy in terms of completions, commitments and allocations	FCC / Developers / Infrastructure Providers	Annual Housing Land Monitoring Exercise	Keep monitoring	
Policy Pe	rformance	e:							

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Policy STR2 Location of Development is supported by a break down of the level of growth across the 5 tiers of settlements within the new Settlement Hierarchy. The break down was 47% Tier 1 Main Service Centres, 35% Tier 2 Local Service Centres, 15% Tier 3 Sustainable Settlements, 2% Tier 4 Defined Villages and 1% Tier 5 Undefined Villages. The table below shows completions for the period 2015-2020 and then for each subsequent year.

Year	Tie	er 1	Tie	er 2	Tie	er 3	Tie	er 4	Tie	er 5	Total
Policy Aim	47%		35	35%		15%		2%		1%	
Completions 2015-2020	1489	57%	579	22%	433	17%	67	3%	41	2%	2609
Completions 2021	268	46%	221	38%	87	15%	4	1%	2	0%	582
Cumulative 2015-2021	1757	55%	800	25%	520	16%	71	2%	43	1%	3191
Completions 2022	135	34%	170	43%	86	22%	7	2%	2	1%	400
Cumulative 2015-2022	1892	53%	970	27%	606	17%	78	2%	45	1%	3591
Completions 2023	199	47%	65	15%	150	35%	6	1%	5	1%	425
Cumulative 2015-2023	2091	52%	1035	26%	756	19%	84	2%	50	1%	4016
Completions 2024	131	41%	106	33%	63	20%	16	5%	6	2%	322
Cumulative 2015-2024	2222	51%	1141	26%	819	19%	100	2%	56	1%	4338
Completions 2025	72	19%	271	72%	30	8%	2	1%	3	1%	378
Cumulative 2015-2025	2294	49%	1412	30%	849	18%	102	2%	59	1%	4716

In the context of the trigger of +/- 10% the above data can be summarised below:

Cattlement Hierarchy	Torget	Triagor -/ 400/	Within Variance?				
Settlement Hierarchy	Target	Trigger =/- 10%	2025		Cumu	ılative	
Tier 1	47%	42.3% - 51.7%	19%	No	49%	Yes	
Tier 2	35%	31.5% - 38.5%	72%	No	30%	No	
Tier 3	15%	13.5% - 16.5%	8%	No	18%	No	
Tier 4	2%	1.8% - 2.2%	1%	No	2%	Yes	
Tier 5	1%	0.9% - 1.1%	1%	Yes	1%	Yes	

The policy aim in effect reflects what the spatial distribution of completions would look like at the end of the Plan period as by then, all sources of supply as identified in the tables accompanying policy STR2 should have delivered. The above table shows the policy aim as set out in policy STR2 and shows the distribution of completions during the period 2015 to 2020 as a total. For each subsequent year the completions are presented as an 'in year' figure and as a cumulative figure since 2015 and shows the number of units and percentage. It is not unexpected to see variations in the spatial delivery of completions from year to year, particularly as the non-strategic allocations have yet to deliver completions. On-going monitoring of the yearly cumulative distribution should identify whether distribution is moving closer to the intended policy aim, as the Plan period progresses. However, at present there is nothing to indicate that the spatial distribution is markedly out of alignment with the policy aim. The high delivery rate on the Northern Gateway Strategic allocation has skewed the figures for development within the Tier 2 settlements, but it is only slightly below the lowest cumulative variance figure by just 1.5%, therefore it is not considered an issue at this stage. Once the allocated sites which are mainly located within Tier 1 start to deliver this distribution will appear more balanced and in line with the target.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI4 Tota	I cumulat	ive hous	sing completions i	monitored against	the anticipated cun	nulative comp	letion rate	
SO11	STR1	STR1 HN1 HN3	Cumulative housing completions as specified in the adopted housing trajectory	Cumulative housing completions below cumulative completion rate specified in	To ensure that the housing is being delivered PPW11	FCC / Developers / Infrastructure Providers	Annual Housing Land Monitoring Exercise	Keep monitoring
				adopted trajectory	LDP Manual Ed.3 (Table 29)			

	for at least two		
	consecutive years		

Policy Performance:

The table below sets out a comparison of the cumulative AABR figures from the adopted Plan against the cumulative actual completions rate. In the first year following the 2020 base date in the adopted Plan, actual completions were ahead of the AABR figure by 112 units. The inclusion of the 2022 figures results in a cumulative oversupply of 27 units or +2.7%. The inclusion of the 2023 figures results in a cumulative shortfall of 60 units or -4.3%. The inclusion of 2024 figures results in a cumulative shortfall of 318 units or -18.4%. The 2025 completion of 378 units has resulted in a cumulative shortfall of 448 units or 21.3%.

Year	In year actual completions	Cumulative actual completions	AABR in year completions	Cumulative AABR completions	Cumulative Surplus / Deficit	
2021	582	582	470	n/a	+112	+23.8%
2022	400	982	485	955	+27	+2.7%
2023	425	1407	512	1467	-60	-4.3%
2024	322	1729	580	2047	-318	-18.4%
2025	378	2107	508	2555	-448	-21.3%

It is evident that there is a trend of a shortfall over the period since the base date of the housing figures in the adopted LDP ie. 2020. However, this is the second formal AMR to be published and it should be stressed that the cumulative shortfall for 2023 was negligible, and there was a slight oversupply in 2021 and 2022. It is noted that 2024 and 2025 have seen a more significant cumulative shortfall but commentary has been provided elsewhere in this report relating to a number of factors including:

- The delay on four allocated sites as a result of the phosphates issue which has now been resolved
- The delay in bringing forward two large allocations to planning application stage
- The significant infrastructure and site preparation works at Northern Gateway
- The economic downturn and increase in interest rates and costs of materials and labor.

However, there are a number of positive messages in terms of the pipeline of allocated sites which are now starting to deliver completions over the remaining Plan period. A number of factors include:

- The majority of allocated sites having a planning permission or Committee resolution to grant subject to s106
- The remaining two allocated sites having a planning application presently under consideration and due to go to Planning Committee Autumn 2025.
- Edwards Homes on site at Highmere Drive, Connah's Quay with 24 completions for 2024/25.
- Lovell on site at Cae Isa, New Brighton and 28 units currently under construction for 2024/25.
- Anwyl have started work at Denbigh Road, Mold
- Castle Green Homes have started work at Well Street, Buckley
- Castle Green Homes have started initial site works at Wrexham Rd, Abermorddu
- Several developers on site at Northern Gateway and exceeding the annual anticipated deliver figure for 2024/25.
- Progress in delivering a number of larger committed sites

There has clearly been a lag of some 2-3 years in terms of the anticipated 'peak' in completions compared with the present forecast site completions. The delivery of housing will therefore be more concentrated in the remaining 5 years of the Plan period compared with what was anticipated in the adopted trajectory.

LDP Objective	Strategic Policy Sing Alloc	Policies to Monitor Cations –	Target number of dwel	Trigger Point lings delivered	Justification for Target and Trigger	Implementation	Source of Data	Action
SO11 SO12	STR11	HN1	Annual completions figure as per the adopted housing Trajectory	Annual completions falling below levels in adopted trajectory for at least two consecutive years	The Plans detailed housing allocations are an important part of the Plans housing provision	FCC / Developers / Infrastructure providers?	Annual Housing Land Monitoring Exercise	Keep monitoring

Policy Performance:

The Plan identifies one strategic housing allocation and 11 non-strategic housing allocations. A more detailed breakdown of allocated sites is contained in MI15 and MI16 with a commentary on each site. The table below shows a summary of performance on all allocated sites.

Year	AABR Anticipated Completions Allocated Sites	Actual Completions Allocated Sites	Surplus / Deficit
2020/21	206	222	+16
2021/22	195	205	+10
2022/23	278	36	-242
2023/24	445	95	-350
2024/25	407	256	-151

In comparing the anticipated completions for allocations in the adopted trajectory against actual completions it is evident that there is a marked contrast between the years 2020/21 and 2021/22 when completions were slightly ahead and the years 2022/23 and 2023/24 when completions were behind that projected. Commentary has been provided in other MI's in the AMR as to the reasons why this has occurred and also set out how the Plans allocations are moving forward to start delivering. Although 2024/25 is still showing a deficit in the AABR delivery, it has been the highest delivery rate on allocated sites so far. It is anticipated that the following year will see a significant increase in the delivery across the allocated sites as works have commenced on the following:

- Well Street, Buckley (HN1.1)
- Highmere Drive, Connah's Quay (HN1.3)
- Denbigh Rd / Gwernaffield Rd, Mold (HN1.6)
- Cae Isa, New Brighton (HN1.10)

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI6 Nort	hern Gate	eway – ni	umber of dwellin	gs delivered				
SO11 SO12	STR3	STR3 HN1	Annual completions figure as per the adopted housing Trajectory	Annual completions falling below levels in adopted trajectory for at least two consecutive years	The Northern Gateway Strategic Sites form a significant part of Plans housing provision and the Plans strategy to deliver strategic mixed use sites	FCC / Developers / Infrastructure providers?	Annual Housing Land Monitoring Exercise	Keep monitoring

Policy Performance:

Northern Gateway is a large strategic mixed use site with employment, housing, community and retail facilities with a green infrastructure network. The site is split into two with the northern Airfields site and the southern Corus site, with each delivering housing and employment development. The table below shows a summary of actual completions against anticipated completions for the site as a whole and each phase or plot:

Site / Delivery	Units	21	22	23	24	25	26	27	28	29	30	30+	Notes
Adopted Trajectory	1325	100	120	150	150	100	100	120	120	120	105	140	
Northern Gateway		Ac	tual Con	npletions	3			F	orecast C	ompletio	ns		
GAR002A Countryside	283	112	135	36									Site Complete
GAR002B Anwyl	112				38	23	30	21					Site under construction
GAR002C Bellway	185				40	35	40	40	30				Site under construction
GAR002D Anwyl	71						20	30	21				Site under construction
GAR002E Anwyl	43							10	20	16			
GAR002E Bellway	46							20	23				
GAR002F Keepmoat	129				17	45	40	27					Site under construction
GAR002G Clwyd Alyn	100					100							Site Complete
GAR002H Ashberry	200					11	26	36	36	36	36	30	Site under construction
GAR002H Persimmon	200					18	26	36	36	36	36	30	Site under construction

GAR002I Bellway	54							20	20	14			
Total	1423*	112	135	36	95	232	182	240	186	102	72	60	
Surplus / Deficit		12	15	-114	-55	132	82	120	66	-18	-33	-80	

There are a total of five developers currently active on-site including Anwyl, Bellway, Keepmoat, Ashberry and Persimmon. Clwyd Alyn (Castle Green Homes) have recently completed 100 units of affordable housing on their site for 2024/25. Subsequently development at Northern Gateway has accelerated for 2024/25 with 232 recorded completions. There are a further 224 units under construction across the majority of the phases listed above therefore it is projected to see a much higher rate of delivery over 2025/26, 2026/27 and 2027/28 than the adopted LDP trajectory originally reported. Following this peak of delivery it is then expected for the delivery rates to slow down towards the end of the plan period, with a smaller number of units expected to be delivered beyond the plan period 2030+ than the trajectory initially predicted. The completion figures for 2024/25 combined with the number of units currently under construction demonstrate that there is a steady supply of units over the remaining years of the plan period, and it is likely that more units will be delivered before the end of 2030.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI7 Sma	I Sites A	llowance	- number of dw	ellings delivered				
SO11 SO12	STR11	STR11	60 dwellings per annum for each year of the remaining Plan period	Small sites completions either above or below 60 dwellings per annum for at least two consecutive years	Ensure contribution of small sites allowance to plans overall housing provision, is being achieved.	FCC Developers	Annual Housing Land Monitoring Exercise	Keep monitoring

Policy Performance:

Since the position at 2019/20 (which formed the basis of the adopted Plan), small site completions have remained consistently above the allowance of 60 units per annum specified in the Plan. Small site completions for 20/21 were 92 units, for 21/22 were 69 units, and for 22/23 were 111 units. A downturn in small site completions for 2023/24 of 44 units and 50 in 2024/25 is noted, but when looking at the whole Plan period, in the table below, there is a cumulative surplus of 219 units. The average annual delivery of small sites is 82 units per annum, well above the Plans allowance.

	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	23/24	24/25
Small Site Annual Allowance per annum	60	60	60	60	60	60	60	60	60	60
Actual Small Site Completions per annum	87	102	104	73	87	92	69	111	44	50
Surplus / Deficit per annum	+27	+42	+44	+13	+27	+32	+9	+51	-16	-10
Cumulative Surplus / Deficit		+69	+113	+126	+153	+185	+194	+245	+229	+219

It is clear from the cumulative surplus in the table above that the anticipated allowance for small sites significantly exceeded the forecast rate. The Monitoring Indicator has therefore been met.

LDP Objective	Strategic Policy Ifall Allov	Policies to Monitor Vance - n	Target number of dwellin	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
SO11 SO12	STR11	STR11	Annual and cumulative windfall completions as specified in the adopted housing trajectory	Annual and cumulative windfall completions falling below levels in adopted trajectory for at least two consecutive years	Ensure contribution of windfall sites allowance to plans overall housing provision, is being achieved.	FCC Developers	Annual Housing Land Monitoring Exercise	Keep monitoring

Policy Performance:

The Plan sets out an allowance for windfall completions of 60 units per annum on 'large' sites of 10 or more units. The delivery of windfall sites was significant during the earlier years of the Plan period as detailed in the table below. This demonstrates delivery well in excess of the 60 units per annum sought. This was discussed at the LDP Examination and set out in Examination document FCC014.

	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	23/24	24/25
Large site annual allowance per annum	60	60	60	60	60	60	60	60	60	60

Actual large site completions per annum	0	16	211	134	128	0	11	18	90	0
Surplus / deficit per annum	-60	-44	+151	+74	+68	-60	-49	-46	+30	-60
Cumulative surplus / deficit per annum	-60	-104	+47	+121	+189	+129	+80	+38	+68	-8

This monitoring indicator seeks to identify completions on all windfall sites granted planning permission since 31/03/20 and any subsequent completions. It picks up windfall sites that were not included in the list of committed sites in Appendix 1 of the adopted LDP. Some information was included in the informal Housing Land Monitoring Statements for 2020-21, 2021-22 and 2022-23. This has been re-assessed and presented below with the new permissions included for the 2024/25 study.

Site ref	Site name	Units	Comp 2021	Comp 2022	Comp 2023	Comp 2024	Comp 2025
New windf	alls picked up in 2021 Study						
BUC230	Princess Avenue, Buckley	12	0	0	0	12	-
BUC223	80-86 Mold Road, Buckley	12	0	0	0	10	-
BUC231	The Hayfield, Buckley	14	0	0	0	0	0
HAW036	Poor Claire Monastry, Hawarden	15	0	11	4	-	-
MOL122	Park House, Broncoed, Mold	20	0	0	0	12	0
MOS013	Ffordd Pandarus, Mostyn	20	0	0	0	20	-
PYF047	South of Rhos Rd, Penyffordd	36	0	0	0	0	0
AST082	Grosvenor Social Club, Jubilee St, Shotton	10	0	0	10	-	-
New windfa	alls picked up in 2022 Study						
HOL105	Former Infirmary Site, Lluesty Hospital, Holywell	29	-	0	4	25	-
LEE033	Factory 2 Site, Pontybodkin Hill, Leeswood	26	-	0	0	0	0
MOL126	St Davids Building, Daniel Owen Square, Mold	14	-	0	0	0	0
New windfa	alls picked up in 2023 Study						
CON134	315 High Street, Connah's Quay	11	-	-	0	11	-
BUC236	Buckley Police Station, Mold Rd, Buckley	10	-	-	0	0	0
New windf	alls picked up in 2024 Study						

HCAC095	Spectrum Garden Centre, Cefn y Bedd	30	-	-	-	0	0
MOS006	Ffordd Pennant West, Mostyn	64	-	-	-	0	0
New windfa	alls picked up in 2025 Study	·					
GRO020	Gronant Institute, Llanasa Road, Gronant	14	-	-	-	-	0
BUC251	Precinct Way, Buckley	75	-	-	-	-	0
PFD022	Rhewl Fawr Road, Penyffordd, Holywell	21	-	-	-	-	0
Total		323	0	11	18	90	0

This further analysis shows that windfall sites have continued to come forward although completions have dropped off following the sharp upturn for 2023/24, with a number of these sites currently under construction and new sites coming forward each year it is anticipated that the delivery rate of large windfall sites will improve in line with the large site annual allowance figure. The average annual level of windfall completions to date is 61 units which is slightly above the Plans allowance. Putting aside some fluctuations in delivery, the overall delivery of large windfall sites is considered to be in line with the Plans intended allowance and the monitoring indicator.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI9 Leve	of affor	dable ho	using completi	ons against Plans ov	erarching affordabl	e housing targ	get	
SO11	STR11	HN3	Target of affordable houses in Affordable Housing Background Paper.	Deviation of delivery by number from Affordable Housing Background Paper for at least two consecutive years	Ensure that the Plan is delivering sufficient amount of affordable housing.	FCC Planning FCC Housing Strategy	Annual Housing Land Monitoring Exercise & Housing Strategy monitoring	Keep monitoring

The Plan has set a target for the delivery of 2,265 affordable dwellings over the 15 year Plan period. This equates to an annual figure of 151 units. However, in reality it is unlikely that affordable housing would be delivered at a flat rate as housing generally will not be delivered at a flat rate, as demonstrated in the trajectory.

	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	23/24	24/25
			2,265 afford	dable dwellii	ngs over the	plan period				
Overarching Target of Affordable Housing (2,265)	151	151	151	151	151	151	151	151	151	151
Actual Affordable Housing completions	43	84	249	163	96	228	76	113	52	160
Performance	-108	-67	+98	+12	-55	+77	-75	-38	-99	+9
Cumulative performance	-108	-175	-77	-65	-120	-43	-118	-156	-255	-246
Remaining Affordable Housing to be delivered	2,222	2,138	1,889	1,726	1,630	1,402	1,326	1,213	1,161	1,001

The average annual delivery rate of affordable housing during the plan period so far is 126 dwellings which is slightly below the 151 annual average figure required to achieve the affordable housing target of 2,265 set out in policy STR1. However, this includes the years prior to the adoption of the LDP (2015-2022) when the affordable housing policy HN3 was not active together with the impact of the global Covid pandemic on the house building industry.

The beginning of the plan period delivered a significant number of affordable homes, many of these units were accounted for as part of the committed sites, as a result of speculative sites coming forward under the previous TAN1 regime. There has been a total of 1,264 affordable units completed by 31/03/2025 which represents a shortfall of 246 affordable units. Overall, as at April 2025 there remains 1,001 affordable units to be delivered. However, the bulk of the phases / plots at Northern Gateway have generally not yet delivered completions or where sites are in the early phases of construction and the provision of affordable units tend to be lower. Furthermore, many of the non-strategic housing allocations have yet to deliver completions and these sites will deliver substantial numbers of affordable units. In combination with windfall sites and affordable housing exception schemes it is anticipated that affordable housing over the whole Plan period will be close to the 2,265 target. Over the last twelve months there have been a number of planning applications for affordable housing exception sites, some of these have yet to be determined, if these units are approved their delivery would exceed the LDP affordable housing target.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI10 Ten	ure of af	fordable	housing comple	tions				
SO11	STR11	HN3	Tenure split (social rented and intermediate) in line with the need identified in LHMA and the Affordable Housing background paper	Deviation of delivery by tenure from Affordable Housing Background Paper for at least two consecutive years	Ensure that the Plan is delivering appropriate tenure of affordable housing.	FCC Planning FCC Housing Strategy	Planning Register Aff Housing returns	Keep monitoring

Policy Performance:

It is important to point out that Flintshire Planning Department carry out a Housing Land Monitoring (HLM) survey every April to track how housing sites are being developed. The HLM survey notes whether planning permissions for houses or apartments have been built, are under construction or have not started. Affordable houses have only been counted separately for the years 2023 and 2024. The HLM survey counts the number of affordable housing units secured as part of planning permissions either through a condition or a Section 106 legal agreement. These figures cover residential units for social rent, intermediate rent, intermediate low-cost home ownership and tenure neutral (in cases where due to market demand, developers have yet to decide exactly the form of the affordability).

Separate to the HLM survey the Councils Housing Strategy team also track the number of affordable houses which are being delivered. The Housing Strategy Team can only include houses which have been delivered using the Social Housing Grant (SHG) or other grant funding in their figures. These figures are sent to Welsh Government who then publish them in the Flintshire Stats Wales figures. SHG can only be used for social housing delivery. Housing Strategy do not report on the intermediate low-cost home ownership delivered via private developers. Housing Strategy will also count the delivery of new affordable units through the refurbishment of existing houses which the HLM survey work would not pick up. There are also other differences in the way the HLM survey and Housing Strategy figures are counted. Each survey counts whether a house is complete in a different way, in the HLM survey if a house is built but not occupied it is considered complete but for housing strategy the house must be occupied to count as being delivered. So sometimes the same house may be included in one year's figures for the HLM survey and not for the Housing Strategy figures. Therefore, the Flintshire Housing Strategy /

Flintshire Stats Wales figures will not align with the Flintshire HLM survey figures as they are being counted in different ways and are not a like for like comparison.

The LDP sets out a target tenure split based upon the latest Local Housing Market Assessment (LHMA), this initially set out a tenure split of 30% social rented, 30% intermediate rented and 40% low cost home ownership. In March 2025 the Local Authority endorsed a new LHMA which shows the need for a tenure split of 30% social rented, 40% intermediate rent and 30% low cost home ownership. The data in the above tables can be summarised as follows:

	Social Rented	Intermediate Rented	Low Cost Ownership	Tenure Neutral
Plan target	30%	40%	30%	n/a
Completions 2023	57%	5%	38%	-
Completions 2024	92%	4%	4%	-
Completions 2025	40%	54%	1%	6%

It is evident that delivery during the first two years of monitoring is differing from the tenure split built into the LDP. This is not unsurprising as completions in 2023 /24 have come from a mix of allocations or commitments / windfalls which gained planning permission before the new tenure split requirements came into force. It is also evident that several of the allocated sites have yet to commence delivery on site. Small social rented schemes have also continued to come forward due to the availability of SHG funding which is primarily focused on delivering social rented housing, which in previous years skewed the delivery of affordable housing towards more social rented.

The tenure split for 2024/25 is moving closer to the tenure split recommended by the LHMA. Once further completions start being recorded on the allocated sites it is anticipated that the % split will realign closer to what the Plan seeks. The present position when compared with the Plan target is not considered to be a cause for concern.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI13 Del	ivery of a	ffordable	e housing thresho	lds and percentage	e targets for each s	sub-market are	ea	
SO11	STR1 STR11	HN3	Delivery as per HN3 and Affordable Housing Background Paper	Deviation above or below the target for at least two consecutive years	Ensure that the Plan is delivering affordable housing.	FCC Planning Service FCC Housing Strategy	Planning Register	Keep monitoring

The LDP seeks different affordable housing requirements based on six housing sub market areas identified in the Local Housing Market Assessment. The % requirements vary from 15% to 40% on all housing developments of 10 units or more, which contrasts with the flat rate of 30% in the UDP on sites of 25 units or more. The table below shows planning permissions granted, or Council resolution to grant subject to s106 agreement, for the period since adoption of the Plan.

The table shows that the targets are being met and the policy is being successfully implemented. The only exception is the Northern Gateway site where each phase / plot has been assessed on its individual merits having regard to infrastructure investment through viability assessments. The approach of allowing a lower % affordable housing provision based on viability considerations is in line with the policy approach in HN3. There have been no further deviations from the % requirement during 2024/25.

Flint & Coast Housin	g Market Aarea				
Site Name	Date of Permission	No. Market Dwellings	No. Affordable Units	% Affordable Housing	% Affordable Required
Land adj Ffordd Pennant, Maes Pennant Mostyn	13/02/24	57	9	15%	15%
Conversion of Former Institute Gronant	08/07/24	14	2	15%	15%
Rhewl Fawr Road Penyffordd Holywell*	09/02/2025	0	21	100%	100%

*100% affordable	housing	scheme
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Central Housing Marl	ket Area				
Site Name	Date of Permission	No. Market dwellings	No. Affordable Units	% Affordable Housing	% Affordable Required
None	-	-	-	-	40%

Connah's Quay, Queensferry & Broughton Housing Market Area											
Site Name	Date of permission	No. Market dwellings	No. Affordable Units	% Affordable Housing	% Affordable Required						
Highmere Drive, Connah's Quay	21/06/23	141	49	35%	35%						

Garden City Housing	Market Area				
Site Name	Date of permission	No. Market dwellings	No. Affordable Units	% Affordable Housing	% Affordable Required
62898 GAR002B Anwyl	22/02/22	102	10	9%	20%
62898 GAR002C Bellway	22/02/22	166	19	10%	20%
62898 GAR002D Anwyl	22/02/22	63	8	11%	20%
63591 GAR002H (Phase 4) Bellway / Persimmon	10/03/2023	400	0	0%	20%
RES/000658/22 GAR002i (Phase 3) Bellway	25/08/2023	49	5	9%	20%

Mold & Buckley Hous	sing Market Area				
Site Name	Date of Permission	No. Market dwellings	No. Affordable Units	% Affordable Housing	% Affordable Required
Well Street, Buckley	13/03/24	140	56	40%	40%
North of Gwernaffield Road (Denbigh	13/03/24	235	94	40%	40%
Road), Mold					

New Brighton	08/07/24	90	36	40%	40%
South Border House	sing Market Area				
Site Name	Date of Permission	No. Market Dwellings	No. Affordable Units	% Affordable Housing	% Affordable Required
Wrexham Road Abermorddu	13/03/24	70	21	30%	30%

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI14 Via	bility – tre	ends in h	ouse prices, lan	d values, build costs	S			
SO11 SO1 SO4	STR1 STR11	HN3 HN1	Scheme viability and delivery of planning obligations in line with Viability Study	A 5% deviation (positive or negative) between house prices, land values & build costs compared to Viability Study for at least two consecutive years	To ensure that housing development remains viable in delivering planning obligations in the context of changing financial parameters	FCC Planning District Valuer		Keep monitoring / Further investigation

The HM Land Registry headline statistics for May 2025 show that the average price of a property in Wales was £209,580 with an increase of 5.10% compared to the previous year. In Flintshire the average price in May 2025 was £217,504 an increase of 8.5% compared to the previous year. The Council is aware from anecdotal evidence that build costs have increased both during the Covid period and since due to the economic downturn. The Council has been unable to find data in relation to land costs. However, it is evident from MI13 that affordable housing requirements are being met in recent developments. This is the first year that house prices have exceeded the 5% viability threshold, the monitoring indicator requires at least two consecutive years to reach the trigger point, therefore further investigation is not required at this stage. However, it is important to stress that this is not a case of house prices rising in isolation, but alongside rising build costs.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI15 Rat	e of deve	lopment	on key local hou	using allocations (co	ompletions, take up	and infrastru	cture scher	mes)
SO11	STR1 STR11	HN1	Delivery as per housing trajectory	Deviation (positive or negative) compared to housing trajectory for at least two consecutive years	To ensure local housing allocations in HN1 are delivering at the rate specified in the housing trajectory	FCC Planning	Planning Register	Keep monitoring

The table below shows the forecast completions from the adopted trajectory for each of the non-strategic housing allocations measured against the revised forecast completions. Delays have been experienced of between 1 and 3 years with most sites being delayed by two or three years. Four of the allocations were delayed by phosphates and the need for delay was known during the Examination of the Plan. Other sites have taken longer than expected to reach planning application stage due to contractual complications between landowners and developers and this is entirely beyond the control of the Council.

Site	Units	21/2	22/2	23/2	24/2	25/2	26/2	27/2	28/2	29/3	30+	Slippage
11114 4 111 11 11 11 11 11 11 11 11 11		2	3	4	5	6		8	9	0		
HN1.1 Well Street, Buckley												
Forecast completions (adopted	140	-	-	46	47	47	47	-	-	-	-	2 years
trajectory)												
Revised forecast completions	(now	-	-	-	-	50	50	59	-	-	-	
•	159)											
HN1.2 Broad Oak Holding,	,											
Connah's Quay												
Actual Completions	32	27	5	-	-	-	-	-	-	-	-	complete
HN1.3 Highmere Drive, Connah's												
Quay												
Forecast completions (adopted	150	-	-	30	30	30	30	30		-	-	1 year
trajectory)												
Actual completions		-	-	-	24	-	-	-	-	-	-	1
Revised forecast completions	(now	_	_	-	_	57	60		_	-	-	
The first and th	141)											

HN1.4 Northop Road, Flint	1 4=0	I	1		1 40	1 45	1 40		1	1	I	
Forecast completions (adopted trajectory)	170	-	-	20	40	40	40	30		-	-	3 years
Revised forecast completions		-	-	-	-	-	40	40	40	50	-	
HN1.5 Maes Gwern, Mold												
Actual completions (completions took place in previous years)	160	59	26	-	-	-	-	-	-	-	-	complete
HN1.6 Denbigh Rd / Gwernaffield Rd, Mold												
Forecast completions (adopted trajectory)	238	-	38	40	40	40	40	40		-	-	3 years
Revised forecast completions	(now 235)	-	-	-	-	35	45	45	45	45	20	
HN1.7 Holywell Road, Green Lane, Ewloe	· ·											
Forecast completions (adopted trajectory)	298	-	-	28	45	45	45	45	45		-	3 years
Revised forecast completions		-	-	-	-	-	100	100	60	38	-	
HN1.8 Ash Lane, Hawarden												
Forecast completions (adopted trajectory)	288	-	-	18	45	45	45	45	45		-	3 years
Revised forecast completions		-	-	-			100	100	60	40	-	
HN1.9 Wrexham Road, HCAC												
Forecast completions (adopted trajectory)	80	-	-	20	20	30		-	-	-	-	3 years
Revised forecast completions	(now 70)	-	-	-	-	-	40	30	-	-	-	
HN1.10 Cae Isa, New Brighton												
Forecast completions (adopted trajectory)	92	-	15	30	30	17		-	-	-	-	3 years
Revised forecast completions	(now 90)	-	-	-	-	30	30	30	-	-	-	
HN1.11 Chester Road, Penymynydd												
Forecast completions (adopted trajectory)	181	39	40	40	35	-	-	-	-	-	-	Complete

Actual Completions	24	39	69	22	5	-	-	-	-	-	
(completions took place in previous											
years)											
Revised forecast completions	-	-	-	-	-	-	-	-	-	-	

The table below sets out the present position in respect of each of the non-strategic housing allocations. Three of the allocations have been completed and four are under currently under construction, with a total of 75 units started across the four sites as of April 2025. One has planning permission and one has a Council resolution to grant planning permission. The two remaining sites are due to go to planning committee in Autumn 2025. This represents a positive picture in terms of a portfolio of sites ready to deliver significant housing figures over the next few years.

HN1.1	Well Street, Buckley	5.3ha	140	Castle Green / Clwyd Alyn –full application 826/23 for 159 dwellings approved 20/03/25. Site works subsequently commenced.	Keep Monitoring
HN1.2	Broad Oak Holding, Connah's Quay	1.3ha	32	Completed by Edwards Homes	n/a
HN1.3	Highmere Drive, Connah's Quay	5.0ha	150	Edwards Homes – Detailed permission granted 22/11/23. Site under construction with 24 units completed for 2024/25 and 47 units currently under construction	Keep Monitoring
HN1.4	Northop Road, Flint	9.1ha	170	2 developers. Detailed application Watkin Jones 414/22 under consideration on large part of site for 200 units and awaiting amended plans. Detailed application 435/24 for 22 dwellings under consideration Edwards Homes.	Keep Monitoring
HN1.5	Maes Gwern, Mold	5.7ha	160	Completed by Wates	n/a
HN1.6	Land between Denbigh Road and Gwernaffield Road, Mold	10.6ha	238	Anwyl –detailed permission for 235 dwellings granted 13/02/025. Construction subsequently commenced.	Keep monitoring
HN1.7	Holywell Road / Green Lane, Ewloe	9.9ha	298	Castle Green – detailed application 429/24 for 315 units under consideration	Keep monitoring
HN1.8	Ash Lane, Hawarden	10.9ha	288	Castle Green - detailed application 195/24 for 300 units – Council resolution 11/06/25 to grant pp.	Keep Monitoring

HN1.9	Wrexham Road, HCAC	3.5ha	80	Castle Green - detailed permission for 70 dwellings granted 05/12/24. Initial site works have commenced.	Keep monitoring
HN1.10	Cae Isa, New Brighton	3.5ha	80	Lovells - detailed permission for 90 dwellings granted 08/07/24. Site under construction	Keep monitoring
HN1.11	Chester Road, Penyffordd	7.7ha	181	Completed 2024/25.	Keep monitoring

Gypsy and Traveller Sites

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Recommended Action
MI16 Gyp	sy and T	raveller	sites / pitches bu	uilt on allocated site	s			
SO11 SO12	STR12	HN8	Identified need to be fully met by 2030	No planning permission on allocated site	To ensure that the Plan is meeting identified needs through site implementation	FCC Planning Service / FCC Housing Strategy	Planning Register	Keep monitoring

Policy Performance Monitoring

Policy STR12 sets the overall objectives in respect of gypsy and traveller sites which is to meet the assessed need through allocations and to assess windfall proposals as they arise. This is achieved by policy HN8 which identifies 3 residential site allocations and 1 transit site allocation. Both policies are working well and have been the subject of internal Member training sessions. Subsequent to the base date of the AMR the Councils Cabinet approved on 15/07/25 the new Housing Strategy (2025-2030) to go out to consultation. This includes providing accommodation for those not appropriately represented through the conventional housing market i.e. gypsy and traveller sites.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Recommended Action
MI17.1: N	/lagazine	Lane, Ev	vloe					
SO11 SO12	STR12	HN8	1. Planning permission to be granted on allocated site by 01.04.23. 2. 9 pitches to be provided by 01.04.25.	1. No planning permission on allocated site by 01.04.23 . 2. No pitches delivered by 01.04.25.	To ensure that the Plan is meeting identified needs through site implementation	FCC Planning Service FCC Housing Strategy	Planning Register	Keep monitoring

Full planning permission was granted under ref 061722 on 08/12/22 for the reconfiguration of the existing site to accommodate an additional 9 pitches. Target 1 has been met but further monitoring is required to establish implementation of the pitches on the ground to ensure Target 2 is met.

MI17.2: (Gwern La	ne, Cae	Estyn, Hope					
SO11 SO12	STR12	HN8	1. Planning permission to be granted on allocated site by 01.04.23. 2. 4 pitches to be provided by 01.04.25	1. No planning permission on allocated site by 01.04.23. 2. No pitches delivered by 01.04.25.	To ensure that the Plan is meeting identified needs through site implementation	FCC Planning Service FCC Housing Strategy	Planning Register	Keep monitoring

Policy Performance Monitoring

Full planning permission was granted under ref 061271 on 15/12/21 for the extension of the existing site to accommodate an additional 4 pitches. Target 1 has been met but further monitoring is required to establish implementation of the pitches on the ground to ensure Target 2 is met. Appears that the site has been extended but pitches not yet developed.

MI 17.3:	Riverside	, Queens	sferry					
SO11 SO12	STR12	HN8	1. Planning permission to be granted on allocated site by 01.04.23 . 2. 10 pitches to be provided by 01.04.26	1. No planning permission on allocated site by 01.04.23. 2. No pitches delivered by 01.04.26.	To ensure that the Plan is meeting identified needs through site implementation	FCC Planning Service FCC Housing Strategy	Planning Register	Keep monitoring / further investigation
Policy Pe	Policy Performance Monitoring							

The Council's Housing Strategy Unit has commissioned planning consultants to prepare and submit a planning application for the extension of the existing Council owned and run Riverside residential park to accommodate an additional 10 pitches. The proposal would also involve the reconfiguration of the existing site.

The project is inextricably linked to the Welsh Government proposals to improve the existing bridge over the R. Dee for a new river crossing for west bound traffic and the partial re-use and improvement of the existing bridge for eastbound traffic). Delays to the A494(T) project have had knock-on effects for the progression of an application for the gypsy and traveller site. However, there are no fundamental concerns over the project proceeding. Indeed, the recently published TAN15 and Flood Map for Planning shows the site no longer being at risk of flooding and this may assist in bringing forward the site earlier than anticipated.

MI 17.4:	Castle Pa	ırk, Flint						
SO11 SO12	STR12	HN8	1. Planning permission to be granted on allocated site by 01.04.23 . 2. 6 pitches to be provided by 01.04.26	 No planning permission on allocated site by 01.04.23. No pitches delivered by 01.04.26. 	To ensure that the Plan is meeting identified needs through site implementation	FCC Planning Service FCC Housing Strategy	Planning Register	Keep monitoring

Policy Performance Monitoring

The allocation is to develop a former Council run Civic Amenity Site for a small transit site comprising 6 pitches. The Council's Housing Strategy Unit is seeking to progress a planning application for the development of the site. The matter is to be reported to Cabinet in Autumn 2025.

MI18 Gypsy and Traveller sites / pitches built on 'windfall' sites

SO11 SO12	STR12	HN9	No target	Any permission for gypsy and traveller site which is not allocated	To monitor whether allocated sites are sufficient to cater for need over the Plan period and to inform future GTAA	FCC Planning FCC Housing Strategy	Planning Register	Keep monitoring
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Policy Performance Monitoring

Policy HN9 is a criteria based policy against which windfall proposals for gypsy and traveller sites can be assessed. An updated GTAA (2022) here was approved by Welsh Government on 30/05/24 here. The approved updated GTAA shows a 5 year need for 23 pitches and a Plan period need for 27 pitches. The GTAA was accompanied by an Addendum here which sought to identify an up to date position in terms of planning permissions for gypsy and traveller residential pitches. The Addendum identified that the 5 year need potentially reduced to 2 pitches and that the Plan period need potentially reduced to 6 pitches. In the intervening time since the drafting of the Addendum further pitches have been approved which reduces the need for pitches. As at April 2025 the 5 year need had reduced to 2 pitches and the Plan period need reduced to 6 pitches. This is a positive position for the Council to be in and reflects the determination of planning applications based on their individual merits against policy HN9 and the guidance in Circular 005/2018.

Employment Development

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Recommended Action
MI11 Em	ployment	Land Ta	ke up on Allocat	tions				
SO8 SO9	STR1 STR8	PE1	Take up on employment land allocations	No take up on employment land allocations for at least two consecutive years	Ensure that development is being achieved on the Plans employment allocations	FCC Planning	Planning Register	Keep monitoring

Policy Performance

The Plan makes 2 no. strategic employment site allocations and 6 no. non-strategic employment site allocations as summarised in policy PE1. The position in respect of each site is set out below:

Site Ref	Site Name	Area	Progress
STR3A	Northern Gateway	72.4ha	This strategic site is split into two with the northern (Praxis) part of the site and the southern (Pochin) part of the site and comprises 72.4ha of employment land.
			The northern part of the site comprises four plots of land for employment development as follows:
			Plot A – Amazon warehouse (9,200sqm) approved 08/01/20 under 060222 and built
			Plot B – storage and distribution unit (48685 sqm) approved 09/03/23 under RES/000385/22
			• Plot C – paper processing plant 124,344 sqm (063721) approved 30/03/22 and under construction.
			 Plot D – storage and distribution units 16,733 sqm (810/23) approved 15/03/24 and under construction
			The southern part of the site comprises Phase 1 and 2 employment land. Full planning permission was granted was granted on 27/09/24 (506/23) for 1,001,000

			sqm internal floorspace comprising 4 units of various sizes. Some initial site works have commenced. It is evident that good progress is being made in securing planning permissions and development taking place on the ground at Northern Gateway.
STR3B	Warren Hall	19.1ha	Further technical work has been undertaken by Welsh Governments specialist aeronautical consultants into the flight path constraint in respect of Hawarden Airbus. This work has involved close liaison with Airbus and will further inform both the physical extent of built development (19.1ha developable area specified in LDP) and the height of development (restriction of 12m in height in LDP). Growth Deal funding from Ambition North Wales is still in place to deliver infrastructure and services for the site. Investment Zone status for Deeside and Wrexham has been confirmed and brings with it potential financial benefits that could accrue to businesses. Welsh Government are presently working on an outline planning application for the site.
PE1.1	Chester Aerospace, Broughton	5.72ha	This allocation comprises 5.72ha of land. On the northern part a high tech assembly business with allied R&D (059221 approved 21/03/19) has been built by Trelleborg Marine Systems Ltd. This leaves a residual site of approx 4ha available for development.
PE1.2	Manor Lane / Hawarden Park Extension	18.2ha	This 18.2ha allocation can be broken down into 3 distinct parts and comprises what is now known as Vista Business Park: • Western Part – Phase 1 erection of 4 units for B1, B2 and B8 (5,542 sq m) approved 23/12/21 (058082) – built. Phase 2 erection of 3 units for B1, B2 and B8 (5,583 sqm) approved 19/07/23 (345/23) – built • Middle Part – no movement • Eastern Part – no movement
PE1.3	Drury New Road	1.4ha	The allocated site (1.4ha) and adjoining existing unit is available for development / occupation. Planning application for housing by Whitley Estates (061507) refused 13/07/22 on the basis of seeking to resist the loss of allocated employment sites and existing employment land and was dismissed on appeal on 10/06/24 following an informal hearing.
PE1.4	Mold Business Park	3.9ha	This allocation comprises two distinct and separate parcels of land. • The eastern portion of this allocation has been built out by Smurfitt Kappa in the form of an extension to the existing unit. Planning permission was granted on 02/10/19 (under 062445) for a 14,349 sq m extension.

PE1.5	Chester Road East, Queensferry	3.15ha	 The western portion has planning permission granted (772/22 – 27/04/23) on part of the land (0.53ha) for a 'New Works Opportunity Day Care Services Facility'. Details approved on 03/07/24 (67/24)) and on 05/03/24 (169/24) and works complete A residual parcel of land approx. 3ha remains available on the western portion of the site. Planning permission was granted on 24/06/20 (under 061117) for a Lock Stock Self Storage Facility which has been built. The remainder of the allocated site has been
			used as a flood surface water storage lagoon in connection with that development. Therefore there is no further land available for development within the allocation.
PE1.6	River Lane, Saltney	1.1ha	An application (991/24) for an MOT Centre is under consideration at the base date of the AMR.

Overall, good progress has been made in securing planning permissions on some sites and in other cases development taking place on site.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Recommended Action			
MI12 Job	MI12 Job Growth										
SO8 SO9	STR1 STR7	STR1	8-10,000 jobs	No trigger	To monitor whether job growth over the Plan period meets the aspirational target	FCC Regeneration	ONS	Keep monitoring			

Policy Performance:

The Council does not maintain job growth figures as a matter of routine but can identify job creation as part of a number of key sites / developments as follows:

- Vista Business Park Phase 1 two of the three units have created a total of 90 jobs
- Vista Business Park Phase 2 anticipated 100 jobs
- Northern Gateway Plot A Amazon 50 permanent jobs and 300 drivers

- Northern Gateway Plot B estimated 500 jobs
- Northern Gateway Plot C papermill 463 jobs
- Northern Gateway Phase 1 and 2 estimated 1086 jobs

Although not an allocated site the redevelopment and expansion of Shotton Papermill at Deeside Industrial Park will create an additional 470 jobs. Throughout the County there will also be jobs created as part of expansions and smaller scale new development, particularly in existing Principal Employment Areas such as Deeside Industrial Park.

4. Local Indicators

Introduction

4.1 The following actions, taken from the Development Plans Manual have been used throughout this chapter in looking at local monitoring indicators.

Continue monitoring (if development plan policies are being implemented effectively)
Training required for Officers / Members (if development plan policies are not being implemented as intended and further training is required)
Further supplementary planning guidance required (if development plan policies are not being implemented as intended and further guidance is required)
Further investigation / research required
Policy Review required (if development plan policies are not being implemented and are failing to deliver)
Plan review required (if development plan policies are not being implemented and the plan's strategy is not being delivered, this could trigger a formal review in advance of the statutory 4- year review).

Green Wedges

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action		
MI19 Loss of green wedges										
SO16	STR13	EN2	No loss of green wedges unless considered to be in line with national policy	Any permission granted contrary to policy and national policy	To ensure no development which would lead to loss of green barrier or harm to its openness	FCC Planning	Planning Register	Keep monitoring		

Policy Performance:

The Council is not aware of any cases of development being permitted within a green wedge which is unjustified in terms of policy EN11 and the guidance in PPW12. The policy has been and will continue to be robustly and consistently applied. The table below provides a commentary on the range of planning permissions granted within each of the green wedges.

A Development of National Significance comprising a large solar farm straddling the Flintshire / Cheshire border at Broughton / Bretton was approved by the Minister for Climate Change on 19/12/23. The Inspector and Minister both considered that the development was inappropriate development in a green wedge but concluded that harm to openness was outweighed, as part of the very exceptional circumstances test, by the schemes benefits in terms of contribution to renewable and low carbon energy generation targets in Wales.

Ref	Green Wedge Name	Planning Permissions in last 12 months
EN1.1	Gronant – Talacre - Gwespyr	Planning permission granted for construction of slurry store and associated reception and refusal of proposed demolition of existing dwelling and erection of new dwelling, in accordance with policy EN11.
EN1.2	Gorsedd - Carmel	Certificate of lawfulness for replacement fencing, in accordance with policy EN11.
EN1.3	Flint - Bagillt	None
EN1.4	Flint – Connahs Quay	None
EN1.5	Flint – Flint Mountain	None
EN1.6	Flint Mountain - Northop	None

EN1.7	Gwernaffield - Pantymwyn	None
EN1.8	Holywell - Greenfield	None
EN1.9	Mold - Gwernymynydd	None
EN1.10	Mold – Mynydd Isa – Sychdyn – New Brighton	Small scale planning permission in relation to construction of a forage store in accordance with policy EN11.
EN1.11	Connah's Quay – Northop Hall – Ewloe - Shotton	A range of small scale planning permissions in relation to development of replacement garage and revised vehicle access, change of use from agriculture to dog exercise facility, conversion of farm building into 1 holiday cottage/flat, in accordance with policy EN11
EN11.12	Shotton – Mancot – Hawarden - Ewloe	None
EN11.13	Hawarden – Mancot – Hawarden Airport – Saltney (S of R. Dee)	None
EN11.14	Broughton – Hawarden Airport – Saltney – Cheshire border	Planning permission granted for erection of 2 no. golf coaching bays, installation of 2 no. padel courts and associated infrastructure, approved at committee meeting, although against officers recommendation, Members of the committee felt that there were exceptional circumstances that would justify the development in this location, being that the proposed development of a padel court would give rise to noise levels which would have a detrimental effect on living conditions within an urban context. The development would provide recreational and wellbeing benefits to the community and support an established business.
EN11.15	Sealand – Cheshire Border (N of R Dee)	Planning permission granted for proposed demolition of conservatory and erection of single storey rear extension, erection of detached double garage and studio.
EN1.16	Buckley – Little Mountain – Dobshill – Drury – Hawarden - Ewloe	Planning permission granted in relation to developments such as alteration to existing dwelling, single storey side extension and dormer window. Refusal of proposed erection of stables and associated facilities in terms of harm to openness, subject to an appeal at base date of AMR.

Retail and Town / District Centres

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI20 Los	ss of retai	l units in	Primary Shopping Area	as				
SO1 SO2 SO7 SO10	STR9	PE8	No loss of retail units which are contrary to policy	Granting of permission contrary to policy	To ensure that Primary Shopping Areas retain a mix of retail and other uses which contribute to the centres vitality and viability	FCC Planning/ FCC Regeneration	Planning Register Health Checks	Keep monitoring

Policy Performance:

The Plan identifies 5 Primary Shopping Areas which are all located within defined town centres. Policy PE8 adopts a criteria based approach to the assessment of proposals for the change of use or loss of A1 retail units in Primary Shopping Areas. The position following the last 12 months is set out for each Primary Shopping Area below:

Flint - Application 463/25 under consideration for change of use of 30 Church Street from A1 to D1 dental practice.

Holywell -Application 117/24 approved for change of use of 2 High Street, retail units to be converted to 3 separate dwellings, the scheme was considered acceptable as the property is a Grade II Listed Building and has been vacant for a number of years, with the retail unit advertised for sale for a period in excess of 12 months. Due to the lack of success in selling this property to be used as retail, it was felt that to preserve the integrity of the vacant listed building justified allowing a change of use.

Mold - Application 302/24approved for change of use of unit 4 Daniel Owen Precinct from A1 to A1 / A2 and A3. Application 913/23 approved for change of use of 32 High Street from A1 to A3 to form a bar in vacant property, both in accordance with policy.

Buckley - No loss of A1 retail units contrary to policy

Shotton - Application 079/24 approved for change of use of 62 Chester Road West from A1 to self-service launderette.

It is therefore evident that the policy is working effectively in seeking to retain existing retail units in Primary Shopping Areas in accordance with policy PE8. Although it is noted there has been a few A1 retail losses over the past 12 months, apart from one application which was a change of use to residential, these have all secured a replacement use which is deemed appropriate for the town centre location and would add vibrancy, in accordance with PPW12 and PE8.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action			
MI21 Nev	MI21 New major retail development within defined centres										
SO1 SO2 SO7 SO10	STR9	PE7	All major retail development to be within defined centres	Granting of permission outside of defined centres	To ensure that major retail development takes place within defined centres	FCC Planning	Planning Register	Keep monitoring			

Policy Performance:

The Plan identifies in policy PE7 some 5 Town Centres and 3 District Centres (both with defined boundaries) and some 21 Local Centres which do not have a defined boundary.

In the post covid period, there is still a challenging environment within which the retail industry operates. The LDP deliberately did not allocate sites for either convenience or comparison retail development. Instead, it adopted a flexible approach whereby retail development proposals could come forward either as a result of market forces or regeneration activities. In the period since the adoption of the Plan, no major retail development has been granted planning permission.

Whilst not major retail development (in the context of TAN4), planning permission was granted on 08/10/22 (under 064445) for the erection of 12 units (retail, food and drink) on 3.45ha of land on Plot 2A at Northern Gateway. The site forms the district shopping centre designated in policy STR3A which is an integral part of the Northern Gateway Strategic Site. Garden City is also identified as a Local Centre within policy PE7. The scheme amounted to 2117 sq m gross internal floorspace. A subsequent planning application 1017/23 for a 66 bed care home on part of the site (0.7ha) was approved 13/03/24 and provision still exists

for the establishment of a local centre. A planning application 521/24 was approved on 25/10/24 for an Aldi supermarket, as part of the Northern Gateway development, in line with policy STR3A. A development of 4 food and retail units (209/24) on the site of the former Gateway to Wales Hotel, Welsh Road, Garden City was approved on 01/10/24.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action		
MI22 Nev	MI22 New major retail development outside of defined centres									
SO10	STR9	PE11	No major retail permissions contrary to national policy	Granting of permission contrary to national policy	To ensure that major retail development takes place within defined centres	FCC	Planning Register	Keep monitoring		

Policy Performance:

No major retail development has been approved outside of defined centres identified in the retail hierarchy. The Plan's retail policies are based on the 'town centres first' principles in PPW12 and have been robustly implemented.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action			
MI23 Tak	MI23 Take up on retail commitments										
SO1 SO2 SO7 SO10	STR9	STR9	Implementation of existing retail planning permissions	Expiry of planning permissions	The non-take up of existing retail commitments may allow scope for other retail development	FCC	Planning Register	Keep monitoring			

The Retail Study (2019) which underpinned the LDP identified the following retail commitments:

- Saltney Retail Park 3,520 sq m net sales (comparison) It was established at the Examination that this planning permission (adjacent to the Go Outdoors retail unit) for 5no. retail units had expired, and this is reflected in the comparison goods floorspace need figure of 4028 sq m net identified in para 3.24 of the supporting text to policy STR9. The site is in use as a storage compound by Lock Stock.
- Flintshire Retail Park 1,254 sq m (convenience) Planning permission was granted on 06/10/17 (under 0572630 for the erection of new retail units and these have been built.
- Denbigh Road, Mold 483sm (comparison) This was a planning permission for a small retail unit alongside the main Lidl store located on the Denbigh Road frontage of the Lidl store site in Mold. Given that the Lidl store was subsequently extended it is considered unlikely that the second unit could be accommodated within the site.

The Plan does not identify retail allocations as a result of the relatively small identified need for comparison retail floorspace and lack of need for convenience floorspace and also reflects the large number of town and district centres in the County. To allocate a site in one centre would unduly constrain retail development coming forward in another centre. A number of Council led initiatives are underway including the preparation of Place Making Plans in a number of town centres. Suitable retail development can come forward in response to these initiatives or market forces.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action			
MI24 Vac	MI24 Vacant retail units										
SO1 SO2 SO7 SO10	STR9	PE9	Vacancy levels improving or no worse than levels in 2019 Retail Study	Vacancy levels increase	To ensure that the vitality and viability of town and district centres is not prejudiced by vacant units	FCC Planning/ FCC Regeneration	Town and District Centre Surveys	Keep monitoring			

The 2019 Retail Study, which underpinned the LDP retail strategy and policies included GOAD data and maps for most of the defined town centres and district centres. For these centres 2023 GOAD data and maps have been obtained through the consultants who undertook the Retail Study. For the town centre of Buckley and the district centres of Queensferry and Saltney there is no GOAD data or maps, so bespoke survey work has been undertaken.

Given the cost of obtaining GOAD data and the resources required to do bespoke town and district centre survey work, it is not considered reasonable or necessary for this date to be collected and reviewed on an annual basis. A more realistic monitoring regime would be every 2-3 years. This would also enable the present Council programme of preparing Place Plans and other initiatives to be progressed and monitored. For this reason, no new monitoring data on vacancy rates is included in AMR2.

The table below shows a comparison of vacancy rates in town and district centres between 2019 and 2023 and in the case of Buckley, Queensferry and Saltney, between 2023 and 2024. The comparison is to that of the average vacancy levels in the U.K which was at 12.37% in 2019, and 15.5% in 2023. This suggests there has been a gradual increase in vacancy rates throughout the whole of the U.K since 2019, this could have occurred due to the impacts of covid. The data from the latest retail survey demonstrates that the vacancy rate within Flintshire is steady, Flint saw a decrease in vacant units and Mold had no change. The other town and district centres saw some increase in vacancy levels, but most stayed below the U.K average percentage.

Town Centre	re Vacancy levels according to Retail Study 2019 **General Control of Contro		U.K %	Vacancy levels 2023 / June 2024	% of total units	U.K %	
Buckley	n/a	n/a	12.37	6 units	6.7	15.5	
Flint	13 units	12.15	12.37	11 units	12.4	15.5	
Holywell	13 units	13.68	12.37	18 units	17.8	15.5	
Mold	23 units	10.85	12.37	23 units	10.5	15.5	
Shotton	14 units	14.14	12.37	17 units	17.2	15.5	

Buckley

No GOAD data is available for Buckley for 2019. In 2024 there is a total of 89 retail/service units within the Town Centre boundary of Buckley and a total of 6 vacant units which is a vacancy rate of 6.7%. This is lower than the average vacancy rates in the U.K

Flint

The retail survey of Flint in 2019 showed a total of 107 units, 13 of which were vacant. The survey for 2023 showed there to be a total of 89 units, 11 of which are vacant. There has been a decrease of 2 vacant units which is a vacancy rate of 12.4%, which is lower than the U.K average.

Holywell

The retail survey for Holywell in 2019 found there to be a total of 95 units with 13 vacant units, the 2023 survey shows a total of 101 units and 18 vacant units. This suggests there has been an increase in retail units but there has also been an increase in vacant units, the increase in retail units is 6 and there has been an increase of 5 vacant units. This gives a vacancy rate of 17.8% which is slightly higher than the U.K average.

Mold

The retail survey for Mold in 2019 found there to be a total of 212 retail units, 23 of which were vacant. The 2023 retail survey shows a total of 219 units, 23 of which are vacant. This means that there has been an increase of 7 retails units and no change in vacant units, this is a vacancy rate of 10.5%, which is lower than the U.K average.

Shotton

The retail survey for Shotton in 2019 showed there were a total of 99 units and 14 vacant units. The survey for 2023 showed there was no change in the number of overall retail units but there has been an increase of 3 vacant units, this gives a vacancy rate of 17.2%, which is slightly higher than the U.K average.

District Centre	Vacancy levels according to Retail Study 2019	% of total units	U.K %	Vacancy levels 2023 / June 2024	% of total units	U.K %
Connah's Quay	6 units	17.65	12.37	9 units	25.7	15.5
Queensferry *	n/a	n/a	12.37	8 units	12.3	15.5
Saltney	n/a	n/a	12.37	1 unit	5.9	15.5

^{*}Data being collected

Connah's Quay

The retail survey of Connah's Quay in 2019 showed there to be a total of 34 units and 6 were vacant. The latest retail survey results show a total of 35 units and 9 of which are vacant, this gives a percentage of 25.7%, which is higher than the U.K average.

Queensferry

There is a total of 65 units within the District Centre boundary of which 8 are vacant. The vacancy rate of 12.3 is below the UK average.

Saltney

There is a total of 17 units within the District Centre boundary of Saltney. There is 1 vacant unit which is a vacancy rate of 5.9% which is lower than the average vacancy rate in the U.K

Broughton Shopping Centre	Vacancy level rates according to Retail Study 2019	% of total units	U.K %	Vacancy level rates June 2024 according to Retail Study 2023	% of total units	U.K %
	4	9.30	12.37	3	6.4	15.5

Broughton

Although Broughton is not a defined centre within the LDP Retail Hierarchy, it is useful to monitor vacancy rates. Broughton Shopping Park is a key retail destination within the County and therefore important to monitor its health. The data shows that vacancy levels have decreased since the retail survey in 2019, the 4 vacant units gives a percentage of 6.4%, which is lower than the U.K average.

Community Facilities

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI25 Los	s of com	munity fa	acilities					
Assembl y and Leisure	STR6	PC12	No loss of community facilities unless in accordance with policy	Granting of permission not in accordance with policy	To ensure the retention of local community facilities where possible	FCC Planning	Planning Register	Keep monitoring

Policy Performance:

Policy PC12 adopts a criteria-based approach to the loss of community facilities.

There have been 2 planning approvals for change of use, both A3 public house to residential, both of which were assessed as being policy compliant;

COU/001028/23 Tavern Inn, Alltami, Mold, CH7 6LG

COU/001108/24 St. Francis Church, Chester Road, Sandycroft, Deeside, CH5 2QW

There was an application for a change of use of a public house to a convenience store with off licence which was refused. COU/000240/24 Hand Inn, Church Lane, Gwernaffield. The principle was considered acceptable but was refused on design grounds, parking provision and highway safety.

Minerals Development

LDP Objective	Strategic Policy	to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI26 The	e extent o	f primary	v land won aggregates p	ermitted as a %	of the total capa	city required		
SO9 SO13 SO19	STR16		No target	No trigger	Ensuring that the Plan delivers necessary aggregates	FCC Operators	Planning Register/ North Wales Regional Aggregate Working Party Report Regional Technical Statement 2 nd review and accompan ying appendix for North Wales	Keep monitoring

Policy Performance:

Policy STR16 of relevance to the monitoring indicator requires a contribution to the regional supply of mineral through the allocation of 3.543 million tonnes of sand and gravel and at least 35.928 million tonnes of crushed rock. This will be achieved through the extension to existing quarries, as set out in Policy EN25, new sites and in collaboration with Denbighshire County Council and Wrexham County Borough Council.

The extension to and consolidation of applications at Hendre Quarry increased reserves of 19.866Mt. This is above the estimation of the plan which expected circa 11Mt of limestone. Therefore, at the time of writing circa 55% of the total capacity for crushed rock required for the plan period has been provided.

No new permissions (which would provide additional mineral to the landbank) have been granted for sand and gravel quarries.

Per the 'Statement of Sub Regional Collaboration' (April 2021) (SSRC) prepared and endorsed jointly by Denbighshire County Council, Flintshire County Council and Wrexham County Borough Council, delivery of need would be approached on a subregional level.

The most recently published Annual Report (reporting the sales and reserves of aggregate minerals in the region) published by the North Wales Regional Aggregates Working Party (RAWP) presents data from 2023. Per the report, the subregional landbank is 18 years for crushed rock. For sand and gravel across North Wales the landbank is 15 years.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI27 Am	ount of s	and and	gravel/hard rock reserve	es				
SO9 SO13 SO19	STR16	STR16	Maintain a landbank of 10 years for hardrock and 7 years for sand and gravel	Lanbank falls below 7/10 years	Ensuring that sufficient mineral reserves can be maintained	FCC / WCBC Operators	Planning Register/ North Wales Regional Aggregate Working Party Report Regional Technical Statement 2nd review	Keep monitoring

			and	
			accompany	
			ing	
			appendix	
			appendix for North	
			Wales	

The monitoring indicator relates to the reserves of sand and gravel and hard rock. A target to maintain a landbank of 10 years for hard rock and 7 years for sand and gravel is set with a trigger being when the landbank falls below 7/10 years.

Per the 'Statement of Sub Regional Collaboration' (April 2021) (SSRC) prepared and endorsed jointly by Denbighshire County Council, Flintshire County Council and Wrexham County Borough Council, delivery of need would be approached on a subregional level.

The most recently published Annual Report (reporting the sales and reserves of aggregate minerals in the region) published by the North Wales Regional Aggregates Working Party (RAWP) presents data from 2023. Per the report, the subregional landbank is 18 years for crushed rock. For sand and gravel across North Wales the landbank is 15 years.

Based on these figures, the targets are being met for the policy.

to	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
f m	mineral	s from allocated si	tes				
EI	EN25	No target	No trigger	Ensuring that the allocated sites are brought forward	FCC WCBC Operators	Planning Register	Keep monitoring
e:	ı ı			brought forward			

The monitoring indicator relates to the extraction from allocated sites, namely the extensions to: Hendre Quarry, Pant y Pall Dwr Quarry, Ddol Uchaf Quarry and Fron Haul Quarry.

Planning permission ref: 062110 granted in December 2021 allows for the extension to Hendre providing circa 19.866Mt of Limestone.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI29 Are	a of land	lost to n	on-mineral developmen	t within Minerals	Safeguarding A	reas		
SO9 SO13 SO19	STR16	EN23	No loss of mineral unless in accordance with the policy	Any land lost to inappropriate development not in accordance with the policy	To monitor the effectiveness of the policy in safeguarding minerals reserves.	FCC Planning	Planning Register	Keep monitoring

Policy Performance:

The monitoring indicator relates to the area of land lost to non-mineral development within Mineral Safeguarding Areas. A target of no loss of mineral unless in accordance with the policy is set with a trigger being when any land is lost to inappropriate development not in accordance with policy.

The planning register indicates that some 156 planning applications have been approved within the Mineral Safeguarding designation on the proposals map since 1st January 2024. These applications are generally for minor or small scale development comprising domestic extensions and alterations, vehicular access and parking, tourism and rural enterprise related development, none of which are considered to raise issues in terms of mineral safeguarding and policy EN23.

Policy EN23 requires that all applications for development, with the exception of householder applications, in Mineral Safeguarding Areas shall be supported by a Mineral Safeguarding Assessment.

Of the applications for development which fall within the above criteria, only one of 10 applications was supported by an assessment. This suggests a potential need for further guidance as to when a mineral safeguarding assessment may / may not be required.

It is recommended that to ensure that policy EN23 is effective that requirements for the submission of Mineral Safeguarding Assessments / Prior Extraction Assessments are set out within any forthcoming Local Validation List of Requirements.

LDP Objective	Strategic Policy	Policies to Monitor	Target Dermissions granted for	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
SO9 SO13 SO19	STR16	EN24	No planning permissions for sensitive development within a buffer zone unless in accordance with national policy	One or more planning permission for sensitive development not in accordance with national policy	To monitor effectiveness of the policy	FCC Planning	Planning Register	Keep monitoring

Policy Performance:

The monitoring indicator relates to the number of planning permissions granted for sensitive development in buffer zones. A target of no planning permissions for sensitive development within a buffer zone, unless in accordance with national policy, has been set with the trigger being when one or more permissions are granted for development not in accordance with national policy. An analysis of planning applications shows that no planning permissions have been granted for sensitive development within the Minerals Buffer Zones on the proposals maps.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI31 Nur	nber of p	lanning ր	permissions for the man	agement of seco	ondary and recy	cled aggregates	3	
SO9 SO13 SO19	STR16	EN27	No target	No trigger	To provide evidence on the requirement for such facilities	FCC Planning	Planning Register	Keep monitoring

No new permissions for the management of secondary or recycled aggregates have been received.

Waste Development

LDP Objective	Strategic Policy relopmen	to Monitor	Target andfill buffer zone	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
S05	STR15	EN20	No planning permission for sensitive / inappropriate development within landfill buffer zone	Planning consent for sensitive development	To ensure that the operation of the consented landfill site at Alltami is not compromised	FCC Planning	Planning Register	Keep monitoring

Policy Performance:

The monitoring indicator relates to planning permissions granted within the buffer zone. A target of no planning permissions for sensitive development / inappropriate development within the buffer zone has been set with the trigger being when one or more permissions for sensitive development is granted.

The Plan identifies a single Landfill Buffer Zone at Parry's Quarry, Alltami. A total of 5 applications within the buffer zone have been submitted / determined since 01.01.2024. Upon review of the applications, none would permit a sensitive / inappropriate development within the landfill buffer zone.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI33 Tak	e up of s	ites iden	tified for waste manage	ment				
SO5	STR15	EN21	No target	No trigger	To monitor whether the identified sites are delivering waste management development	FCC Planning	Planning Register	Keep monitoring

Policy EN21 allocates 19 sites which are considered to be acceptable in principle for waste management facilities, but which are not allocations. During the 12 months since adoption there have been no planning applications for waste management facilities but most of these sites have existing waste management facilities and some have Council run household recycling centres. By identifying such locations, the policy serves not only to direct new waste related development towards these locations, but also serves to safeguard existing businesses.

Since the adoption of the plan no applications for new waste management uses have been received by the Local Planning Authority.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action		
MI34 Tak	MI34 Take up other sites not identified for waste management									
SO5	STR15	EN22	No target	No trigger	To monitor whether waste management proposals are	FCC Planning	Planning Register	Keep monitoring		

		arising outside		
		of the identified		
		sites.		

The monitoring indicator relates to the take up of sites for waste management not identified within policy EN21. No new waste management sites have come forward. Since the last review an extension to an existing site has been approved. There is no specific policy provision relating to extensions to existing sites.

Green Infrastructure

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action	
MI35 Green Infrastructure									
SO17	STR13	EN2	No target	No trigger	To ensure new development protects, enhances or creates green infrastructure	FCC Planning	Planning Register Green Infr' Assess't Update	Now a statutory requirement	

Policy Performance:

Plan policies seek to ensure biodiversity, green infrastructure and trees, woodland and hedgerow enhancement. However, the Minister for Climate Change wrote to all Heads of Planning on 11 October 2023 advising that revisions to PPW in respect of net benefit for biodiversity, green infrastructure and the protection afforded to trees and woodland would be implemented with immediate effect. The letter was accompanied by an annexe which set out the detailed changes to PPW11 which were to be incorporated into PPW12. The need for net benefit or, as defined in policies 'enhancement' is now a statutory requirement and is reflected in PPW12. This is now a requirement for all new development proposals, proportionate to the development proposed, and overrides the policy monitoring. The Council are preparing an advice note on Biodiversity Net Benefit / green infrastructure / trees, woodland and hedgerows, which will be published as soon as possible. In effect this monitoring indicator has been overtaken by events.

Walking and Cycling Infrastructure

LDP Objective	Strategic Policy	to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action	
MI36 Amount of walking and cycling infrastructure implemented as part of planning permissions									
SO4 SO7 SO17	STR5	PC6	Increase in number of schemes implemented	No delivery of schemes over two successive years	To monitor whether planning permissions are delivering the improvements sought by policies	FCC Planning Service and Local Highway Authority	Planning Register Active Travel Review	Keep monitoring	

Policy Performance:

Policy PC6 seeks to ensure that people have access to services and facilities and wherever possible new development should provide for walking and cycling routes and facilities. Clearly, this will depend on the location, type and scale of development and be proportional in its response. At the same time the Council is promoting its Active Travel initiative, based on its Active Travel Network Map. This does not cover every settlement or area in the County but covers the key settlements and employment areas. There is a clear opportunity for walking and cycling routes and facilities, secured through new development, to link in to the Active Travel Routes, whether existing or proposed. During the period since the LDP was adopted a number of the Plans housing allocations have secured planning permission (or a Council resolution to adopt) and each scheme seeks to promote sustainable transport as follows:

STR3A Northern Gateway - The site is a strategic mixed use development comprising housing, employment and local facilities set within a structured green infrastructure network. The site sits between the settlement of Garden City and Deeside Industrial Park. A cycleway and footway runs along the R. Dee along the southern edge of the site and the Sustrans Millenium Cycleway runs along the eastern and northern edge of the site. These form the strategic framework of routes which will link into routes within the site. This network of routes will enable accessibility to employment, local facilities and services and leisure opportunities along the River Dee.

HN1.1 Well Street, Buckley – Committee resolution to approve outline scheme subject to s106. The approved scheme links in with existing public right of way adjacent to the site and is in close proximity to existing / proposed Active Travel routes between Mold, Mynydd Isa and Buckley.

HN1.3 Highmere Drive, Connahs Quay – The approved scheme incorporates a walkway / cycleway through existing green space and path linking Pembry Rise and Courbet Drive. This can link in with other Active Travel routes in Connah's Quay.

HN1.6 Denbigh Road / Gwernaffield Rd, Mold. The scheme incorporates a walking / cycle route along Factory Pool Road and links in with Active travel scheme MO13.

HN1.8 Ash lane, Hawarden – The scheme links in with proposed Active Travel routes MA8, 6, 3, 7 and 2.

HN1.9 Wrexham Road, Abermorddu –The scheme includes a walking link to the adjacent play area and school, through green space.

HN1.10 Cae Isa, New Brighton - The scheme includes improved crossing facilities to facilitate a safer walking route through to Mynydd Isa and the new school.

Road Schemes

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI37 Imp	lementat	ion of ro	ad schemes					
SO4 SO7	STR5	PC10	No target	No trigger	To monitor whether the road schemes (as safeguarded in the Plan) are being delivered.	Welsh Gov Highways FCC Highways	Planning Register Local Transport Plan review Welsh Gov transport programme	Keep monitoring / Further investigation

Policy Performance:

Policy PC10 safeguards land on the proposals Map for five road schemes as set out below

The publication of the Welsh Government Roads Review has brought about a revised approach towards road improvement schemes or new roads in Wales. The emphasis is now on schemes not undermining the modal share targets as a result of increasing car dependency, nor hindering the achievement of Welsh Government carbon reduction targets. This has directly resulted in Welsh Government not progressing the Red Route and the Council reconsidering a number of its road schemes and whether to progress them. These more local schemes were safeguarded in the LDP solely due to them being designated in Local Transport Plans or being existing commitments, rather than them being a key component of the Plan Strategy and development allocations. The schemes are considered unlikely to proceed as envisaged in policy PC10 but this is not considered harmful to the delivery of the LDP growth strategy as they are not directly associated with any particular allocation. The Council is still considering its position on each scheme and further updates will be provided in future AMRs. Transport strategy and policy is also being developed on a regional basis by the CJC in the form of the draft Regional Transport and this will be commented on in relation to each of the schemes below.

i) A494(T) / A55(T) / A548 Northop to Shotwick Interchange improvement

This scheme, commonly known as the Red Route is no longer to be progressed by Welsh Government and the rationale is summarised in this statement "The scheme should not proceed. The case for change is not well aligned with Welsh Government's aim to reduce car mileage. The scheme would increase private car capacity and result in mode shift from public transport to car travel, and this would undermine the target to increase sustainable transport modal share". The scheme was not a key part of the Plans growth / spatial strategy and the schemes non progression will not harm the Plans implementation. However, this is proposed to be reviewed as referenced in the draft Regional Transport Plan recently consulted on by the CJC. The Strategic Road Network Aspiration 3 states 'The case for delivering selected paused strategic highway schemes should be reviewed, particularly where these can provide wider benefits and enhance facilities for sustainable travel. Priority routes are the A494/A55/Flintshire Corridor and the A483 Wrexham'.

- ii) Plough Lane Link Road
 - This scheme is closely linked with the Red Route as set out in i) above. Given the Welsh Government decision to not progress the Red Route, this local road improvement is unlikely to be progressed by the Council. However, scope exists for the route to be developed as a walking / cycling active travel type route. The fact that the road scheme is no longer being progressed is not considered to have implications for the Plan Strategy nor the delivery of housing and employment development. The scheme is not referenced in the draft Regional Transport Plan recently consulted on by the CJC.
- iii) A548 Greenfield to Ffynnongroyw
 Given the rationale for road schemes in Wales, as set out in the Roads Review, this scheme is unlikely to be progressed by the Council. This does not have implications for the Plan Strategy or for the delivery of housing and employment development. The scheme is not referenced in the draft Regional Transport Plan recently consulted on by the CJC.
- iv) A5104 Penyffordd Station to Padeswood Junction
 Given the rationale for road scheme in Wales, as set out in the Roads Review, this scheme is unlikely to be progressed by the Council. This does not have implications for the Plan Strategy or for the delivery of housing and employment development. The scheme is not referenced in the draft Regional Transport Plan recently consulted on by the CJC.
- v) A494(T) Improvement Ewloe to River Dee this scheme comprises improved crossing of the A494(T) over the R. Dee and is being progressed by Welsh Government. Following the base date of this AMR2, Welsh Government announced on 06/06/25 its preferred route which was option 5. Welsh Government is now working on draft Orders and Environmental Statement on which consultation will take place Autumn 2025. Construction is expected to begin in late 2026 to early 2027. This scheme is referenced in the draft Regional Transport Plan recently consulted upon by the CJC. The Strategic Road Network Aspiration 2 states 'The River Dee Bridge on the A494 should be replaced to ensure continued reliability of crucial cross-border movements'.

Employment Land and Development

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI38 Em	ployment	land los	t to other uses					
SO8 SO9	STR7 STR8	PE6	No loss unless in accordance with policy	Permission granted for loss of employment land not in accordance with policy	To retain key areas of the County available as potential or existing employment land.	FCC	Planning Register	Keep monitoring

Policy Performance:

Policy PE6 seeks to safeguard existing employment land and buildings within allocated sites and the Principal Employment Areas as well as elsewhere in the County.

The purpose behind employment allocations is to provide land specifically earmarked for employment development comprising uses include B1 business use, B2 general industry and B8 storage and distribution. The two strategic employment allocations and six non-strategic sites have been assessed in terms of the loss of employment land to other uses over the last 12 months and it is perhaps unsurprising that no such planning permissions have been granted.

The purpose behind Principal Employment Areas is to identify existing industrial estates or areas where the predominant use is employment uses within B1, B2 and B8. On the one hand policy PE2 seeks to safeguard existing employment uses from inappropriate uses or development whilst on the other hand establishes the broad principle of further employment development being acceptable within them. Policy PE6 adopts a criteria based approach with which to assess any proposals which result in the loss of employment land and buildings. All 30 Principal Employment Areas have been assessed and no examples found of planning permissions resulting in the loss of employment land or buildings, contrary to policy PE6. Each proposal is considered on its individual merits and examples exist where uses such as gym and fitness centres, convenience stores, café and

takeaways, childrens play centres, childrens day nurseries and a gypsy traveller site have been granted planning permission where this would be in line with policy requirements and not harm the underlying function, character and appearance of a PEA.

It is accepted that there will be free standing employment land and buildings elsewhere in the County but the Council presently has no data or ability to monitor any loss. It is not considered that this would be significant in terms of scale or impacts. Such planning applications would involve an internal consultation with the Policy Team thereby enabling a policy comment to be made as to whether the proposed use and the loss of employment land / building was considered to be policy compliant.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI39 Em	ployment	Develop	ment outside allocation	ıs / PEA's				
SO8 SO9	STR7 STR8	PE3	No target	No trigger point	To monitor employment development against the aim of ensuring that the Plans primary focus for new employment development is allocations / PEA's.	FCC	Planning Register	Keep monitoring

Policy Performance:

The policy framework in the Plan seeks to direct new employment development to employment allocations (PE1) and to Principal Employment Allocations (PE2). Policy PE3 then allows new development in other locations as follows:

- On land within a defined settlement boundary
- Through the conversion of existing buildings in open countryside

• Through the development of land on the edge of settlement boundaries of Tier 2, 3 and 4 settlement (an 'exceptions' style policy approach)

The Policy Team does not actively monitor planning applications for employment development outside of employment allocations or Principal Employment Areas. Such planning applications tend to be fairly small scale and typically do not raise policy concerns. Where a larger development or a more novel development was proposed then the Policy Team would be the subject of an internal consultation to ensure that policy comments could be provided on the planning application.

Open Space

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI40 Ope	en space,	sport ar	nd recreation lost to nev	w development				
SO1 SO4 SO7 SO17 SO18	STR13	EN1	No loss unless in accordance with policy	Permission granted contrary to policy	To ensure that existing open space, sport and recreation facilities are protected.	FCC AURA	Planning Register Open Space Survey	Keep monitoring

Policy Performance:

An analysis of planning applications has been unable to identify planning permissions that have been granted leading to the loss of open space, sport and recreation areas. Evidence on the net loss of open space, sport and recreation is unavailable at this time, further investigation / review required for future AMR's. However, policy officers would be likely to receive a consultation from development management officers where a planning permission involved the loss of open space or an identified green space and none has been received. Given the present importance attached to green infrastructure in Chapter 6 of PPW it is highly unlikely that applications involving the loss of open space would have been granted planning permission.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI41 Ope	en space	provided	I as part of new housing	development				
SO1 SO4 SO7 SO17 SO18	STR13	EN1	Provision of open space in accordance with policy / SPG	Permission granted without sufficient provision of open space.	To ensure that new residential development is delivering appropriate open space	Planning Service Aura	Planning Register Open Space Survey	Keep monitoring

Policy Performance:

Policy EN1 seeks to ensure provision of open space as part of new residential development at a rate of 2.4ha per 1000 population. Further detail is set out in existing SPG which is presently being reviewed and updated. The preference is for on-site provision, but consideration may be given in exceptional circumstances for off-site provision or for commuted sums for instance in relation to small scale development. Perusal of the planning register and analysis of planning applications on allocated sites indicates open space being provided in line with policy.

Biodiversity Designations

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI42 Los	s of SAC	/SPA/F	Ramsar					
SO16 SO17	STR13	EN6	None, unless appropriate mitigation in line with national policy	Any permission granted without appropriate mitigation or contrary to advice of NRW	To ensure the protection of international nature conservation designations	Planning Service	Planning Register	Keep monitoring

The Planning Register and discussions with Council Ecologist has identified no loss of SAC / SPA / Ramsar. This monitoring indicator must be viewed in the context of Chapter 6 of PPW and the Step-Wise approach where the first priority is to avoid impacts on habitats and species. Para 6.4.15 of PPW is clear that proposals in statutory designated siters are, as a matter of principle, unacceptable.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI43 Los	s of SSS	l						
SO16 SO17	STR13	EN6	None, unless appropriate mitigation in line with national policy	Any permission granted without appropriate mitigation or contrary to advice of NRW	To ensure the protection of national nature conservation designations	Planning Service	Planning Register	Keep monitoring

Policy Performance:

The Planning Register and discussions with Council Ecologist has identified no loss of SSSI. This monitoring indicator must be viewed in the context of Chapter 6 of PPW and the Step-Wise approach where the first priority is to avoid impacts on habitats and species. Para 6.4.15 of PPW is clear that proposals in statutory designated siters are, as a matter of principle, unacceptable.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI44 Los	s of wild	life site /	RIG					
SO16 SO17	STR13	EN6	None, unless appropriate mitigation in line with national policy	Any permission granted without appropriate mitigation or	To ensure the protection of national nature	Planning Service	Planning Register	Keep monitoring

				contrary to advice of the County Ecologist	conservation designations			
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Policy Performance:

The Planning Register and discussions with Council Ecologist has identified no loss of Wildlife Site / RIG. This monitoring indicator must be viewed in the context of Chapter 6 of PPW and the Step-Wise approach where the first priority is to avoid impacts on habitats and species. Para 6.4.15 of PPW is clear that proposals in statutory designated siters are, as a matter of principle, unacceptable.

LDP Objective	Strategic Policy	to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI45 Los	s of prot	ected tre	es and ancient / semi ar	ncient woodland	S			
SO16 SO17	STR13	EN7	No net loss of protected trees and woodland	Any permission granted without appropriate mitigation or contrary to the Arboricultural Officer	To ensure the protection of trees and woodland	Planning Service	Planning Register	Keep monitoring Further investigation

Policy Performance:

In line with PPW 12 the Council seeks to safeguard protected trees and ancient woodlands. Ancient woodland enjoys the strongest protection in planning policy terms, TPOs can be woodlands, groups, areas or single trees and they are regarded as a protected trees and woodlands. Plan policies seek to ensure biodiversity, green infrastructure and trees, woodland and hedgerow protection and enhancement. Evidence on the net loss of protected trees or woodland is unavailable at this time, further investigation / review required for future AMR's.

Clwydian Range and Dee Valley AONB

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI46 Per	missions		in AONB contrary to C	Officers recommen	ndation			
SO16 SO17 SO18	STR13	EN5	None, unless appropriate mitigation measures have been agreed	Any permission granted contrary to AONB JAC advice / Officer recommendation	To ensure protection of the AONB	FCC Planning	Planning Register	Continue monitoring

Policy Performance:

There have been 35 planning applications received for sites which sit inside the AONB, 34 of which were approved and one prior approval refused. There were a range of applications received including a single storey rear extension, conversion of existing building to a microbrewery, installation of a Photo Voltaic array and battery system, conversion of outbuilding to home office and guest bedroom.

There have been no permissions granted within AONB contrary to Officers recommendations. The AONB planning officer and NRW are consulted with on such applications to ensure that any developments do not have an adverse impact on the special character and qualities of the AONB.

Renewable and Low Carbon Energy Development

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI47 The	number	and capa	acity (MW) of renewabl	e, low or zero car	bon energy devel	opments appr	oved / impl	emented
SO15	STR14	EN13	REA?	No permissions granted or implemented	To identify whether the Plans policies are contributing to	FCC Planning	Planning Register	Continue monitoring

within a 5 ye	ear renewable energy		
period	generation		

Policy Performance:

Solar farm Bretton – The Minister for Climate Change approved on 19/12/23 a solar farm at Bretton Hall Farm, to the east of Bretton / Broughton. The solar farm straddles the boundary between Flintshire and Cheshire West and Chester Council. The portion of the solar farm across the boundary was approved by CWAC. The solar farm would cover an area of 50ha of which around 25ha is in Flintshire, including the grid connection. Overall, the proposal would generate 30Mw of which 16Mw would come from Flintshire.

Hynet – Although not an energy generation development, a development order has been granted by the Secretary of State for the proposed Hynet pipeline which runs through Flintshire. FCC granted planning permission on 23/05/24 for a scheme to enable the Point of Ayr Gas Terminal to be re-purposed for use in connection with the Hynet pipeline. Carbon will be transported by pipeline to Point of Ayr and then stored under the sea in voids now empty following the extraction of gas.

An application (599/23) for a 7.5Mw Green Hydrogen Electrolyser at Kimberley Clark, Aber Industrial Estate, Flint was approved on 20/06/24.

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI48 Inst	alled cap	acity of	wind / solar PV within t	the 'Local Search	Areas'			
SO15	STR14	EN13	REA		To identify whether the Plans policy approach to identifying 'Local Search Areas' is delivering additional capacity.	FCC Planning	Planning Register / Operators	Continue monitoring / Further investigation
Policy Pe	rformance	e:						

Within MI48 it should be noted that 'wind' has been included in error. The Indicative Local Search Areas referenced in policy EN13 relate only to solar and not to wind. These are not firm allocations but are areas of search where solar energy development is acceptable in principle subject to complying with the criteria in policy EN13. As indicated in the table below there have been no planning applications or developer proposals in respect of the areas of search. This may be as a result of issues relating to the proximity to and cost of connection to the electricity grid.

Ref	Name	Size ha	Potential Capacity MW	Planning Applications
EN13.1	Buckley west	39	5	None N– Planning permission has been granted for a replacement school which partly encroaches into the solar area of search. However, the school involves a number of renewable and low carbon energy generation technologies and is carbon neutral.
EN13.2	Buckley south	117	10	None
EN13.3	Buckley s/e Lane End	28	5	None
EN13.4	Coed Talon & Pontybodkin	65	10	None
EN13.5	Connah's Quay	83	5	None
EN13.6	Holywell	35	5	None
EN13.7	Leeswood	27	5	None – but previous planning permission for solar array (054041) 01/08/16
EN13.8	Llanfynydd n/w	52	5	None
EN13.9	Mynydd Isa	120	5	None
EN13.10	New Brighton	217	5	None
EN13.11	Penyffordd / Penymynydd	89	10	None

Cabinet approved on 21/01/25 the Council's Local Area Energy Plan which was prepared in conjunction with Arup consultants. This will assist in working towards Welsh Government's 'Net Zero Wales' by 2050. The LAEP recognises scope for solar within the County and should bring about actions and initiatives in relation to the following areas:

- Scaling zero carbon buildings
- Decarbonizing transport
- Maturing hydrogen in industry
- Supporting green business

- Upgrading the grid
- Increasing local renewable generation.

Development in Flood Risk Areas

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI49 Dev	/elopmen	t in DAM	flood risk zone C					
SO15	STR14	EN14	None unless in accordance with local and national policy	Any permission granted which does not accord with local / national policy	To ensure that new development is not permitted in locations where it would not meet the tests in TAN15	FCC Planning NRW	Planning Register	Keep monitoring

Policy Performance:

Policy EN14 has been robustly and consistently applied alongside TAN15 and having regard to the consultation responses of NRW. The Council is not aware of any decisions in flood risk areas contrary to national and local policy / guidance. Moving forwards, applications validated after 31/03/25 will be determined against the updated TAN15 and Flood Map for Wales.

Solar farm Bretton – The Minister for Climate Change approved on 19/12/23 a solar farm at Bretton Hall Farm. The solar farm straddles the boundary between Flintshire and Cheshire West and Chester Council. The portion of the solar farm across the boundary was approved by CWAC. The solar farm would cover an area of 50ha of which around 25ha is in Flintshire, including the grid connection. Overall, the proposal would generate 30Mw of which 16Mw would come from Flintshire and this is within the Flood risk area Zone C1 in Flintshire. The Inspector and Minister noted that NRW agreed with the findings of a FCA that the consequences of a flooding event are acceptable and would not worsen conditions elsewhere. However, it was noted that the scheme did not satisfy some of the justification tests in TAN 15 and, therefore, conflicts with guidance in TAN 15 but that TAN 15 exempts certain types of development from the first part of the justification tests. An outdoor classroom which represented highly vulnerable development was not permitted.

Contextual Indicators – Welsh Language

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI50 Wel	sh speak	king % in	county					
SO6	STR4	STR4	Increase in number of Welsh speakers	Any decrease over two successive years?	To monitor levels of Welsh speaking over the Plan period	FCC Planning Service	Office National Statistics	Keep monitoring

Policy Performance:

Census data – The Census data for Wales shows in 2001 582,400 Welsh speakers, in 2011 562,000 Welsh speakers and in 2021 538,300 Welsh speakers, which represents a gradual downward trend. However, the Annual Population Survey for Wales for 2024 shows an estimated 862,700 Welsh speakers. Despite some downward blips in the number of Welsh speakers, the long term trend is an increasing number of Welsh speakers. Census data for Wales in 2021 is broken down by local authority area and Flintshire shows a decrease of -1.6% for all age groups compared to the Welsh average decrease of -1.2%.

The Annual Population Survey data is also broken down by local authority area. This shows, that with the exception of 2020 and 2024, there has been a slow growth in the estimated number of Welsh speakers in Flintshire over the last few years. However, since 2023 the figures for both Wales as a whole and Flintshire has shown a gradual decline but the reasons for this are not clear at present.

Year	Ability to S	peak Welsh	Frequency of Spea	king Welsh - daily
Teal	Flintshire	Wales	Flintshire	Wales
2019	22.3%	29.0%	9.4%	16.7%
2020	20.7%	28.4%	7.0%	16.1%
2021	24.1%	29.2%	9.6%	15.8%
2022	23.5%	29.9%	6.9%	14.9%
2023	23.9%	29.7%	8.5%	15.9%
2024	19.5%	29.7%	7.4%	14.4%
2025	15.5%	26.9%	6%	13.8%

Contextual Indicators – Employment / Unemployment

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI51 Une	mploym	ent / emp	loyment					
SO8	STR1	STR1	Decreased unemployment	Increase in unemployment for two successive years	To monitor the strength of the local economy and performance of LDP policies	FCC Planning Service	Labour Market Statistics	Keep monitoring

Policy Performance:

The Welsh Government Annual Labour Market Summary shows the following:

Year	Employm	nent Rate	Economic Inactivity Rate		
Teal	Flintshire	Wales	Flintshire	Wales	
Year to 31/03/19	77.0%	73.1%	20.3%	23.3%	
Year to 31/03/20	79.9%	73.6%	17.8%	23.5%	
Year to 31/03/21	77.8%	72.2%	19.7%	24.7%	
Year to 31/03/22	81.1%	73.6%	17.9%	23.5%	
Year to 31/03/23	76.4%	73.0%	21.4%	24.5%	
Year to 31/03/24	78.7%	73.5%	18.7%	23.8%	
Year to 31/03/25	80.3%	73.4%	18%	23.9%	

The data shows that Flintshire consistently has a higher level of employment than Wales and a lower level of economic activity than Wales. Slight variations do not represent a cause for concern.

Contextual Indicators – Supplementary Planning Guidance

LDP Objective	Strategic Policy	Policies to Monitor	Target	Trigger Point	Justification for Target and Trigger	Implementation	Source of Data	Action
MI52 Pro	vision of	new/ up	dated guidance on Se	rvices, Facilities &	Infrastructure			
SO1 SO12 SO15	STR4 STR6	PC5 PC12 EN1 EN2	Production of new SPGN (to include a review of existing Developer Contributions to Education SPGN No. 23)	No SPGN produced within 1 year of LDP adoption date	To ensure new/ updated guidance is provided on the provision of services, facilities a & infrastructure, and the requirements for developer contributions	FCC Planning FCC Highways FCC Education		Keep monitoring
			ed to be reported to Plar		·			
2016	CTD4	DC2	To review 8 undete	SDCN No. 1 not		ECC	1	Koon

MI53 Pro	vision o	f updated	d guidance on Extensi	ons and Alteration	s to Dwellings		
SO16 SO18	STR4	PC2 PC3 HN5 HN6	To review & update existing SPGN No. 1 within 2 years of LDP adoption date	SPGN No. 1 not updated within 2 years of LDP adoption date	To ensure up to date guidance is provided in relation to the extension and alteration of dwellings	FCC Planning	Keep monitoring

Performance - SPG reported to Planning Strategy Group (PSG) 15/09/23 and subject of 6 week consultation commencing 01/12/23 and ending 26/01/24. Reported back to PSG on 14/03/24 and adopted by Cabinet on 15/10/25 as formal SPG.

MI54 Pro	vision of	update	d guidance on Space ar	ound Dwellings			
SO16	STR4	HN2	To review & update	SPGN No. 2 not	To ensure up to	FCC	Keep
SO18		PC3	existing SPGN No. 2	updated within 2	date guidance is	Planning	monitoring

			within 2 years of LDP	years of LDP	provided in		
			adoption date	adoption date	relation space		
					around dwellings		
	ition. The d		d to and endorsed by Pla on responses are preser				
MI55 Pr	ovision of	updated	d guidance on Trees an	nd Development			
SO17	STR13	EN7	To review & update	SPGN No. 4 not	To ensure up to	FCC	Keep
SO18			existing SPGN No. 4	updated within 2	date guidance is	Planning	monitoring
			within 2 years of LDP	years of LDP	provided in		
			adoption date	adoption date	relation to trees		
			of this SPG has been de		and development		
			then the approach set ou and this will be reported				ning its effectiveness. A
draft SP	G is in pre	paration		to Planning Strate	gy Group late in 202	25.	ning its effectiveness. A
draft SP MI56 Pr SO16	G is in pre	paration a updated PC2	d guidance on the Con To review & update	to Planning Strated version of Rural E SPGN No. 5 not	gy Group late in 202 Suildings To ensure up to	25. FCC	Keep
draft SP	G is in pre	updated PC2 PC3	d guidance on the Converse To review & update existing SPGN No. 5	version of Rural E SPGN No. 5 not updated within 2	gy Group late in 202 Buildings To ensure up to date guidance is	25.	
draft SP MI56 Pr SO16	G is in pre	paration a updated PC2	d guidance on the Converged To review & update existing SPGN No. 5 within 2 years of LDP	version of Rural E SPGN No. 5 not updated within 2 years of LDP	Gy Group late in 202 Buildings To ensure up to date guidance is provided in	25. FCC	Keep
draft SP MI56 Pr SO16	G is in pre	updated PC2 PC3	d guidance on the Converse To review & update existing SPGN No. 5	version of Rural E SPGN No. 5 not updated within 2	Gy Group late in 202 Suildings To ensure up to date guidance is provided in relation to the	25. FCC	Keep
draft SP MI56 Pr SO16	G is in pre	updated PC2 PC3	d guidance on the Converged To review & update existing SPGN No. 5 within 2 years of LDP	version of Rural E SPGN No. 5 not updated within 2 years of LDP	To ensure up to date guidance is provided in relation to the conversion of	25. FCC	Keep
MI56 Pr SO16 SO18	O is in pre	paration a updated PC2 PC3 HN4-B	To review & update existing SPGN No. 5 within 2 years of LDP adoption date	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date	To ensure up to date guidance is provided in relation to the conversion of rural buildings	FCC Planning	Keep monitoring
MI56 Pr SO16 SO18	ovision of STR4	paration a updated PC2 PC3 HN4-B	d guidance on the Converged To review & update existing SPGN No. 5 within 2 years of LDP	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date Group 22/06/23 and	To ensure up to date guidance is provided in relation to the conversion of rural buildings	FCC Planning consultation co	Keep monitoring
MI56 Pr SO16 SO18 Perform ending 2	ovision of STR4 ance - SP026/01/24. F	PC2 PC3 HN4-B	To review & update existing SPGN No. 5 within 2 years of LDP adoption date d to Planning Strategy G back to PSG on 14/03/24	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date Group 22/06/23 and 4 and adopted by 0	To ensure up to date guidance is provided in relation to the conversion of rural buildings I subject of 6 week Cabinet on 15/10/25	FCC Planning consultation co	Keep monitoring
MI56 Pr SO16 SO18 Perform ending 2	Ovision of STR4 ance - SP0 26/01/24. F	paration a updated PC2 PC3 HN4-B PC2 PC3 HN4-B PC3 PC4	To review & update existing SPGN No. 5 within 2 years of LDP adoption date d to Planning Strategy G back to PSG on 14/03/24	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date Group 22/06/23 and 4 and adopted by Conservation and	To ensure up to date guidance is provided in relation to the conversion of rural buildings I subject of 6 week Cabinet on 15/10/25	FCC Planning consultation co	Keep monitoring monitoring of the commencing 01/12/23 and G.
MI56 Pr SO16 SO18 Perform ending 2 MI57 Pr SO17	ovision of STR4 ance - SP026/01/24. F	PC2 PC3 HN4-B	To review & update existing SPGN No. 5 within 2 years of LDP adoption date d to Planning Strategy G back to PSG on 14/03/26 d guidance on Nature C To review & update	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date Group 22/06/23 and 4 and adopted by Conservation and SPGN No. 4 not	To ensure up to date guidance is provided in relation to the conversion of rural buildings I subject of 6 week Cabinet on 15/10/25 Development To ensure up to	FCC FCC FCC	Keep monitoring of the control of th
MI56 Pr SO16 SO18 Perform ending 2	Ovision of STR4 ance - SP0 26/01/24. F	paration a updated PC2 PC3 HN4-B PC2 PC3 HN4-B PC3 PC4	To review & update existing SPGN No. 5 within 2 years of LDP adoption date d to Planning Strategy G back to PSG on 14/03/26 d guidance on Nature C To review & update existing SPGN No. 4	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date Group 22/06/23 and 4 and adopted by Conservation and SPGN No. 4 not updated within 2	To ensure up to date guidance is provided in relation to the conversion of rural buildings I subject of 6 week Cabinet on 15/10/25 Development To ensure up to date guidance is	FCC Planning consultation co	Keep monitoring monitoring of the commencing 01/12/23 and G.
MI56 Pr SO16 SO18 Perform ending 2 MI57 Pr SO17	Ovision of STR4 ance - SP0 26/01/24. F	PC2 PC3 HN4-B	To review & update existing SPGN No. 5 within 2 years of LDP adoption date d to Planning Strategy G back to PSG on 14/03/26 d guidance on Nature C To review & update	version of Rural E SPGN No. 5 not updated within 2 years of LDP adoption date Group 22/06/23 and 4 and adopted by Conservation and SPGN No. 4 not	To ensure up to date guidance is provided in relation to the conversion of rural buildings I subject of 6 week Cabinet on 15/10/25 Development To ensure up to	FCC FCC FCC	Keep monitoring of the control of th

SO7	STR5	PC4	existing SPGN No.11	updated within 2	date guidance is	Planning		monitoring
SO4	STR4	PC2	To review & update	SPGN No. 11 not	To ensure up to	FCC		Keep
MI60 Pro	vision of	updated	guidance on Parking	Standards				
			pack to PSG on 14/03/24					1/ 12/23 and
Performa	l nce - SP0	l 3 reported	l d to Planning Strategy G	l roup 22/06/23 and	Housing subject of 6 week	consultation cor	mmencina 01	1/12/23 and
					Groups of			
					relation to infill Development in			
			adoption date	adoption date	Countryside in			
		HN4-C	within 2 years of LDP adoption date	updated within 2 years of LDP	Housing in the Open			
SO13		HN4	existing SPGN No. 10	not reviewed &	provided on New	39		ormornig
SO11 SO12	STR2	HN1 HN3	To review & update the relevant sections of	Relevant sections of SPGN No. 10	To ensure up to date guidance is	FCC Planning		Keep monitoring
			guidance on New Hou		-	L500		
			s endorsed by Planning sed to be reported to Ca			wing consultation	on was repor	ted back to
_					Affordable Housing			
		HN3	within 1 year of LDP adoption	year of LDP adoption	provided in relation to	FCC Housing Strategy		
SO11 SO12	STR2 STR11	HN1 HN2	To review & update existing SPGN No. 9	SPGN No. 9 not updated within 1	To ensure up to date guidance is	FCC Planning		Keep monitoring
			guidance on Affordab		T	LE00		17

			as being considered on t ng the position with Wre:		provided in relation to Parking Standards ole joint working ar	FCC Highways rangement with	n Wrexham CBC, but this
MI61 Pr	rovision of	updated	I guidance on the Rete	ntion of Local Fac	ilities		
SO1 SO4	STR5 STR6	PC5 PC12	To review & update existing SPGN No.24 within 2 years of LDP adoption date	SPGN No. 24 not updated within 2 years of LDP adoption date	To ensure up to date guidance is provided in relation to the retention of Local Facilities	FCC Planning	Keep monitoring
was rep	oorted PSG	on 20/06	is reported to and endors 5/25 and endorsed to be	reported to Cabine	t for adoption as fo	rmal SPG .	
SO1 SO14	STR14	PC2 EN14 EN15	To review & update existing SPGN No.29 within 2 years of LDP adoption date	SPGN No. 29 not updated within 2 years of LDP adoption date	To ensure up to date guidance is provided on the Management of Surface Water in New Development	FCC Planning FCC Technical Services	Keep monitoring
progres	sion of this	SPG is r	has existing guidance or not seen a pressing prior	ity.	ation to Sustainab		stems <u>here</u> . The
SO17 SO18	STR4 STR13	EN1 PC2	To review & update existing Draft SPGN No.13 'Outdoor Play Space and New	SPGN No. 13 not updated within 1 year of LDP adoption date	To ensure up to date guidance is provided on the provision of play	FCC Planning FCC Leisure & Tourism	Keep monitoring

Development within 1	space in relation	
year of LDP adoption	to new	
date	developments.	

Performance - Draft SPG has been prepared ready to be reported to Planning Strategy Group.

MI64 Provision of updated guidance on Houses in Multiple Occupation SO1 STR6 PC5 To review & update Advice Note not FCC To ensure up to Keep SO11 STR11 PC12 existing draft Advice date guidance is updated & new **Planning** monitoring SO12 SPGN not provided in **FCC** Housing HN7 Note In form of new SPGN within 1 year of produced within 2 Strategy relation to LDP adoption date vears of LDP Houses in

Multiple Ownership

Performance - Interim planning guidance note to be prepared, rather than SPG, given the present lack of evidence base of the location of HMOs, with which to identify concentrations of HMOs and thresholds, beyond which harm might occur. A draft interim planning guidance note was subsequently endorsed by PSG on 20/06/25 to go to public consultation.

adoption date

MI65 Pro	MI65 Provision of guidance relating to the development of the Warren Hall Strategic Site								
SO8	STR3B	PE1	Production of new	No SPGN	To ensure new	FCC		Further	
SO9	STR4	HN2	SPGN within 1 year of	produced within 1	guidance is	Planning		investigatio	
SO10			LDP adoption date	year of LDP	provided relating	Welsh		n required	
				adoption date	to the	Government			
					development of				
					the Warren Hall				
					Strategic site				

Performance - Progress on the preparation of a SPG on Warren Hall has been delayed by further technical work being undertaken by Welsh Government via its specialist consultants in relation to the flightpath safeguarding. This work involved close liaison with Airbus and will determine the height of development on site and extent of both land cut on site and the extent of developable areas. Given the delays as a result of the further technical work and the added pressures associated with the designation of the Investment Zone for Wrexham and Deeside it is considered that the preparation of a SPG would serve only to unnecessarily delay the site progressing. Furthermore, given that this is an employment led development (following the deletion of the housing element at Examination) it is not considered that the preparation of SPG would take matters much further forward

than the LDP which already contains detailed policy criteria as well as a masterplan. Welsh Government is presently working on preparing an outline planning application for the site.

MI66 Pro	MI66 Provision of new guidance on Developer Contributions relating to Phosphates								
SO1 SO14	STR14	EN15	Production of new SPGN in conjunction with the Dee Catchment Phosphorous Reduction Strategy	No new SPGN produced within 1 year of LDP adoption date	To ensure new guidance is provided to assist developers & others on the implications of the Dee Catchment Phosphorous Reduction Strategy.	FCC Planning FCC Technical Services NRW		Keep monitoring	

Performance - In August / September 2023 Natural Resources Wales issued updated permits for the Mold, Buckley and Hope waste water treatment works which specified limits in respect of phosphate discharges into the R. Alyn and onwards to the Bala Lake and River Dee Special Area of Conservation. Dwr Cymru Welsh Water have confirmed that the present performance of the three wwtw is such that they are operating well within the limits set by the permits. Therefore there is headroom for new housing development on the four affected LDP housing allocations (HN1.1 Well Street, Buckley, Land between Denbigh Road and Gwernaffield Road, Mold, HN1.9 Wrexham Road, HCAC and HN1.10 Cae Isa, New Brighton) to take place without harming the SAC. The preparation of the Phosphates SPG is therefore not essential to delivering growth in the LDP. Nevertheless, work in relation to phosphates will continue through the Dee Nutrient Management Board and the SPG may be revisited at some point in the future, possibly in relation to a Plan Review.

5. Results of Sustainability Appraisal Indicators.

- 5.1 The LDP was subject to Sustainability Appraisal (SA) including Strategic Environmental Assessment (SEA) as an iterative process throughout the plan preparation process. The SA incorporated the SEA requirements in accordance with EU Directive 2001/42/EC. Para 4.32 of the Development Plans Manual states 'The SEA Directive requires the monitoring framework to focus on the 'significant environmental effects' of implementing the plan' and confirms that 'The LDP Regulations require LPAs to produce Annual Monitoring Reports (AMRs) which allows for the SA monitoring framework to be integrated to the plan monitoring'. The Council produced an Integrated Impact Assessment (IIA) which incorporates the requirements of a combined Strategic Environmental Assessment (SEA) and Sustainability Appraisal (SA), as well as Welsh Language Impact Assessment, Health Impact Assessment (HIA) and Equalities Impact Assessment (EqIA).
- The purpose of the SA was to appraise the likely social, environmental and economic effects of the Plan, to ensure they were consistent with the principles of sustainable development. The SA of the LDP identified 17 objectives and 43 indicators which are intended to measure the social, economic and environmental impact of the Plan.
- 5.3 The data collected includes a mix of qualitative and quantitative data with a commentary under each SA objective to describe progress. Each SA Objective is assessed against the relevant monitoring indicators, with the findings set out in the sections below. The following coding has been used to give an overall summary of the findings for each indicator:

Symbol	Predicted effect
++	Very positive effects compared to the current situation - The Plan is having a very positive impact on the
	monitoring objective
+	Positive effect compared to current situation - Plan is having a positive impact on the monitoring objective.
0	Neutral effect compared to current situation - Plan is not having an impact, or is having a mixed impact on the
	monitoring objective
-	Negative effect compared to current situation - Plan is having a negative impact on the monitoring objective
	Very negative effect compared to current situation - Plan is having a very negative impact on the monitoring
	objective
?	Uncertain effect

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
1. To reduce crime, disorder and fear of crime	Positive effects on crime reduction. Uncertain effects on fear of crime.	 Number and distribution of wards with Lower Super Output Areas (LSOA) in the bottom 10% most deprived for crime deprivation, targeting a reduction in those living in the bottom 10%; North Wales Police (2020) have identified that areas where crime and disorder are prevalent have common characteristics of high levels of deprivation, child poverty and unemployment and low levels of household income. Using the Vulnerable Localities Index, which is calculated using six sociodemographic factors and attributes, and uses a method that combines crime data with other variables about neighbourhoods to generate a score, five localities have been identified within Flintshire that are considered the most vulnerable. These are: Holywell Central, Holywell West, Sealand 2, Shotton Higher 1 and Shotton Higher 2. Crime rates per 1,000 of the population for 	Stats Wales Nomis	Every three years	+
		key offences, targeting a reduction; and Annual crime rates in Flintshire is 81.880.2 crimes per 1000 population which is lower than the Wales average of 83. The lowest is Higher Kinnerton with 1516.2 crimes per 1000 population and the highest is Holywell Central with 364337 crimes per 1000 population.			

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect	
		% rating of residents who perceived their quality of life has worsened due to crime, targeting a reduction.	Data for this indicator is not currently available on a Local Authority level. Continue to monitor the indicator in future AMRs.			
Explanation/Analysis	The LDP has no direct control over crime, disorder and fear of crime as this is a matter within the remit of North Wales Police. The LDP is a land use plan and can only seek to indirectly affect crime when new development takes place. Policy STR4 references important considerations such as placemaking, high standard of design, safe and accessible, safeguarding amenity and is backed up by more detailed policies. Policy PC 2: General Requirements for Development sets out in criterion c. that development will take account of personal and community safety and security in the design and layout. Policy PC3: Design also include criterion f. to create attractive, accessible, and safe and healthy places with natural surveillance visibility and sensitive lighting. The implementation of this policy framework should bring about new development which is designed in such a way that it can reduce crime and the fear of crime and therefore have a positive effect.					
2. To improve levels of educational attainment for all age groups and all sectors of society	Policy STR6	1. Percentage of population with no qualifications; Between Jan 2024 to Dec 2024 8.812% of working age people (16 to 64 years old) had no Qualifications in Flintshire (Nomis) compared to Wales 8.67.9% 2. Percentage of population with NVQ2 and above qualifications. Between Jan 2024 to December 2015 1000 1000 1000 1000 1000 1000 1000	Office for National Statistics data on labour market	Annual	0	
		Dec 2024 8183.5% of working age people (16 to 64 years old) had RQF2 and				

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect		
		Above Qualifications in Flintshire (Nomis) compared to Wales 84.987.6%					
Explanation/Analysis							
	The statement goe future numbers on using the SPGN23 when will the units eligible for inclusion pupil populations that schools under statement concludacross the County system takes accounted these are routinely school. However, students and in this	es onto say that 'forecasts are produced biannual roll. Pupil numbers likely to be generated from a formula, are not included. This is because of the bebuilt; what will be the final number of units con in the SPGN23 formula; and parental preferent schools, within areas and throughout the Court pressure for places today may not be in a few years by saying 'although there is currently sufficient overall, these places may not necessarily be avoint of these fluctuations when calculating planny sought when new development could potentiall the LDP has no direct control over or influence of scontext the monitoring indicator of improving each potential have a neutral effect.	housing developme many variable onstructed; however. It is also me unity as a whole of years' time, whils not capacity at bour allable where defing obligations ally lead to an overned education nor	ements, which vest involved such many of these entioned in the can fluctuate over the reverse is the primary and emand is higher and as policy Sor capacity in the the qualification	would be calculated to as, for example, units will be statement that wer time, meaning a also true'. The secondary levels st'. The planning TR6 requires, e nearest suitable ns achieved by		

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
3. To improve physical and mental health and well-being for all and reduce health inequalities	Good access to health Services Some health services potentially rendered overcapacity	1. Number of wards in the bottom 10% for health deprivation, seeking a reduction. According to the Welsh Index of Multiple Deprivation (2019), three Lower Layer Super Output Areas in Flintshire feature in the 10% most deprived in Wales and these are Shotton Higher 2, Holywell Central, and Sealand 2. An Assessment of Wellbeing in Flintshire 2022 states on page 6 'The Welsh Index of Multiple Deprivation (WIMD) 2019 highlights that coastal communities in Flintshire experience high levels of deprivation (4% of Lower Super Output Areas (LSOA) in 10% most deprived; 14% in 20% most deprived in Wales), particularly when it comes to the employment, income, education, and community safety dimensions'.	Index of Multiple Deprivation Well-Being Assessment Area Profiles Development management, FCC	Every three years	+
		2. Percentage of people classified as being in good or very good health, targeting an increase; An Assessment of Wellbeing in Flintshire 2022 states on page 6 'Exploring health-related data, including on health deprivation (15% of Flintshire LSOAs in top 20% most deprived; concentrated in coastal strip), comparative life expectancy figures (gap of 11.6 years for men and 13.7 years for women between most and least deprived areas) and substance misuse, again identifies the same deprived coastal communities in Flintshire'.			

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
		Percentage of people participating in			
		regular sport or exercise, targeting an			
		increase; and			
		The National Survey for Wales 2019/20			
		identifies the number of people			
		participating in a sporting activity three times a week or more is a national			
		indicator for the Well-being of Future			
		Generations Act 2015. In Wales this has			
		increased from 29% in 2016-17 to 39%			
		during 2022-23. In 2019-20, 59% of adults			
		(ages 16+) reported that they had taken			
		part in some sporting activity in the last			
		four weeks compared to 60% in 2022/23			
		The Assessment of Well-being in			
		Flintshire 2022 states on p25 "In			
		Flintshire, the percentage of people (16+			
		years old) taking part in sporting activities			
		on three or more occasions a week has			
		increased from 28% in 2017/18 to 35% in			
		2019/20 and is above the Welsh average			
		(32%) (Welsh Government, 2020)."			
		4. Number of GP surgeries in the County			
		with surplus capacity, seeking to ensure			
		there is enough capacity to satisfy local			
		needs. The Council does not maintain this			
		data as it falls within the remit of Betsi			
Explanation/Analysis	The Council worl	Cadwaladr University Health Board. Ked closely with Betsi Cadwaladr during the prepa	ration of the LF	D and made no	objection to the
Lypianalion/Analysis		stage. This work culminated in the publication of a			
		n Board March 2021 to assist with the Examination			
	,	ty and the ability to accommodate the Plans level	•	tornio or trie pro	Svision of Health
	Care in the Court	ty and the ability to accommodate the Flans level	or growth.		

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
	secure financial contract that Flintshire has sufficient staff including the LPA consults Cadwaladr also in make representation. It should also be sufficient to the secure financial contract that the secure financial contract in the secure financial contract that the secure financial contract th	port in para 8.21 noted that 'the current legislative intributions for increasing or improving health care a number of relatively new Primary Health Care uding GPs, rather than a lack of premises or facing the spect the weekly list of planning applications for spect the weekly list of planning applications to it ons. It is seek to improve healther right place to encourage walking and cycling a nefit and green infrastructure.	re facilities. In an Centres, and the lities'. large residential dentify application and well-being	ny case we have issue is one of developments on which the by facilitating the	ve been informed of a lack of and Betsiney may wish to
4. To provide access to good quality, affordable housing that meets the needs and requirements of the community	LDP will satisfy the housing needs of the entire community	 Percentage of households prevented from becoming homeless. The LDP does not directly influence this issue. Flintshire council has a Housing Support Programme Strategy which outlines Flintshire's strategic approach to housing support and homelessness prevention. Housing supply in relation to housing need. This information is contained in the main Annual Monitoring Report in terms of the total delivery of housing to meet the Plan need of 6,950. Number of affordable homes This information is contained in the main Annual Monitoring Report in MI9, 10 and 13. 	Development management, FCC	Annual	++
Explanation/Analysis	Plan period throug	ensure that the varied housing needs of Flintshi th the allocation of a number of housing sites and sion of market housing and a variety of tenures of	d also a framewo	ork of planning	

IIA Objective	Effect monit	to be ored	Indica	tors			Source data	e of	Frequency	Predicte Effect	d
5. To improve sustainable accesto basic goods, services and amenities for all groups	Some resider likely to relative reliance	new nts will be o have ely high	optil targ sust 2. Ave 3. Dis ensi kilor The tak informato work The da proport and the distance shorter of short transpowith on by bicy	ng to walk, of eting a constainable transtance travellure resident metres of the ation for Fling to work with the town of people majority of the town of the town of the town of the town of people majority of the town of th	cycle, bus of sistent increasistent increasistent increasistent increasistent mode ces travelled to work, s are typical eir place of the control of the control of the control of the private portions traves. In broad is sistent increasistent	s; d to work; and seeking to lly within a few work. Sensus ation to travel f transport. significant from home elling shorter ewer travelling predominance node of car or van, velling on foot, ferms there	Office for National Statistic data on labour r	ll es	Every three years	++	
			proport	ustainable n	eys to work	a greater to be made by nsport, other					
Travel to Work D								_			,
	Residents In work	<2km	2km – 5km	5km – 10km	10km- 20km	20km- 30km	30km- 40km	40km- 60km		working	Off shore
2021 census	73823	6520	8775	11970	12964	4291	1639	1004	1310	16269	9081
%		9%	12%	16%	18%	6%	2%	1%	2%	22%	12%

IIA Obje	ctive	Effect to monitor		ndicator	S			Source data	e of	Frequen	су	Predic Effect	ted
Travel t	o Work Met	hod of Tra	nsport										
	Residents In work	Work from home	Undergrou Metro train	und Tra	in Bus mini coad	bus	Motorcycle Scooter moped	Car / van	Passer	nger Bicy	ycle	On foot	Other method
2021 census	73823	16269	27	258	167	5 356	365	45411	3769	112	26	3996	571
%		22%	0.03%	0.3	% 2.3%	6 0.5%	0.5%	61%	5%	1.5°	%	5%	1%
		Transport The LDP	will 1	ation Str	age of p	eople who f	eel that their	Develo	pment	Every thre		Plan ar	na
6. To build strong and cohesive communities The LDP we ensure new residents a situated with existing communities The LDP me situate new residents in proximity to		will 1 ew are vithin ties. may ew 2 in	Percentocal aidifferentogethe current level. Current and iscontact and i	esidentiantegy. Eage of pea is a pet background for the second fo	eople who flace where ounds can gor this indicate on a Locato monitor to for those wata for this incide on a Locato mo a Locat	s or sites are content that their people from get on well	Develo	opment ement, orth le Air	re a full T	ravel	Plan ar		
		pollutants should be avoided a monitored	s, which e 3 and	future A . % resid quality. 2023 N	MRs. ents livin Based o orth Wal	ng in danger on the 2018	ously low air 8, 2022 and ed Air Quality						

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect		
		Quality Management Areas (AQMA) declared in North Wales, the figure is 0%.					
Explanation/Analysis	The Northern Gateway strategic site is a large mixed use development comprising housing, employment and community facilities set within a green space framework. It is located at the heart of the Deeside part of the North Wales Growth Area defined in Future Wales. It represents a positive opportunity for placemaking and creating a strong new cohesive community, but it is accepted that due to the scale of the site and construction timetable, this will take a number of years to establish. However, the remaining housing allocations are all logical and sustainable urban extensions to existing settlements where the conditions exist for new development to be integrated into the settlement and community life. All allocations have been the subject of extensive consultations with key internal and external consultees and have also been assessed by the Inspectors as part of the Examination.						
7. To promote a sustainable economy, business development and investment	The LDP will enable sustainable economic growth	1. Gross Value Added per head, seeking an increase; Stats Wales shows GVA figures per head for 2023 of £25742 for Wales, £36230 for Flintshire and £35661 for the UK. 2. Value Added Tax, seeking an increase; No data has been able to be identified for VAT. 3. Economic activity rate, seeking an increase. StatsWales shows an economic activity rate of 82.0% for the year to 31 March 2025 compared with 2024 of 81.3% and 2023 78.6%. For 2025 this is higher than Wales at 76.1% and the UK 75.5%.	Development management, FCC	Every three years	++		
Explanation/Analysis	The Plans strategy is based on delivering a level of growth which reflects the designation of Deeside and Wrexham as a National Growth Area in Future Wales. The Plan has allocated two strategic employment sites and a range of smaller employment allocations which will help deliver economic growth. In particular Northern Gateway and Hawarden Industrial Estate have seen development and investment take place. An Investment Zone has also been announced for Wrexham and Deeside which will deliver further job creation.						

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
8. To provide employment opportunities across the County and promote economic inclusion	The LDP would help to facilitate growth in local employment opportunities	 Number of LSOAs in bottom 10% employment deprived; There are 92 LSOAs in Flintshire, of the 0-10% most deprived LSOAs in Wales within the Employment domain there is 1 within Flintshire which accounts for 1.1% of those in the Local Authority. Holywell Central ranks number 1 of 92 LSOAs in the County, and 118 of 1,909 LSOAs in Wales for the most deprived within the Employment domain. Percentage of 16-64-year olds unemployed; Unemployment rates April 2024 to March 2025 Flintshire = 2.1%, Wales = 3.6% and the UK = 3.9% Proportion of businesses in Flintshire hiring locally; The Council no longer receives data relating to this. However, the Business Development Team invest time and resources into working with employers to achieve this aim. Employment in different sectors, seeking to ensure a varied mix; see table below Number of LSOAs in bottom 10% for income deprivation In 2019 of the 92 Lower Super Output Areas's in Flintshire, 2 LSOA's fell within the 10% most deprived (for overall deprivation) LSOA's in Wales. Shotton Higher 2 ranked number 1 (133 in Wales) and Holywell Central ranked number 2 (142 in Wales) within the income domain. 	Index of Multiple Deprivation Office for National Statistics data on labour market	Every three years	++
Explanation/Analysis	The table below s	hows NOMIS data for employment by occupation	n between April :	∠u∠3 and Marc	3N ZUZ4.

IIA Objective	Effect to be monitored	Indicators			ce of	Frequency	Predicted Effect	
			Flintabina	Flimtokino	\ A /=l==	O.D.		
	Managara Direct	ore and Caniar Officials	Flintshire	Flintshire	Wales	GB		
		ors and Senior Officials	9,800	12.6%	10.3%	11.1%		
	Professional Occ		17,300	22.1%	23.3%	26.6%		
		sional Occupations	12,900	16.5%	15.1%	15.1%		
		d Secretarial Occupations	6,500	8.3%	10.2%	9.2%		
	Skilled Trades O		7,600	9.7%	9.4%	8.5%		
	Caring, Leisure a Occupations	nd Other Service	4,900	6.3%	9.0%	8.6%		
	Sales and Custor	mer Service Occupations	7,300	9.3%	6.9%	5.8%		
	Process Plan and	d Machine Operatives	3,000	3.9%	5.8%	5.6%		
	Elementary Occu	pations	8,500	10.8%	9.8%	9.1%		
	industry as well as storage and distribution. It is seen as a key location in Wales for advanced manufacturing reflected in the recent establishment of an Advance Manufacturing Research Centre at Broughton. Whilst recognising the need for a diverse and resilient economy the focus should remain in terms of its advance manufacturing role. The Plan seeks to provide opportunities for employment by allocating land for employment development, safeguarding existing industrial areas as Principal Employment Areas and through a framework of policies to appropriate employment development elsewhere in the County. Planning Officers work closely with the County Business Development Team to bring about as much benefits to the local population as possible. The deliver							
		ns and policies will therefore						
9. To protect and enhance biodiversity and geodiversity	The LDP could have adverse effects on biodiversity in	schemes who cement confirmed the t for Biodiver	mana FCC. rsity NRW	SSSI	Every three years	++		
	some locations.	Net Benefit to be secured developments in a propo		ner. surve result	-			

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect			
Explanation/Analysis	The Plans allocati	 Total tree canopy in the County, targeting a net increase; In the NRW Report on Urban Tree Canopy Cover in Wales In 2013, Flintshire had below average Urban Tree Canopy Cover at 14.5% when the national average was 16.3%. This survey was updated in 2019 where the figure decreased to 14.3% (National Average 16.4%). PPW12 Chapter 6 provides updated guidance in respect of trees and tree canopy. Condition of SSSIs in the County. The designation, monitoring and enforcement of SSSI' and their condition is a matter for NRW. The Councils Ecologist works closely with NRW and the Council will consult with NRW on all planning applications, particularly when they could affect a SSSI. 	ev statutory con	cultees and oth	per stakeholders as			
Explanation/Analysis	The Plans allocations have been the subject of consultation with key statutory consultees and other stakeholders as well as the close involvement of the Council's ecologist. Allocations were also the subject of close scrutiny as part of the Examination process and found to be sound. The Plans allocations will not therefore result in adverse harm to biodiversity. Policies STR13, EN6 and EN7 provide the basis with which to protect biodiversity but also to secure enhancement as part of new development. The policies have, in effect, been overtaken by the updated guidance in Chapter 6 of PPW12 and the requirement for all new development to secure proportionate biodiversity net benefit. The policies and PPW12 will have a positive effect in respect of this indicator.							
10. To conserve	The LDP could	Amount of development in the	Development	Every three	0			
and enhance the County's landscape and	have adverse effects on	countryside; and The Council does not specifically monitor new development in open countryside, other than through the	management, FCC	years				

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect			
townscape character and quality Explanation/Analysis	Policies STR2 and countryside. Policy Beauty strictly con main AMR. The arthe type, location, AONB with the NR which is fully justification.	planning register. All development proposals in the open countryside are assessed on their merits against Plan policies and PPW12. The 'amount' of development occurring is considered to be of less importance than the location, type and sustainability of each proposal and landscape impact and harm to character and appearance. 2. Development within, adjacent to or viewable from the AONB. This is addressed in MI46 in the main AMR. I PC1 in the plan reflects PPW12 which seeks to PEN4 seeks to protect landscape character gent trols new development in and within the setting mount of development is not considered to be are design and landscaping of a development. Consider and assess in terms of protecting the character gen new development is proposed through the impact of the policies and proposed through the impact of the proposed through the proposed through the proposed through th	o strictly control rerally and policy of the AONB. The overriding factor sultation is carries in the plan only ter and appearant or townscape.	new developme EN5 Area of Conis is measured or as the more is ed on all development certain note of the AON	ent in the open Outstanding Natural in MI 46 in the important issue is ipment in the development IB. Plan can only seek			
	to achieve this when new development is proposed through the implementation of placemaking and good design principles. The Plans allocations have been the subject of consultation with key statutory consultees and other stakeholders as well as the close involvement of the Council's built conservation officer. Allocations were also the subject of close scrutiny as part of the Examination process and found to be sound. The Plans allocations will not therefore result in adverse harm to townscape or landscape. It is considered that overall the Plan will have a neutral effect in respect of this indicator.							
11. To protect and	The LDP could have adverse effects on the	Proportion of new development that adopts avoidance or mitigation measures in relation to heritage assets. <i>This is not</i>	Development management, FCC	Every three years	0			

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect			
enhance the cultural heritage assets	historic environment in some locations.	specifically monitored as each development is considered on its individual merits. 2. Number of Listed Buildings, on the at-risk register, seeking a reduction. There are 1035 Listed Buildings in Flintshire of which 115 are on the at Risk Register updated in November 2023. The Register is maintained by Cadw and only updated once every 5 years.						
Explanation/Analysis	Policy STR13 addresses the built historic environment generally whilst policy EN8 seeks to protect Listed Buildings and Scheduled Ancient Monuments and their settings, EN9 deals with conservation areas and EN10 Buildings of Local Interest. The Councils conservation section, Clwyd Powys Archaeological trust and Cadw are consulted on all relevant applications and any mitigation measures will be included as appropriate. The Plans allocations have been the subject of consultation with key statutory consultees and other stakeholders as well as the close involvement of the Council's built conservation officer. Allocations were also the subject of close scrutiny as part of the Examination process and found to be sound. The Plans allocations will not therefore result in adverse harm to the built historic environment. Overall, the Plans policies are likely to have a neutral effect in respect of this indicator.							
12. To protect and enhance the quality of water features and resources	The LDP could pose a risk to the quality of water in natural waterbodies in some locations. The LDP would result in a net increase in water consumption.	 Amount of new development each year that requires a consent to be built in proximity to the Dee. The Council does not maintain information in relation to consents or permits in relation to the water environment as this is within the remit of NRW. Water resource availability as per Water Resource Management Plans (every 5 years). The main outcome of the Dwr Cymru/ Welsh Waters 's Revised Draft Water Resources Management Plan 2024, shows that there are no supply 	Development management, FCC	Annual	0			

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect				
		resilience issues for the Alwen Dee zone that Flintshire is part of.							
Explanation/Analysis	Policy EN5 Water Resources provides detailed guidance in respect of development which may affect water resources. In conjunction with NRW being consulted on such applications, the LDP should not result in any harm to the water environment. The Plans allocations have been the subject of consultation with key statutory consultees and other stakeholders. Allocations were also the subject of close scrutiny as part of the Examination process and found to be sound. The Plans allocations will not therefore result in adverse harm to the water environment. Harm arising from windfall development proposals to the water resources would be prevented by Policy EN15. The Plan is likely to result in a neutral effect in respect of this indicator.								
13. To reduce the risk of flooding	The LDP would expose a limited number of residents and businesses to surface water and fluvial flood risk.	1. Percentage of development with SuDS As of 7th January 2019, all construction work in Wales with drainage implications, of 100m² or more, is now required to have Sustainable Drainage Systems (SuDS) to manage on-site surface water (whether they require planning permission or not). The Council does not have readily available information on the % of planning applications involving SuDS as they are two different consent regimes. The important fact is that SuDS is a national requirement for certain types / sizes of development.	Development management, FCC	Annual	+				

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
		2. Number of applications permitted contrary to NRW advice on flooding. No specific data is held by the Council in respect of this measure. Not aware of any planning applications which have been approved contrary to NRW advice.			
Explanation/Analysis	development in ar managed and miti advice of NRW in The management following the imple 7th 2019. The Act with the mandator All new developmed Standards. However different consentir	d Risk adopts a sustainable and precautionary a eas at risk of flooding or ensuring that the risks a gated. Planning applications would have to mee their consultation response. of surface water for new development is a mate ementation of Schedule 3 of the Flood and Wate requires surface water drainage for new develop National Standards for sustainable drainage syents with an area of construction works in excessor, the requirement for SuDS is managed through regime from planning. Nevertheless, new develop regime from planning. Nevertheless, new development for substantial therefore have face water run off rate and should therefore have	rial consequence rial consideration r Management A pments to be des ystems (SuDS) p s of 100m2 must gh the SuDS App elopment should	n as emphasise act (FWMA) 20 signed and build bublished by War comply with the proval Body (Saresult in new comply in the proval Body (Saresult in new complete the complete the proval Body (Saresult in new complete the complete the complete the proval Body (Saresult in new complete the comp	ean be satisfactorily ave regard to the ed in Wales 10 from January It in accordance elsh Government. The National AB) and is a development
14. To protect and improve air quality and limit greenhouse gas emissions	The LDP would be expected to result in a net increase in GHG emissions and air pollution	1. Total and proportion of CO2 emissions from the transport sector. Department for Energy Security and Net Zero identifies transport Co2 emissions for Flintshire of 343.9Kt. The figures below show a gradual decline in CO2 emissions from transport with a notable dip in 2020 due to covid restrictions: 2022 348.5 2021 343.9 2020 311.2 2019 389.6	Department for Business Energy and Industrial Strategy. UK Local Authority carbon dioxide emissions national statistics 2005 -2019	Annual	0/+

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect					
Explanation/Analysis	stressed that hous to settlements who Gateway strategic Growth Zone defir to or at least no we total CO2 emission	As referenced in Measure 6 there are presently no Air Quality Management Areas in Flintshire. It should be stressed that housing allocations have been made in locations which represent logical and sustainable extensions to settlements where the conditions exist for using sustainable means of travel other than the car. The Northern Gateway strategic site represents a mixed use development at the heart of an urban area and the North Wales Growth Zone defined in Future Wales. In combination with low emission vehicles this should result in improvement to or at least no worsening of air quality. An article in The Leader in 2021 reported that over the period 2009-2019 total CO2 emissions in Flintshire had dropped by 12.7%. In terms of this measure the Plan should result in either a neutral or positive effect.								
15. To increase energy efficiency, require the use of renewable energy and sustainable building design	The LDP would be expected to result in a net increase in energy consumption	 Average annual fuel bill for residents; UK Government Statistical data on annual domestic energy bills (table 2.6.2) shows the average expenditure each week on fuel per consuming household in the UK year 2021/22 was £58.90 or £3,062.80 per year (includes electricity, gas, solid fuel, heating oil and other fuels and motor fuel). However, a measure related to the cost of energy is not necessarily an accurate reflection of the amount of energy consumed. Number of renewable energy projects permitted in the County; See AMR MI47 and 48 	Development management, FCC	Annual	0					
Explanation/Analysis	such matters are v	bring about energy efficient development but is within the remit of Building Regulations. The Plar a further large scale solar farm has recently bee	n has identified a	reas of search	for solar					
16. To ensure sustainable use of natural resources	The LDP would be expected to result in a net loss of	 % of development that takes place on best and most versatile (ALC) land; see commentary below. Percentage of land remediated, as a proportion of total contaminated land in the County; and The LPA does not have 	Development management, FCC	Annual	0 / -					

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect			
	agriculturally and ecologically valuable soils	readily available data in respect of this measure. However, all planning applications which involve contaminated land are consulted upon with the Council's contaminated land officer and suitable avoidance or mitigation measures incorporated into schemes and controlled by planning permissions. 3. % of new developments that incorporate waste management facilities The LPA does not have readily available data in respect of this measure. However, all new housing will have recycled waste collected by the Council. Also, all workplaces and public buildings are now required to have recycling facilities to better manage waste.						
Explanation/Analysis	predicted agriculturequired and consinecessary to under the Solar Farm at The Council prepare preparation of the employment allocation. In terms of high part of the Examin	recycling facilities to better manage waste. he plan policies already strictly control new development in the open countryside. Any application redicted agricultural land classification map indicates the possibility of BMV land then a site survey equired and consultation undertaken with Welsh Government. Even where BMV is proven to be a eccessary to undertake a planning balance between the loss of BMV and other material planning he Solar Farm at Bretton, which was approved by Welsh Government. The Council prepared a Background Paper on agricultural land for the Examination and this explain reparation of the Plan had sought to minimise the loss of BMV. The paper highlighted that only of mployment allocations would involve the loss of BMV and this was a site that was already allocated by IDP. In terms of housing 6 of the 11 housing allocations involved the loss of BMV. The matter was lart of the Examination process, in the light of Welsh Governments support in principle to the application of the Inspector considered the approach to be sound.						
17. To encourage the protection and promotion of the Welsh Language	The LDP could risk diluting rates of Welsh	% increase in the number of Welsh speakers in the County; See MI50 in the AMR	Development management, FCC	Every three years	0			

IIA Objective	Effect to be monitored	Indicators	Source of data	Frequency	Predicted Effect
	speaking in sensitive areas	2. CIL or S106 Agreement contributions from large developments in areas where there is a high percentage of Welsh speakers in the Ward – for lessons or community activities in Welsh or Education. Background Paper 12 Welsh Language sets out the research and evidence from the SA (or IIA) and concludes that no harm to the language was identified by any of the housing allocations in the LDP.			
Explanation/Analysis	strategic housing a no impact on the V a common issue ra exception sites ma	using development in the county is the Northern callocations. The allocations were all assessed as Welsh language was identified. In determining placed by objectors. During the plan period windfay arise and these will be assessed on their indivivelsh Language and PPW 12.	s part of the mail anning applicational all housing deve	n IIA and also a ons on allocate lopments and a	t examination and d sites this was not ffordable housing

Conclusions

- 5.4 The Plan has been the subject of a Sustainability Appraisal and Strategic Environmental Assessment along with a number of other assessments which have been combined into a single Integrated Impact Assessment. This has been an iterative process with appraisal being conducted from the earliest stages of Plan preparation and through each key stage of preparation. The IIA culminated in a final report accompanying the adopted LDP. The Plan has been found to be in accordance with national legislation and guidance in terms of achieving sustainable development, working towards achieving well-being goals and not resulting in environmental harm.
- 5.5 Following adoption it is necessary to monitor the implementation of the Plan against the 17 IIA objectives. The above table shows a number of monitoring indicators or questions for each objective. In some cases it has been difficult to obtain up to date or directly relevant information but further work will be undertaken on these in readiness for future Annual Monitoring Reports. In other cases Plan policies have been overtaken by changes to national planning guidance such as the requirement for green space and biodiversity net benefit in PPW12. For the majority of objectives though it has been

- possible to provide data or evidence or an explanation as to how Plan policies are being implemented as part of the determination of planning applications. The Plan will either have a neutral or positive effect on the objectives. It must be stressed that the Plan cannot influence some issues or considerations in a general sense as it is restricted to its planning remit i.e. through new development.
- There are a number of SA indicators where information is not published annually, for example those based on the census. The implications of the Covid pandemic has also meant that some information has not been available. The purpose of the monitoring framework is to review changes on an annual basis, as a consequence these are not necessarily going to be useful moving forward in terms of future monitoring. They have however been retained in order to provide a baseline, further work will be undertaken in time for the next AMR to determine whether alternative sources of information are available.

6. Conclusions and Recommendations

Conclusions

- 6.1 This is the second AMR of the Flintshire LDP since its adoption on 23/01/23 and monitors the 12 month period from 01/04/24 to 31/03/25. This AMR has been prepared in line with the advice in Welsh Government Development Plans Manual Ed 3.
- 6.2 A review has been undertaken in Chapter 2 to identify any changes in the context in which the Plan operates. There have been no changes in legislation or national planning guidance which have affected the implementation of the Plans Strategy. The key contextual change affecting the Plan is the economic downturn and the continuing cost of living crisis following closely on from the challenges presented by Covid. This has presented a difficult financial climate for housebuilders in particular. The Chapter has also identified positives such as the identification of Deeside and Wrexham as an Investment Zone by UK Government which should bring a range of benefits to investors and operators.
- 6.3 Chapter 3 sets out the key or core monitoring indicators for the Plan. The indicators show that actual housing completions are running slightly ahead of the flat rate housing requirement figure of 463 units per annum and are currently at an average delivery rate of 472 units per year. However, when compared with the Anticipated Annual Build Rate in the adopted trajectory the Plan is running behind. There are a number of reasons set out in Chapter 3 to explain this and there are also positives to mitigate it in terms of progress at the Northern Gateway strategic site and the majority of the other allocated housing sites having planning permissions, or current planning applications, and able to move towards delivery. The updated trajectory shows that the Plans housing requirement figure of 6,950 units is set to be delivered with a surplus of 47 dwellings. Rather than the more gradual delivery pattern in the adopted trajectory, the revised trajectory is showing a more concentrated delivery, with the peak in delivery running some 3 years behind that anticipated.
- 6.4 It should be stressed that the Plan was progressed to adoption with a close working relationship with site owners and prospective developers in order to demonstrate the necessary availability, viability and deliverability and found to be sound following Examination. This is still the case now with good progress having been made in bringing forward all of the allocated housing sites. It is also the case that annual monitoring of housing has continued to be undertaken in the period leading up to this second AMR involving consultation with the representatives of each allocated, committed and windfall site (large). The Council will continue to work with developers to ensure that remaining consents are issued in a timely manner, but ultimately delivery is a matter for developers given that the Council has no direct control or input.
- 6.5 A similar scenario presents itself with affordable housing where delivery has been lower than anticipated due largely to the allocated housing sites not

- delivering yet. However, these allocated sites will deliver substantial numbers of affordable homes and it is anticipated that the target of 2,265 units can be met.
- 6.6 In terms of employment land good progress has been made at the Northern Gateway Strategic Site with planning permissions being granted, the Amazon depot being constructed and operational and a paper mill and storage units are presently under construction. Good progress has also been made at Hawarden Park with Phase 1 and Phase 2 of the Vista Business Park being completed. Further technical work has been undertaken by Welsh Governments specialist consultants in respect of the aeronautical flight path constraint at the Warren Hall Strategic Site. This work involved close liaison with Airbus and will further inform both the physical extent of the developable area and the height of built development. Welsh Government is presently working on preparing an outline planning application for the site. The delivery of the site has been delayed but still has Growth Deal funding allocated to it with which to deliver necessary infrastructure.
- 6.7 Chapter 4 sets out the local monitoring indicators and covers a range of Plan objectives and policies such as green wedges, town centres and retail development, community facilities, minerals and waste, green infrastructure, sustainable transport, employment development, natural and historic built environment, flood risk etc. These indicators are generally being met by the LDP policies.
- 6.8 Chapter 5 addresses the monitoring indicators which are incorporated into the Plans Sustainability Appraisal. In the case of the LDP the Sustainability Appraisal, Strategic Environmental Assessment has been incorporated with a range of other assessments to form an Integrated Impact Assessment. The Plans performance against these indicators shows that's its policies are working towards achieving sustainable development and well-being goals and are not resulting in significant environmental harm.
- 6.9 Overall, it can be concluded that the Plan strategy, policies and proposals remain relevant, appropriate and up to date and that good progress is being made in the Plans delivery. Despite the lag in housing delivery, there is not considered to be cause for concern, nor is there considered to be grounds for a Plan review.
- 6.10 The Council is aware that there is a requirement to review the Plan 4 years after adoption i.e. 24/01/27. It is considered that, following submission of AMR2, and alongside work on preparing AMR3, work is undertaken in terms of preparing a draft Review Report and draft Delivery Agreement. It is anticipated that a draft Review Report would go out to consultation late 2026, closely followed by consultation on a draft Delivery Agreement in early 2027. This would enable the Council to commence a Plan Review ahead of waiting for the trigger of the 4 year statutory review date. It would enable the Council to ensure good progress is made on a Plan Review ahead of the 'drop-dead' date of 31/03/30 for the adopted LDP.

Recommendation

6.11 It is recommended that the Council continues to monitor the implementation of the Plan with particular attention paid to working with developers to ensure that allocated housing sites come forward in a timely manner. It is also recommended that following submission of AMR2 and alongside work on AMR3, work is undertaken in looking ahead to and preparing for commencement of a Plan Review.

Appendix A - Large Sites at April 2025

Committed Sites								
Site and Ref	Tier	Site Capacity	Comps 2024-25	Total Comps	Units not started 01/04/25	Units u/c	Units Remaining 01/04/25	Comments
Wilcox Coach Works, Afonwen (AFN006)	5	19	0	0	0	19	19	Under Construction – planning application 268/24 for amended layout under consideration
Mount Pool, Buckley (BUC079)	1	18	2	15	0	3	3	Under Construction. Freed Homes (20 units but loss of 2 existing dwellings so recorded as 18 units)
F G Whitley Depot, Buckley (BUC080)	1	41	5	38	0	3	3	Under Construction
Adj. Mill Lodge, Buckley (BUC220)	1	19	0	0	10	9	19	13 houses & 6 apts. Full pp granted 29/01/2020. Blueoak Estates Ltd. Under construction.
The Hayfield, Cheshire Lane, Buckley (BUC 231)	1	14	0	0	0	14	14	Under construction. Quatrefoil Homes. Units will all be completed in the next few months.
Summerhill Farm, Caerwys (CAE007)	3	60	0	16	44	0	44	Ph2 comp. Landowner progressing site. Current planning application 220/25 for approval of details relating to 397/22 for next phase 9 units
South of the Larches, Ewloe (EWL043)	2	10	0	8	1	1	2	Two units remaining.
Croes Atti, Flint (FLI002)	1	615	15	615	0	0	0	Anwyl – Completed 2024/25.
Flint working men's club (FLI048)	1	15	0	4	11	0	11	Part developed and site left with no activity currently. PP protected as part developed.
Gronant Institute (GRO020)	3	14	0	0	0	14	14	Conversion of institute building/ new build for 12 market units and 2 affordable units. New Windfall under construction.
Rainbow Inn, Ruthin Rd. Gwernymynydd. (GYM013)	4	17	2	17	0	0	0	Site completed 2024/25.
Lluesty Hospital, Holywell (HOL028)	1	89	0	28	55	6	61	Under construction – McCrory Holdings. No change from 2024 but developer intends to complete the 6 UC units by next year.

Committed Sites								
Site and Ref	Tier	Site Capacity	Comps 2024-25	Total Comps	Units not started 01/04/25	Units u/c	Units Remaining 01/04/25	Comments
East of Halkyn Rd., Holywell (HOL015)	1	44	0	0	44	0	44	Full pp granted 27/11/2018 & subsequent details approved - WWHA - Approval of s73 application 749/22 has extended period for commencement.
Ty Carreg, Stryt Isa, Hope (HCA071)	2	14	3	14	0	0	0	Quatrefoil Homes –site completed 2024/25
Factory 2 site, Pontybodkin Hill, Leeswood (LEE033)	3	26	0	0	26	0	26	Full pp granted 22/9/21 – Foxbury Developments. WINDFALL
Bromfield Timber Yard, Mold (MOL020)	1	122	0	0	122	0	122	Technical start has kept pp alive. Unlikely to be developed within next 5 years
94 Wrexham Rd., Mold (MOL100)	1	11	2	11	0	0	0	Completed 2024/25.
Park House, Broncoed Business Park, Mold (MOL 122)	1	20	0	12	0	8	8	20 apartments (FG Whitley). WINDFALL Remaining block of 8 still UC.
St Davids building, Daniel Owen Square, Earl Rd, Mold (MOL126)	1	14	0	0	14	0	14	Full pp granted 17/1/22. COU-office to apartments. WINDFALL
Rose Lane/ Synnyside, Mynydd Isa (MYN028)	2	56	36	36	0	20	20	Full pp granted 22/7/21 - Clwyd Alyn – under construction
Ffordd Pennant West, Mostyn (MOS006)	3	64	0	0	64	0	64	Outline 496/22 approved 13/02/24. Drivestandard Ltd. WINDFALL.
N.of Coed Mor, Rhewl Fawr Rd, Penyffordd PFD022	4	21	0	0	21	0	21	Detailed planning permission 06/02/25 for wholly affordable scheme. S106 signed January 2025. Development sign on site and some site works.
South of Rhos Rd., Penyffordd (PYF047)	3	36	0	0	36	0	36	Outline pp on appeal 29/04/2020 – Reserved matters approved 14/12/23. Over 55s retirement scheme. Site preparation works. WINDFALL.
Chester Rd, Penyffordd (PYF044)	3	186	5	186	0	0	0	Redrow - site completed 2024/25
The Stores House, Rhes Y Cae (RHE002)	5	10	2	6	0	4	4	Site under construction

Committed Sites								
Site and Ref	Tier	Site Capacity	Comps 2024-25	Total Comps	Units not started 01/04/25	Units u/c	Units Remaining 01/04/25	Comments
Buckley Police Station, Mold Rd., Buckley (BUC236)	1	10	0	0	10	0	10	Outline approved 06/07/22 - demolition of police station & erection 10 apartments WINDFALL At 31/03/25 a full application for a revised scheme for 5 units was under consideration. This was subsequently granted planning permission on 19/05/25 and will be updated in AMR3.
Spectrum Home & Garden Centre, Cefn Y Bedd (HCAC095)	2	30	0	0	30	0	30	New build pp 25/09/24 for 30 units. 100% affordable housing. WINDFALL Initial site works have started.
Extra Care Scheme, Precinct Way, Buckley (Outline) (BUC251)	1	75	0	0	75	0	75	Outline permission granted 07/02/2024 for between 75 and 90 extra care units and 11 specialist bungalows.
Total Commitments		1,670	72	1,006	563	101	664	

Site and Ref	Tier	Site	Comps	Total	Units not	Units u/c	Units	Comments
one and Nei	Tiei	Capacity	2024-25	Comps	started 01/04/25	Office d/C	Remaining 01/04/25	Comments
GAR002A H1, H2 & H8 part (Airfields)	2	283	0	283	0	0	0	Countryside Homes / Simple Life – previously completed and occupied
GAR002B H6 part, H7 part, & H8 part (Airfields)	2	112	23	61	21	30	51	Anwyl – site under construction
GAR002C H3 part, H5 part , H6 part, H7 part, & H8 part (Airfields)	2	185	35	75	0	110	110	Bellway – site under construction
GAR002D H3 part & H5 part (Airfields)	2	71	0	0	65	6	71	Anwyl
GAR002E H4 (Airfields)	2	89	0	0	89	0	89	Anwyl / Bellway –reserved matters 71/23 approved 08/05/24 – Anwyl 43 units / Bellway 46 units.
GAR002F Plot 2 (Corus) Phase 1	2	129	45	62	22	45	67	Keepmoat – under construction
GAR002G Plot 1 (Corus) Phase 2	2	100	100	100	0	0	0	COMPLETE 2024/25 100% affordable
GAR002H Plot 3 (Corus)	2	200	11	11	172	17	189	

GAR002H Plot 3 (Corus)	2	200	18	18	166	16	182	Reserved matters approval 063591 for
								400 units on 10/03/23. Site split between
								Ashberry Homes and Persimmon.
GAR002l Plat 4 (Corus)	2	54	0	0	54	0	54	Bellway – reserved matters for 54 units
								658/22 approved on 25/08/23.
Total Strategic Allocation		1,423	232	610	589	224	813	
Northern Gateway								

Note that on GAR002B C D Anwyl secured pp for Non Material Amendment on 10/02/25 (36/25) for commuted sum in lieu of on-site affordable housing provision (re 62898).

Allocated Sites								
Site and Ref	Tier	Site Capacity	Comps 2024-25	Total Comps	Units not started 01/04/25	Units u/c	Units Remaining 01/04/25	Comments
HN1.1 Well Street Buckley	1	159	0	0	159	0	159	Castle Green / Clwyd Alyn –full application 826/23 for 159 dwellings approved 20/03/25. Site works subsequently commenced.
HN1.2 Broad Oak Holding, Mold Rd, Connah's Quay	1							Competed in previous studies – Edwards Homes
HN1.3 Highmere Drive, Connah's Quay	1	141	24	24	70	47	117	Edwards Homes – Detailed permission granted 22/11/23. Site under construction.
HN1.4 Northop Rd, Flint	1	170	0	0	170	0	170	2 developers. Detailed application Watkin Jones 414/22 under consideration on large part of site for 200 units. Detailed application 435/24 for 22 dwellings under consideration Edwards Homes.
HN1.5 Maes Gwern, Mold	1							Recorded separately as committed site – site completed 2023
HN1.6 Denbigh Rd / Gwernaffield Rd, Mold	1	235	0	0	235	0	235	Anwyl –detailed permission for 235 dwellings granted 13/02/025. Construction subsequently commenced.
HN1.7 Holywell Rd / Green Lane, Ewloe	2	298	0	0	298	0	298	Castle Green – detailed application 429/24 for 315 units under consideration.
HN1.8 Ash Lane, Hawarden	2	300	0	0	300	0	300	Castle Green - detailed application 195/24 for 300 units – Council resolution 11/06/25 to grant pp.
HN1.9 Wrexham Rd, Abermorddu	2	70	0	0	70	0	70	Castle Green - detailed permission for 70 dwellings granted 05/12/24. Initial site works have commenced.
HN1.10 Cae Isa, New Brighton	3	90	0	0	62	28	90	Lovells - detailed permission for 90 dwellings granted 08/07/24. Site under construction

HN1.11 Chester Rd, Penymynydd	3							Recorded separately in committed sites. Completed 2024/25.
Total allocated Sites		1,463	24	24	1,364	75	1,439	
TOTAL Commitments, Strate Allocation and all Allocated sites		4,556	328	1,640	2,516	400	2,916	

Appendix B - Large Site Projections 2024-2025

Committed Site and Ref	Tier	Units not started 01/04/25	Units u/c	Total Units remaining 01/04/25	2025- 2026	2026- 2027	2027- 2028	2028- 2029	2029- 2030	2030+ (beyond Plan period)
Wilcox Coach Works, Afonwen (AFN006)	5	0	19	19	9	10	-	-	-	-
Mount Pool, Buckley (BUC079)	1	0	3	3	3	-	-	-	-	-
F G Whitley Depot, Buckley (BUC080)	1	0	3	3	3	-	-	-	-	-
Adj. Mill Lodge, Buckley (BUC220)	1	10	9	19	6	6	7	-	-	-
The Hayfield, Cheshire Lane, Buckley (BUC 231)	1	0	14	14	14	-	-	-	-	-
Summerhill Farm, Caerwys (CAE007)	3	44	0	44	4	8	8	8	8	8
South of the Larches, Ewloe (EWL043)	2	1	1	2	2	-	-	-	-	-
Croes Atti, Flint (FLI002)	1	0	0	0	-	-	-	-	-	-
Flint working men's club (FLI048)	1	11	0	11	-	3	4	4	-	-
Rainbow Inn, Ruthin Rd. Gwernymynydd (GYM013)	4	0	0	0	-	-	-	-	-	-
Lluesty Hospital, Holywell (HOL028)	1	55	6	61	6	15	15	15	10	-
Former Infirmary site, Lluesty Hospital (HOL105) WINDFALL	1	0	0	0	-	-	-	-	-	-
East of Halkyn Rd., Holywell (HOL015)	1	44	0	44	-	-	22	22	-	-
Ty Carreg, Stryt Isa, Hope (HCA071)	2	0	0	0	-	-	-	-	-	-
Factory 2 site, Pontybodkin Hill, Leeswood (LEE033) WINDFALL	3	26	0	26	-	8	9	9	-	-

Committed Site and Ref	Tier	Units not started 01/04/25	Units u/c	Total Units remaining 01/04/25	2025- 2026	2026- 2027	2027- 2028	2028- 2029	2029- 2030	2030+ (beyond Plan period)
Bromfield Timber Yard, Mold (MOL020)	1	122	0	122	0	0	0	0	30	92
94 Wrexham Rd., Mold (MOL100)	1	0	0	0	-	-	-	-	-	-
Park House, Broncoed Business Park, Mold (MOL 122) WINDFALL	1	0	8	8	8	-	-	-	-	-
St Davids bldg, Daniel Owen Sqr, Earl Rd., Mold (MOL126) WINDFALL	1	14	0	14	14	-	-	-	-	-
Rose Lane/ Synnyside, Mynydd Isa (MYN028)	2	0	20	20	20	-	-	-	-	-
Ffordd Pennant West, Mostyn (MOS006)	3	64	0	64	0	20	20	24	-	-
N of Coed Mor, Rhewl Fawr Road, Penyffordd (PFD020)	4	21	0	21	7	7	7	-	-	-
South of Rhos Rd., Penyffordd (PYF047) WINDFALL	3	36	0	36	•	18	18	1	-	-
Chester Rd, Penyffordd (PYF039)	3	0	0	0	-	-	-	-	-	-
The Stores House, Rhes Y Cae (RHE002)	5	0	4	4	2	2	-	-	-	-
Buckley Police Station, Mold Rd., Buckley (BUC236) WINDFALL	1	10	0	10	0	5	5	-	-	-
Spectrum Home & Garden Centre, Cefn Y Bedd (HCAC088) WINDFALL	2	30	0	30	10	10	10	1	-	-
Extra Care Scheme, Precinct Way, Buckley (Outline) (BUC251)	1	75	0	75	-	-	-	25	25	25
Total Commitments		563	101	664	120	119	120	107	73	125

Strategic Allocation	Tier	Units not started 01/04/25	Units u/c	Total Units remaining 01/04/25	2025- 2026	2026- 2027	2027- 2028	2028- 2029	2029- 2030	2030+ (beyond Plan period)
GAR002A H1, H2 & H8 part (Airfields) Countryside	2	0	0	0	-	-	-	-	-	-
GAR002B H6 part, H7 part, & H8 part (Airfields) Anwyl	2	21	30	51	30	21	-	-	-	-
GAR002C H3 part, H5 part , H6 part, H7 part, & H8 part (Airfields) Bellway	2	0	110	110	40	40	30	-	-	-
GAR002D H3 part & H5 part (Airfields) Anwyl	2	65	6	71	20	30	21	-	-	-
GAR002E H4 - Bellway	2	46	0	46	0	10	20	16	-	-
GAR002E H4 – Anwyl	2	43	0	43	0	20	23	-	-	
GAR002F Plot 2 (Corus) Phase 1 Keepmoat	2	22	45	67	40	27	-	-	-	-
GAR002G Plot 1 (Corus) Phase 2	2	0	0	0	-	-	-	-	-	-
GAR002H Plot 3 (Corus) - Persimmon	2	166	16	182	26	36	36	36	36	30
GAR002H Plot 3 (Corus) - Bellway	2	172	17	189	26	36	36	36	36	30
GAR002I Plat 4 (Corus) Bellway	2	54	0	54	0	20	20	14	-	-
Total Strategic Allocations		589	224	813	182	240	186	102	72	60

Allocated Sites	Tier	Units not started 01/04/25	Units u/c	Total Units remaining 01/04/25	2025- 2026	2026- 2027	2027- 2028	2028- 2029	2029- 2030	2030+ (beyond Plan period)
HN1.1 Well Street Buckley	1	159	0	159	50	50	59	-	-	
HN1.2 Broad Oak Holding, Mold Rd, Connah's Quay	1	-	1	-	ı	-	-	-	-	
HN1.3 Highmere Drive, Connah's Quay	1	70	47	117	57	60	-	-	-	
HN1.4 Northop Rd, Flint	1	170	0	170	0	40	40	40	50	
HN1.5 Maes Gwern, Mold	1	-	-	-	•	-	-	-	-	
HN1.6 Denbigh Rd / Gwernaffield Rd, Mold	1	235	0	235	35	45	45	45	45	20
HN1.7 Holywell Rd / Green Lane, Ewloe	2	298	0	298	0	100	100	60	38	
HN1.8 Ash Lane, Hawarden	2	300	0	300	0	100	100	60	40	
HN1.9 Wrexham Rd, Abermorddu	2	70	0	70	0	40	30	-	-	
HN1.10 Cae Isa, New Brighton	3	62	28	90	30	30	30	-	-	
HN1.11 Chester Rd, Penymynydd	3	-	-	-	-	-	-	-	-	
Total Allocated Sites		1,364	75	1,439	172	465	404	205	173	20

	Units not started 01/04/25	Units u/c	Total Units remaining 01/04/25	2025- 2026	2026- 2027	2027- 2028	2028- 2029	2029- 2030	2030+ (beyond Plan period)
Total Strategic & Allocated Sites	1,953	299	2,252	354	705	590	307	245	80
Total Commitments and all Allocations	2,516	400	2,916	474	824	710	414	318	205

Appendix C - Housing Land Monitoring Stakeholder Group Consultation Responses July 2025.

Stakeholder	Comment	Response				
Stakeholder NJL (Bloor Homes)	The projections indicate an increasing reliance on strategic and allocated sites from 2026 onward, following a period of relatively modest completions: • 2025–26: 452 units (below the annual target of 463) • 2026–27: A sharp increase to 809 units While this supports the delivery of the LDP target, this results in a limited buffer if sites underperform or are delayed. We note that some committed sites appear optimistic given their current planning status: • Ffordd Pennant West (MOS006): No reserved matters submitted to date. • Buckley Police Station (BUC236): Outline permission granted in July 2022 has now lapsed – these units should be excluded unless a new application is submitted. Though small in isolation, these assumptions collectively undermine the robustness of short-term delivery forecasts.	 The LDP allocated and strategic sites will account for the delivery of the majority of the new homes developed from 2026 onwards as their delivery have been slightly delayed as a result of factors including Covid, phosphates and market conditions. However, we are now seeing the allocations reach a stage where they are able to deliver completions at a healthy rate; The majority of allocated sites having a planning permission or Committee resolution to grant subject to s106 The remaining two allocated sites having a planning application presently under consideration and due to go to Planning Committee Autumn 2025. Edwards Homes on site at Highmere Drive, Connah's Quay with 24 completions for 2024/25. Lovell on site at Cae Isa, New Brighton and 28 units currently under construction for 2024/25. Anwyl have started initial site works at Denbigh Road, 				
	_ ·	currently under construction for 2024/25.				
		There has clearly been a lag of some 2-3 years in terms of the anticipated 'peak' in completions compared with the present forecast site completions. The delivery of housing will therefore be more concentrated in the remaining 5 years of the Plan period compared with what was anticipated in the adopted trajectory.				

	With regards to MOS006 the projected site delivery has been moved back by one year to reflect the sites current status as an outline permission. Site BUC236 has received a full planning application which was granted permission on 19/05/2025, the schedule will be amended in AMR3 to reflect this new permission. However the site has been moved back by one year in the projections
	table to ensure a realistic delivery timescale.
In addition, we note that key allocated sites (HN1.1, HN1.4, HN1.7 & HN1.8) remain under determination or have precommencement conditions outstanding, yet are expected to contribute significantly as early as 2025–26.	HN1.1 has secured planning permission and site works have commenced, feedback from the developer and RSL involved indicate units will be delivered for 2025/26. Based upon previous development rates this the delivery of 50 units in 2025/26 is achievable.
	HN1.4 and HN1.7 are due to go to planning committee in the Autumn of this year, it is therefore not unreasonable to assume the delivery of units on site for the year 2026/27 at this stage.
	HN1.8 has recently been granted a resolution at planning committee. Feedback from the developer Castle Green on HN1.7 and HN1.8 and past development rates indicate that the delivery of 100 units in 2026/27 is achievable.
We recommend the Council reviews delivery assumptions, especially for early years, and re-profiles or flags any uncertain sites in the AMR and ensure that delivery assumptions are based on planning position, operational/build realities and the market. It would also be	The projected delivery rates have been based upon feedback from the developer on each site, where they have supplied this information. The Local Authority have then reflected on past delivery rates and adjusted the figures where necessary.
beneficial to monitor delivery risk regularly and consider appropriate contingency actions to protect housing delivery (e.g. early identification of windfalls).	The Council will consider policy compliant windfall site proposals such as sites within settlement boundaries or affordable housing exception sites adjoining settlement boundaries on their individual merits. However, there is no

						provision with the Plan -led system in Wales for speculative windfall proposals to come forward. Any significant underdelivery of housing should be addressed through a Plan Review.					
Anwyl	Requested of allocated sit	•			-	Accepted.					
	2025- 2026	2026- 2027	2027- 2028	2028- 2029	2029- 2030						
	35	45	45	45	45	20					
Bellway	None.					-	n/a				
Bloor Homes	Represented	l by NJL.					See above				
Castle Green	None. Email	ed separa	tely ahea	d of cons	ultation or	1	n/a				
Homes	schedules. F		•	on anticip	ated deliv	ery rates					
Clwyd Alyn	None. Emaile schedules. F across their	eedback	provided				n/a				
Dwr Cymru	None.						n/a				
Edwards Homes	None. Emaile schedules. F across their	eedback	provided				n/a				
FG Whitley	None. Emaile schedules. F across their	eedback	provided				n/a				
Freed Homes	None. Emaile schedules. F across their	eedback	provided				n/a				
Gower Homes	None.						n/a				
Grwp Cynefin	None.						n/a				

Hilbre Homes	None.	n/a
Keepmoat	None. Emailed separately ahead of consultation on schedules. Feedback provided on anticipated delivery rates across their own sites.	n/a
Lingfield Homes	None.	
HBF	In terms of the following two sites HN1.7 Ewloe and HN1.8 Ash Lane, is there a reason why you are showing 100 units a year which is much higher than any other sites on the list including those being built by national house builders where you could expect higher sales rates.	HN1.8 Ash Lane has recently been granted a resolution to grant planning permission at planning committee. HN1.7 Ewloe is due to go to planning committee in the Autumn of 2025. Castle Green Homes are the developers on both sites. The Local Authority have consulted with individual developers when preparing the large site projections. Castle Green have provided figures on their anticipated delivery rates which have then been assessed by the Local Authority, reflecting on their past delivery rates and other factors such as when planning permission has been or is expected to be obtained. Based upon Castle Green's recent delivery rates at Northern Gateway where they have delivered 100 units for 2024/25 with only 12 under construction as of April 2024 it is considered reasonable to complete 100 units in 2026/27 and again in 2027/28 on HN1.8 Ash Lane.
Muller Property	None.	n/a
North Wales Housing Association	None. Emailed separately ahead of consultation on schedules. Feedback provided on anticipated delivery rates across their own sites.	n/a
Persimmon Homes	None. Emailed separately ahead of consultation on schedules. Feedback provided on anticipated delivery rates across their own sites.	n/a
Elan Homes	 General perception of a slow market place with limited open market investment over the past 12 months, but also in the last two years Actual open market sales less than those projected 	The allocated sites are now coming forward with developers on site at; • Northern Gateway across most phases • HN1.1 Well Street Buckley • HN1.3 Highmere Drive, Connah's Quay

The wider area has seemingly slowed down once HN1.6 Denbigh Road, Mold again in 2024/5 for open market sales, with those HN1.9 Wrexham Road, Abermorddu affordable D&B opportunities supporting the open HN1.10 Cae Isa, New Brighton market sales This demonstrates that the market is moving and supply is about to increase in response to that. None of the other consultees have raised issues of uncertainty within the market, the delivery rates they have projected for themselves demonstrate their own confidence within the market. increase in affordable homes delivery with 100% Affordable housing delivery has increased for 2024/25 and is affordable sites, limiting speculative investment, in line with the annual average requirement to achieve the showing low confidence in the market place affordable housing target. There has been increased Majority of Windfall sites shown this year are 100% affordable housing funding available from Welsh affordable units - sign of lack of confidence in the Government which has amplified the ability of RSLs to purchase new units through design and build schemes. The market location to invest delivery of affordable housing is an important part of the housing supply and is welcomed by the Local Authority. The supply of more affordable housing does not demonstrate low confidence in the market place, the supply of more affordable homes is also driven by the delivery of the allocated sites and their % requirement based upon the thresholds set out in policy HN3, those sites are now coming forward and starting to deliver more affordable homes as well as market dwellings which demonstrates that the market is improving. The representation argues that there is low confidence in the market to deliver LDP allocations and commitments, but does not evidence why this low confidence would not apply to new market led windfall sites.

- Slow progress throughout the commitments, strategic allocations and allocations to a start on site from receipt of planning
- Good to see two of the allocated sites get on site this year at Mold and New Brighton. With the time taken to get to a site start from a permission, what large sites are progressing through the planning application system. Do new sites need to be released now to gain delivery in 2027?

National average timings from planning submission to a start on site is some three years, which creates an unwanted lag, when the LDP delivery is requiring Windfall sites to support a shortfall A lag has occurred in the delivery of four allocated sites due to phosphates and two sites taking longer to progress to planning application / permission than anticipated. However, we are now seeing the allocations reach a stage where they are able to deliver completions at a healthy rate;

- The majority of allocated sites having a planning permission or Committee resolution to grant subject to s106
- The remaining two allocated sites having a planning application presently under consideration and due to go to Planning Committee Autumn 2025.
- Edwards Homes on site at Highmere Drive, Connah's Quay with 24 completions for 2024/25.
- Lovell on site at Cae Isa, New Brighton with 28 units currently under construction for 2024/25.
- Anwyl have started initial site works at Denbigh Road, Mold
- Castle Green have started initial site works at Well street, Buckley with completions expected in 2025/26.
- Several developers on site at Northern Gateway and exceeding the annual anticipated delivery figure for 2024/25.

It is projected that the delivery rate across the commitments, allocated and strategic site combined will reach 459 units for 2025/26 which is in line with the anticipated annual build rate of the LDP, with delivery rates peaking in 2026/27 and 2027/28 which will further address the perceived undersupply during the initial years following the LDP adoption.

	There is no scope within the plan led system in Wales for new sites to be released other than for policy compliant windfalls such as sites within settlement boundaries or affordable housing exceptions schemes adjoining settlement boundaries, to be considered on their merits
	It is necessary to consider delivery over the whole Plan period in terms of meeting the Plan requirement of 6,950 dwellings. The representation puts forward a rather pessimistic view in terms of market conditions and build rates and asserts that the period between planning permission and a start on site is 3 years. Using this rationale a windfall site application coming forward now would take perhaps until March 2026 to receive planning permission and secure a \$106 agreement and would not be on site until March 2029 with completions not being delivered until March 2030. The representation fails to explain how such new windfall sites, could serve to assist delivery except at the very end of the Plan period. It also fails to explain why the poor market conditions would not also apply to these new windfall sites.
Three-year trend now of under supply to the average target of the LDP of 463 units per year	The representation fails to have regard to the housing delivery in the earlier years of the Plan period which was ahead of schedule and absorbs the perceived undersupply of more recent years. The current average delivery rate across from the start of the plan period to date is 472 dwellings per year. It is not possible to deliver housing at a flat rate and maintain the precise annual average build requirement of the plan each year, this is why the trajectory is re-calculated annually to check on the plans cumulative performance and ensure the actual completions combined with projected delivery rates will ultimately achieve the plan requirement by the end

- Projected delivery of 452 in 2026 remains in line with target average (slightly under) however doesn't not pick up trends shown from the last two years, where under delivery is shown to be near on 30% (314 in 2023, 322 in 2024 and 328 in 2025)	of the plan period. The revised trajectory for AMR2 demonstrates that the plan requirement of 6,950 will be met with a slight oversupply of 47 units at the end of the plan period. Therefore the Local Authority does not recognise that there will be a shortfall and a plan review is not required. The figures quoted here are from the large sites (10 dwellings+) only and does not include the delivery from small sites as the Local Authority do not provide these to the stakeholder group as part of the consultation process. These figures do not represent the whole picture of delivery across Flintshire.
	The representation fails to have regard to the housing delivery in the earlier years of the Plan period which was ahead of schedule and absorbs the perceived undersupply of more recent years. The current average delivery rate across from the start of the plan period to date is 472 dwellings per year.
 Three year sustained short fall to the target of 463/year shortfall amounts to c5 further large Windfall permitted developments each delivering 36 units per year – is there a pipeline of Windfall sites expected to assist this shortfall? How long do you, as an Authority, wait for those committed sites to actually deliver, some are completely stalled due to viability – are they still viable for the LDP numbers? In the 2024 projections, there was a surplus projected in 2026 – this is now not the case next year in the projections, due to sales rates and site starts. 	It is not possible to deliver housing at a flat rate and maintain the precise annual average build requirement of the plan each year, this is why the trajectory is re-calculated annually to check on the plans cumulative performance and ensure the actual completions combined with projected delivery rates will ultimately achieve the plan requirement by the end of the plan period. The latest trajectory for AMR2 demonstrates that the plan requirement of 6,950 will be met with a slight oversupply of 47 units at the end of the plan period. The delivery rate projections that feed into the trajectory
Is it now time to act to release further logical and sustainable housing allocations to assist with housing delivery	demonstrate that the committed sites are going to deliver the plan requirement during the plan period.

Projections of delivery show a further shortfall expected in 2025 of some 223 units, but then with the allocated sites of the LDP then producing units, a surplus of 82 units in 2026. but falling away once again in 2027, into a continued shortfall

As above, further windfall sites are needed to support the LDP to deliver the projected 463/annum target - over the nine years we have an average 120 units shortfall per year, which is a further 3.33 sites per year delivering 36 units per annum – a heavy burden to place on the speculative (Windfall) applications received

The representation does not explain where the alleged shortfall of 120 units per annum against the 463 units per annum comes from, given delivery rates in the earlier years of the Plan. Therefore the Local Authority does not recognise that there will be a shortfall as suggested.

Although some Windfall sites are already listed on this Monitoring sheet – risk of double counting, when seeking Windfall assistance Small sites are not circulated to the Stakeholder Group and will be included in the AMR. Large windfall sites (10 or more units) are included in the schedules and clearly identified. There is no risk of double counting as each site (small and large) are individually recorded within the Housing Land Monitoring database. In addition, the revised trajectory table in the AMR shows that there is no large site windfall allowance for the first two years of the remaining supply period, in line with the advice set out within the Development Plans Manual, this is to avoid double counting.

Airfields – general perception is that sales are slowing here on the open market. 40 units off each site seems steep as an annual rate of delivery

Strategic allocations – build/sales rates for future projections should be tapered to 30 units per year as a maximum, not 40 plus, unless D&B projects – to allow consideration of those permitted sites/committed sites that are dragging 6 sales a year through the system, with slow build rates and slow to start on site following permission granted

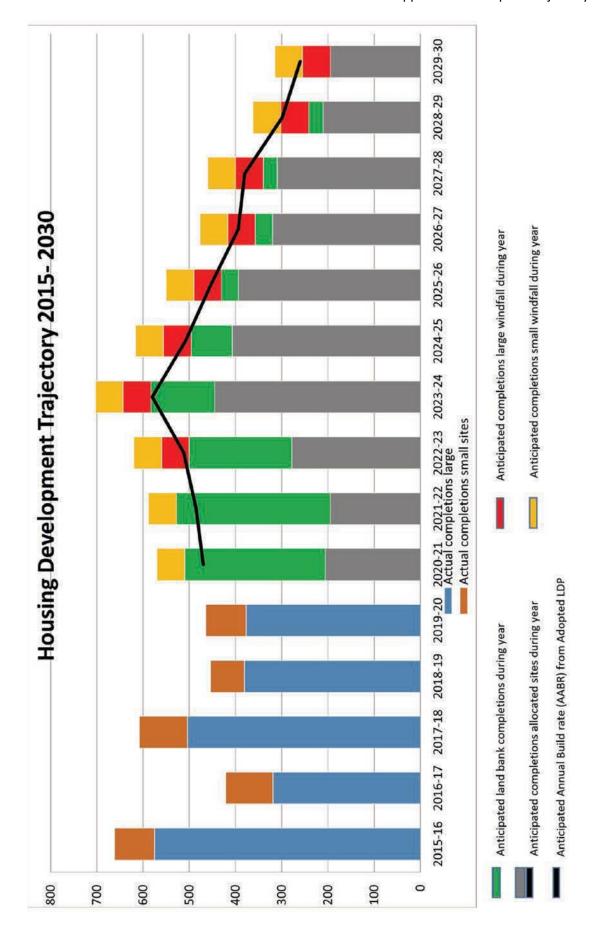
There are a total of five developers currently active on-site at Northern Gateway (strategic site) including Anwyl, Bellway, Keepmoat, Ashberry and Persimmon. Clwyd Alyn have recently completed 100 units of affordable housing on their site for 2024/25. Subsequently development at Northern Gateway has accelerated for 2024/25 with 232 recorded completions. There are a further 224 units under construction across the majority of the phases therefore it is projected to see a much higher rate of delivery over 2025/26, 2026/27 and 2027/28 than the adopted LDP trajectory originally reported. The completion figures for 2024/25

	2 sales per month on the open market plus the affordables (Sec106) seems fair, if not wholly supported by local agents	combined with the number of units currently under construction demonstrate that there is a steady supply of units at Northern Gateway and it is not unreasonable to project the delivery of 182 units for 2025/26 across the whole site.
	Engagement with the main protagonists upon the allocation would be key to understand levels of D&B sales projected and also sales targets – perhaps a meeting with the Stakeholder Group would be beneficial.	Engagement with active housebuilders has taken place across committed, allocated sites and the various phases of the strategic site, Northern Gateway. This has been done ahead of the consultation on the draft projections of housing delivery to ensure we had accurate input from the developers
	Current national market indications point towards further uncertainty in the wider housing and mortgage markets, which may prove to sustain the past three year trend of under delivery, at a time when initial LDP projections sought delivery surplus from 2026. Without additional site release a	themselves. None of the consultees have raised issues of uncertainty within the market, the delivery rates they have projected for themselves demonstrate their own confidence within the market.
	deficit will prevail deeper into the Plan period. Those sites to be released are to be deliverable and available, with collaboration with the developer stakeholders encouraged to find those sites available.	Following this there has been a wide range of stakeholders consulted with in terms of the draft schedules. No other participants have requested a stakeholder group meeting therefore it will not be required.
Quatrefoil	None.	n/a
Redrow	None.	n/a
Taylor Wimpey	None.	n/a
Wales & West Housing	None. Emailed separately ahead of consultation on schedules. Feedback provided on anticipated delivery rates across their own sites.	n/a

Appendix D – Adopted Trajectory Schedule

	LDP Year	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
Α	Year	2015 -16	2016 -17	2017 -18	2018 -19	2019 -20	2020 -21	2021 -22	2022 -23	2023 -24	2024 -25	2025 -26	2026 -27	2027 -28	2028 -29	2029 -30
В	Remaining years	15	14	13	12	11	10	9	8	7	6	5	4	3	2	1
С	Total housing provision	7950	7950	7950	7950	7950	7870	7870	7870	7870	7870	7870	7870	7870	7870	7870
D	Total LDP housing requirement	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950
Е	Actual recorded completions on large sites during year	575	319	504	381	377										
F	Actual recorded completions on small sites during year	87	102	104	73	87										
G	Anticipated completions on allocated sites during year						206	195	278	445	407	394	320	310	210	195
Н	Anticipated land bank completions during year						304	333	222	138	89	36	37	30	32	0
I	Anticipated completions large windfall during year						0*	0*	60	60	60	60	60	60	60	60
J	Anticipated completions small windfall during year						60	60	60	60	60	60	60	60	60	60
K	Total completions (E+F+G+H+I+J)	662	421	608	454	464	570	588	620	703	616	550	477	460	362	315

	LDP Year	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
L	Anticipated Annual Build Rate-Total anticipated annual completions (G+H+I+J) adjusted with x% adjustment factor to future completions.						470	485	512	580	508	454	394	380	299	260
M	Total projected cumulative completions					2609	3079	3564	4076	4656	5164	5618	6012	6392	6691	6951**
N	Remaining housing completions (housing requirement minus projected completions by year)						3871	3386	2874	2294	1786	1332	938	558	279	-1**



Flintshire LDP

Appendix F – Revised Trajectory Schedule 2025

	LDP Year	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
Α	Year	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029- 30
В	Remaining years	15	14	13	12	11	10	9	8	7	6	5	4	3	2	1
С	Total housing provision	7950	7950	7950	7950	7950	7870	7870	7870	7870	7870	7870	7870	7870	7870	7870
D	Total LDP housing requirement	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950	6950
Е	Actual recorded completions on large sites during year	575	319	504	381	377	490	331	314	278	328					
F	Actual recorded completions on small sites during year	87	102	104	73	87	92	69	111	44	50					
G	Anticipated completions on allocated sites during year											354	705	590	307	245
Н	Anticipated land bank completions during year											120	119	120	107	73
ı	Anticipated completions large windfall during year											0	0	60	60	60
J	Anticipated completions small windfall during year											60	60	60	60	60
К	Total completions (E+F+G+H+I+J)	662	421	608	454	464	582	400	425	322	378	534	884	830	534	438
L	Anticipated Annual Build Rate-Total anticipated annual completions (G+H+I+J) adjusted with x% adjustment factor to future completions.											378	626	588	378	310
М	Total projected cumulative completions											5094	5720	6308	6687	6997
N	Remaining housing completions (housing requirement minus projected completions by year)											1856	1230	642	263	+47

